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WWF Living Amazon Integrated Approaches for a More Sustainable Development in the Pan-Amazon

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Mouth of the Teles Pires and Juruena rivers forming the Tapajós River, on the borders of Mato Grosso, Amazonas and Pará states, Brazil. © Zig Koch / WWF-Living Amazon Initiative.

WWF is one of the world's largest and most experienced independent conservation organizations, with over 5 million supporters and a global network active in more than 100 countries. WWF's mission is to stop the degradation of the planet's natural environment and to build a future in which humans live in harmony with nature, by conserving the world's biological diversity, ensuring that the use of renewable natural resources is sustainable, and promoting the reduction of pollution and wasteful consumption.

WWF Living Amazon Initiative is one of nine Global Initiatives of the WWF Network. It has been developed since 2006 and implemented since 2008. Since 2013 it has had a focused approach, as an initiative dealing with regional or transboundary issues related to protected areas and indigenous territories, hydropower and deforestation, complementing the work done nationally and locally by the offices and organizations of the WWF Network working in the Amazon.

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State of the Amazon: Freshwater Connectivity and Ecosystem Health

1st Edition

Brasilia, Brazil

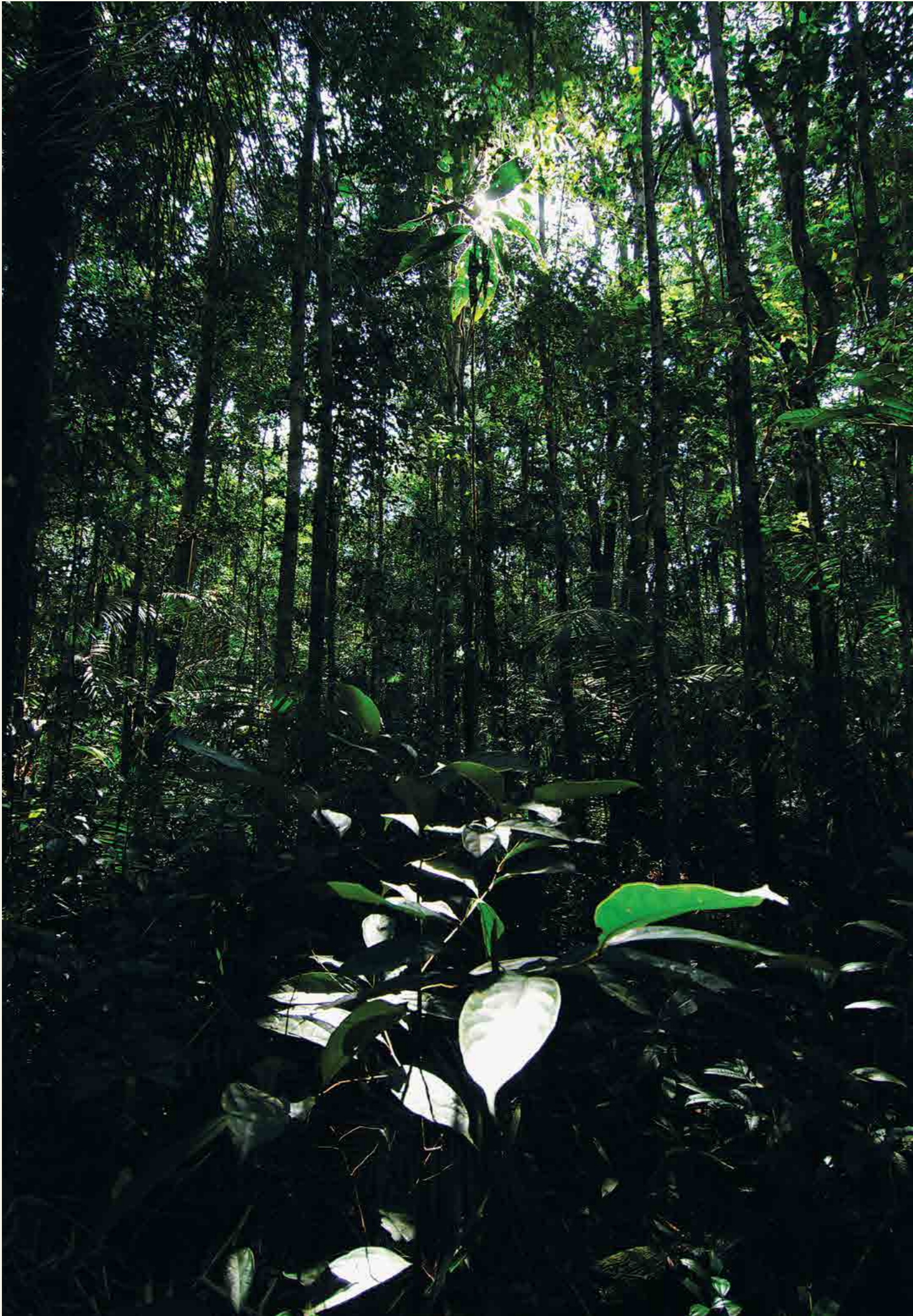
April, 2015

LIST OF ACRONYMS

APPs	Areas of Permanent Preservation
ABC	Low-Carbon Agriculture
ACTO	Amazon Cooperation Treaty Organization
ARPA	Amazon Region Protected Areas Program
BNDES	Brazilian National Economic and Social Development Bank
C	carbon
CAF	Latin American Development Bank
CH ₄	methane
CO ₂	carbon dioxide
COSIPLAN	The South American Infrastructure and Planning Council
EIA	Environmental Impact Assessment
EIA-RIMA	Environmental Impact Assessment and Report on Impacts to the Environment
ET	evapotranspiration
Fonplata	Plata Basin Development Fund
GHG	greenhouse gas
Hg	mercury
IBI	Index of Biotic Integrity
IDB	Inter-American Development Bank
IIRSA	The Initiative for the Integration of the Regional Infrastructure of South America
IPs	indigenous peoples
IRBM	integrated river basin management
ITs	indigenous territories
LAI	Living Amazon Initiative
MeHg	methylmercury
NPP	net primary production
PA	protected area
PNMC	National Climate Change Plan (Brazil)
PPCDAm	Action Plan for Prevention and Control of Deforestation in the Legal Amazon
Q	discharge
RIMA	Report on Impacts to the Environment
SAMS	South American Monsoon System
THg	total mercury
TRMM	Tropical Rainforest Monitoring Mission
UNASUR	Union of South American Nations
WHRC	Woods Hole Research Center
DS	Changes in soil water storage

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Amazon forest, Madre de Dios, Peru.

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FOREWORD

WWF launched its Living Amazon Initiative, one of nine Global Initiatives of the WWF Network, in 2008. Since 2013 we have pursued a focused approach to dealing with

regional and transboundary issues related to protected areas and indigenous territories, hydropower, and deforestation, complementing the national and local work of the offices and organizations of the WWF Network.

As part of our approach, WWF Living Amazon Initiative developed the *State of the Amazon* report series, which describes the key conservation goals and issues of sustainable development on a Pan-Amazon scale and presents challenges and examples from both national and local perspectives.

In November 2014, we presented the first report, *State of the Amazon: Ecological Representation, Protected Areas and Indigenous Territories*, at the IUCN World Parks Congress in Australia.

WWF Living Amazon Initiative is pleased to present the newest report in the series, *State of the Amazon: Freshwater Connectivity and Ecosystem Health*, which provides a comprehensive assessment of the current state of Amazon freshwater ecosystems and highlights the importance of hydrological connectivity and land-water interactions in maintaining the ecological functions that support water, food and energy security.

Prominent researchers wrote the core scientific assessment, which they presented at a technical workshop to discuss the freshwater ecosystems in the Pan-Amazon. Organized by WWF Living Amazon Initiative, the workshop benefited from the collaboration of prestigious scientists from several research institutions (see complete list in Acknowledgements chapter).

Focused on topics from a draft scientific report, the two-day discussions and exchanges of information were important to our evaluation of the drivers of degradation; the public policies that influence them; and better Pan-Amazon planning, management and monitoring for maintenance of Amazon ecological stability. Other key themes of the discussions were the urgency of integrating biodiversity conservation and social issues into hydropower and infrastructure planning, and the policy elements needed to develop an integrated framework for Amazon freshwater ecosystem management.

The scientific assessment and discussions confirmed what we already knew: freshwater ecosystems are less protected, including in the Amazon, and, in some areas, under greater threat than are other resources. Most policies do not consider just how important freshwater ecosystem protection is, for reasons including lack of knowledge and adequate shared understanding. Freshwater ecosystems clearly show the impacts of climate change and the general lack of integrated approaches to their protection.

Based on these and other discussions, as well as nearly 10 years of WWF work on infrastructure and energy issues in the Pan-Amazon, we understand

the importance of hydropower, both as a concrete threat to the Amazon and the local communities, including indigenous peoples, and as a means of enabling development in the region. Charting the correct path requires evidence-based, respectful, sustainable, integrated approaches.

Therefore, in this *State of the Amazon* report, we include some contributions from the technical discussions as sidebar articles, including some presented for the first time here: a summary of *Deforestation scenarios in the area of influence of the Tapajós Hydropower Complex*, a study developed by WWF Living Amazon Initiative, WWF Brazil and the Amazon Environmental Research Institute (“IPAM” is the Portuguese acronym); and *Tapajós: integrated planning for biodiversity conservation*, which describes the conservation part of an integrated approach with energy authorities. Also included is a summary of the WWF Pan-Amazon view on the requirements for greener hydropower development.

The Amazon is under threat. We usually know it due to the importance of its forests and the immense volumes of deforestation each year. Brazil’s efforts to curb deforestation — and consequently reduce carbon emissions — are among the best in the world. Yet we tend to forget the Amazon rivers, which are also crucially important. Terrestrial and aquatic ecosystems are mutually dependent in terms of connectivity and therefore affect the region’s longer-term ecological stability. Scientific research proves that interdependence within the Amazon is crucial to stability in the region’s ecological functioning and that the Amazon is vital to both the continent and the world in terms of ecosystem services the region provides.

In addition to serving as a source of information and comprehensive understanding about the freshwater ecosystems in the Pan-Amazon, this *State of the Amazon* report presents real-life examples experienced in some river basins and describes the integrated approaches needed to achieve more sustainable development in the Pan-Amazon if we are to maintain its ecological integrity and ecosystems provision to local people, the countries and the world.

WWF’s main goals are to provide good information to enable stakeholders to develop the best possible solutions; and to promote a debate among stakeholders on the need for a regional, integrated Pan-Amazon approach to hydropower generation planning that will ensure the ecosystems’ integrity and avoid their fragmentation, maintain Amazon ecological services, and safeguard indigenous populations’ and local communities’ rights.

WWF Living Amazon Initiative believes that the Amazon has viable sustainable development prospects, but their fruition requires a productive dialogue among the involved actors. Hydropower is one of the main drivers of development and of risk and degradation. It is up to stakeholders to discuss, guide and design the future of the Amazon Region in a transparent way, based on open dialogues.

Please enjoy this report.

Cláudio C. Maretti
WWF Living Amazon Initiative Leader

EXECUTIVE SUMMARY

The Amazon Region contains both the largest block of contiguous tropical forest and the largest river system in the world, spanning 6.5 million km² of forests in the

Amazon, Guiana Shield and Orinoco Basin and the 6.9 million km² Amazon watershed. The Amazon River network is the lifeblood of the regional economy, providing the primary means of food and energy production, transportation, and other vital ecosystem services. At its mouth, the Amazon discharges about 6,700km³ yr⁻¹ of freshwater into the Atlantic Ocean, about 20 per cent of global surface river flows. The Basin’s native forests and savannahs recycle 50-75 per cent of regional rainfall back to the atmosphere via evapotranspiration and help regulate the regional climate. These hydrological connections help maintain over 1 million km² of freshwater ecosystems, which sustain a wealth of biological diversity and productive fisheries that are a vital source of protein and income for Amazonians. Amazon freshwater ecosystems are connected to the ocean, atmosphere and terrestrial ecosystems via the hydrological cycle. The amount and seasonality of rainfall in the region is controlled primarily by the South American Monsoon System and the trade winds, which regulate moisture transfer from the Atlantic Ocean to the Amazon Basin. The remaining rainfall drains terrestrial ecosystems via surface runoff, carrying with it organic and inorganic materials that shape freshwater ecosystem structure and fuel aquatic biological production processes. Additional interactions between freshwater and terrestrial ecosystems occur via the lateral exchange of organic and inorganic matter during seasonal floods, as water levels rise and flood adjacent riparian zones, and when overhanging vegetation drops fruits, leaves or insects into rivers and lakes. As river water flows downstream, it transports these terrestrial inputs, thereby connecting freshwater ecosystems longitudinally from the headwaters to the ocean. Forests and freshwater are mutually dependent, through the connections, for their ecosystem health. Together they are crucial to the climate stability.

Today the Amazon faces unprecedented development pressures. Dam construction, mining, oil and gas exploration and exploitation, new accesses and land-cover changes (Figure 1) are increasingly degrading Amazon freshwater ecosystems, disrupting the magnitude and timing of hydrological flows. Across the Amazon, 154 hydroelectric dams are currently in operation, 21 are under construction and ~277 are in the planning stages. If all go forward as planned, the Amazon network of power plants will have an installed capacity of ~95,000MW, and only three free-flowing tributaries will remain. At the same time, agriculture and ranching have expanded dramatically in the region, particularly in the Brazilian Amazon, and almost 20 per cent of the Biome has already been deforested. Mining (e.g. gold, bauxite, iron ore) and hydrocarbon extraction are also expanding rapidly, particularly in the Andes and Guianas. Energy-intensive aluminum and steel smelters often drive demand for new hydroelectric power in the region. The resulting dams are associated with myriad socio-environmental impacts such as deforestation, displacement of local populations and greenhouse gas emissions.

The cumulative effects of these hydrological alterations could irreversibly alter the hydrology, geomorphology and ecological integrity of Amazon freshwater ecosystems. Despite their regional and global importance, many of the Amazon Region’s freshwater ecosystems are not enough protected and have been largely ignored in the mainstream science and policy arenas. As a result, the data and management structures needed to conserve them are virtually non-existent. Amazon protected areas have been historically biased toward terrestrial conservation and are increasingly vulnerable to other uses (e.g. dams, mining, oil extraction) within their borders. In most Amazonian countries, environmental licensing processes lack transparency and are prone to corruption. Although some national water resource legislation exists, in general these laws fail to address the hydrological connectivity and integrity of freshwater ecosystems and are often fragmented in their goals. Even so, if fully implemented, some of these laws (e.g. Peru’s Forest and Fauna Law, Brazil’s Forest Code, and Colombia comprehensive framework for watershed management) facilitate coordinated landscape management that could benefit freshwater ecosystems.

The threats to the connectivity of Amazon freshwater ecosystems operate across multiple scales, as do efforts to curb their impacts and conserve freshwater resources. Conservation of these ecosystems requires a delicate balance between these opposing forces and a coordinated effort to overcome the barriers to Biome and Basin-scale conservation planning. Maintaining Amazon hydrologic connectivity and freshwater ecosystem function will require integrated management of terrestrial and freshwater ecosystems and, in many cases, international cooperation. A lack of consistent ecological and social data across the Amazon remains a critical barrier to such integrated management, making it impossible to quantify the true costs of development activities and hindering efforts to evaluate the potential impacts of proposed projects. Developing better baseline data, mechanisms for international coordination and an integrated management framework will be crucial to mitigate the impacts of human activities and maintain freshwater ecosystem connectivity and function for future generations.

Threats to the freshwater ecosystem health are not limited to hydropower, but this sector is a considerable part of the problem and could be part of the solutions. Some textboxes in this report present the potential worst scenario, as in the case of Tocantins, example of a potential positive path and at the same time considerable risks, in the case of Tapajós, both basins in Brazil.



MANY OF THE AMAZON BASIN’S FRESHWATER ECOSYSTEMS ARE UNPROTECTED AND HAVE BEEN LARGELY IGNORED IN THE MAINSTREAM SCIENCE AND POLICY ARENAS.

RECOMMENDATIONS

A key objective of WWF’s Living Amazon Initiative is **to transform the way hydropower development is conducted in the Amazon by 2020. WWF is committed to developing constructive dialogues among civil society, industry, the finance sector and governments in order to enable sustainable hydropower programmes, should they be necessary, and associated territorial development plans.**

In order to achieve this objective and reorient development in the Amazon Region toward a more sustainable path, new measures are necessary to mitigate threats to and alleviate pressures on the Amazon freshwater ecosystems.

Through its Living Amazon Initiative, WWF proposes a set of key recommendations to be adopted and implemented by decision makers in governments, the private and finance sectors, and the wider societies of the nine countries that share the Amazon Biome (Bolivia, Brazil, Colombia, Ecuador, Guyana, Peru, Suriname, Venezuela and French Guiana).

A summarized version of the recommendations (chapter 7) can be found below:

KEY RECOMMENDATIONS RELATED TO: FRESHWATER ECOSYSTEMS AND HYDROLOGICAL CONNECTIVITY

- Adopt an integrated vision of Amazon sustainable development and nature conservation.
- Develop an overarching regional policy framework for ecosystem conservation and watershed management.
- Incorporate the maintenance of ecological flows as a critical goal of decision-making related to land and water use, regional development, and environmental licensing.
- Designate new protected areas that increase ecological representation of freshwater ecosystems.
- Create or improve legal instruments for the designation of “protected rivers” as a special type of officially designated nature protected area.
- Mitigate the direct and indirect impacts of hydropower development projects.
- Promote greater international recognition of Amazon freshwater ecosystems.
- Sign and ratify the United Nations Watercourses Convention.



- Develop a regional strategic plan to maintain connectivity from the Andean highlands to the Amazon lowlands and from all headwaters to estuary.

ECOSYSTEM SERVICES AND SOCIAL IMPACTS

- Consider the water, food and energy security of Amazon communities.
- Ensure informed, free and democratic participation of local communities, including indigenous peoples, in all decisions related to energy and infrastructure development.
- Monitor the effects of hydropower development on freshwater ecosystem function, subsistence activities and human well-being.
- Respect the rights of indigenous peoples and other traditional communities to their land, water and resources.
- Gather better scientific information on migratory fish strategies.

MANAGING ECOLOGICAL IMPACTS

- Step up efforts to improve compliance with existing legislation on ecosystem protection, with particular attention to freshwater ecosystems.
- Implement policies and voluntary standards aimed at achieving zero net ecosystem conversion and degradation (including deforestation, forest degradation and transformation of freshwater ecosystems) by 2020.
- Evaluate the cumulative ecological and social impact of dams and associated infrastructure on whole river basins as part of the viability and environmental impact assessments of infrastructure projects.
- Assess the potential ecological impacts of the full portfolio of proposed government projects, in terms of both hydrological alteration and forest loss.
- Address the drivers of ecosystem conversion and ecological degradation through multi-stakeholder dialogue, exchange of lessons learned and coordinated actions across political boundaries.
- Identify and address the ongoing deficiencies that undermine environmental licensing processes.

MONITORING AND EVALUATION

- Support scientific institutions, strengthening their ability to generate and disseminate reliable and consistent ecological, social and potential impact data for monitoring ecosystem health and social rights and sustainable development, including at the Amazon-wide level.

- Produce better ecological and social baseline data to evaluate the impacts of dams, other infrastructure and projects, and deforestation on Amazon connectivity.
- Develop meaningful, measurable ecological, social and economic indicators.

INTEGRATED APPROACHES

WWF believes that **integrated approaches** (textbox page 114) are needed: to monitor Amazon freshwater ecosystems; plan the use and occupation of Amazon landscapes (terrestrial and freshwater); respect rights and promote social inclusion (especially of indigenous and other traditional communities); and to plan hydropower development in the Amazon.

- 1) An **integrated approach to monitoring Amazon freshwater ecosystems** can lead to improved conservation and sustainable use of these areas, as well as to the maintenance of hydrological connectivity in the region.
- 2) An **integrated approach to planning the use and occupation of Amazon landscapes (both terrestrial and freshwater – or “aquascapes”)** is key to the conservation and sustainable management of these areas.
- 3) Governments of the Amazon countries need to respect the individual and collective **rights of indigenous peoples and other local or traditional communities** to their lands, waters and natural resources through granting official recognition of their territories and ensuring access to the natural resources and ecosystems they depend on (both terrestrial and freshwater).
- 4) In order to make hydropower development in the Amazon Region more sustainable environmentally and socially, and based on its experience in recent years of engaging with hydropower development processes in the Pan-Amazon, WWF has developed proposals for an **integrated approach to planning hydropower development in the Amazon**.



Tapajós River, Brazil.

DAWN ON THE TAPAJÓS

At dawn a mysterious atmosphere settles over the Tapajós, called the most beautiful river in the world. With its three tributaries – the Juruena, Teles Pires and Jamanxim rivers – the Tapajós forms an important river basin. Located in the arc deforestation of the Brazilian Amazon, the basin covers 500,000 km² with a mosaic of aquatic and terrestrial ecosystems. A total of 42 medium to large hydropower projects in the Brazilian states of Pará (PA), Mato Grosso (MT) and Amazonas (AM) are planned or under construction in the Tapajós River Basin.



INTRODUCTION

The Amazon Region contains both the largest block of contiguous tropical forests and the largest river basin in the world. The Amazon Forest Biome spans an area of 6.5

million km² and includes Amazonian forests and the contiguous forests of the Guiana Shield and Orinoco Basin.¹ The Amazon River Basin, on the other hand, is the world's largest river system, encompassing 6.9 million km², 13 major tributaries and an extensive river network (Figure 1). Arising in the Peruvian Andes, the Amazon Basin drains moist tropical forests (*Amazon*) and savannahs (*Cerrado*), flowing nearly 7,000km before reaching Brazil's Atlantic coast. At its mouth, the Amazon discharges approximately 6,700km³ yr⁻¹ of freshwater into the Atlantic Ocean, representing 20 per cent of global surface river flows (Coe et al. 2008). The Basin's native forests and savannahs return an estimated 9,600km³ y⁻¹ of rainwater to the atmosphere via evapotranspiration² (ET), helping regulate regional climate. This remarkable hydrological system supports well over one million km² of freshwater ecosystems (Castello et al. 2013) and is home to some of the most diverse species assemblages on earth (Reis et al. 2003, Abell et al. 2008). Subsistence and commercial fisheries are estimated to yield nearly 425,000 tonnes of fish each year, providing a vital source of protein and income for Amazonians (Bayley 1998, Goulding et al. 2003, Junk et al. 2007). The river network is the lifeblood of the regional economy, providing the primary means of food and energy production, transportation, and other vital ecosystem services.

Despite their regional and global importance, today Amazon freshwater ecosystems face unprecedented development pressures. Deforestation, cattle ranching, agricultural expansion and infrastructure development are rapidly transforming the region's rivers, with the potential to irreversibly alter their hydrology, geomorphology and ecological integrity. Although a considerable body of research exists on the mainstem Amazon River and its floodplains, studies are generally limited in scope, focusing on specific regions, species or drivers of change. The Basin's other freshwater ecosystems have been largely ignored in the mainstream science and policy arenas. As a result, the data and management structures needed to conserve them are virtually non-existent (Junk and Piedade 2004). At the same time, economic activities and infrastructure development – particularly the construction of roads and hydroelectric dams – is proceeding at a scale and pace never before seen in the region. Studies investigating the impacts of these changes have also been limited in the scale and scope of analysis, highlighting an urgent need for a synthetic, basin-wide assessment of the causes and consequences of human development activities on Amazon freshwater ecosystems.

¹ There are many different definitions of the "Amazon". The most commonly used boundary encompasses the drainage area of the Amazon River Basin. In contrast, a legal/geopolitical definition of the Amazon Region includes all countries participating in the Amazon Cooperation Treaty. One of the most widely adopted concepts is that of the Amazon Biome, defined as the area covered predominantly by dense, moist tropical rainforest. This region includes a diversity of other vegetation types (including savannahs, floodplain forests, grasslands, swamps, bamboos and palm forests) and unique freshwater ecosystems. The Amazon Biome is the definition adopted by WWF and presented in this report (Maretti et al. 2014).

² Estimates are based on the MODIS ET (MOD16) data product, available at <http://www.ntsg.umd.edu/project/mod16>.

6.9
MILLION KM²
IS THE AMAZON
WATERSHED



People in the Amazon region rely on rivers for most transportation needs. Inirida River, Colombia.

1.1. AMAZON HYDROLOGICAL CONNECTIVITY

The integrity of Amazon freshwater ecosystems depends largely on their hydrological connectivity, defined as the “water-mediated transport of matter, energy, and organisms within and between elements of the hydrological cycle” (Pringle 2001; Freeman et al. 2007). Hydrological connectivity, in turn, depends on the volume, variability and timing of hydrological flows (e.g. seasonal inundation, rainfall, discharge) and water quality (e.g. temperature, sediment loads), which ultimately determine the structure and function of freshwater ecosystems. Natural river flows and seasonality create the in-channel conditions and floodplain habitats required for the persistence of aquatic and riparian species (Poff et al. 1997) and are thus critical for maintaining ecosystem productivity and resilience to environmental disturbance.

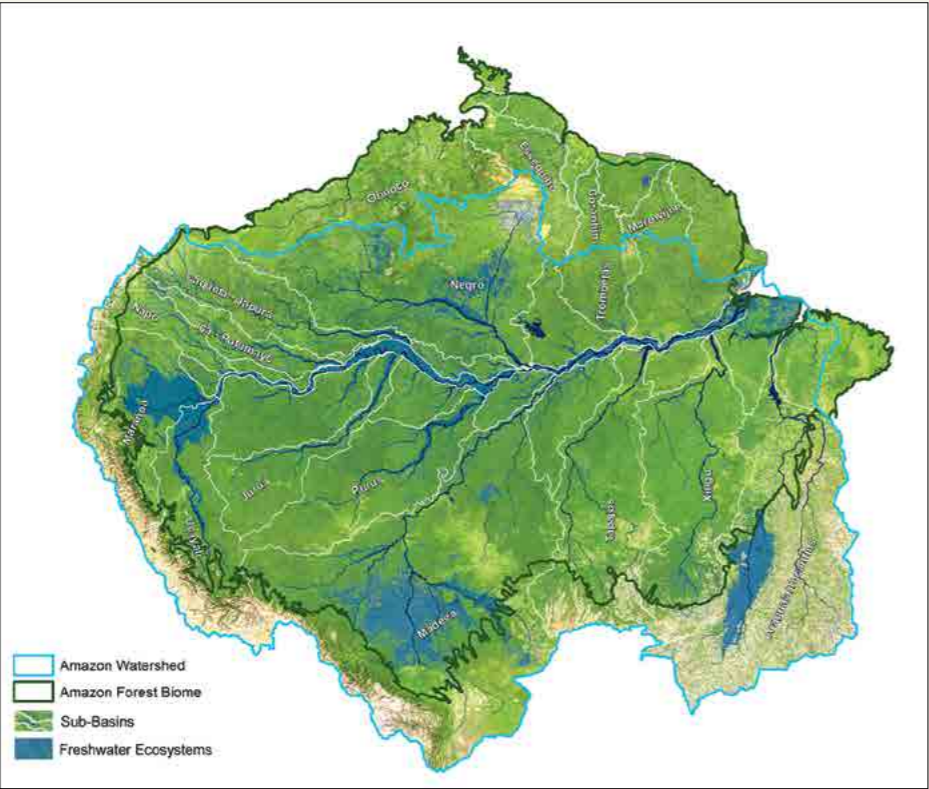


Figure 1: Map of the Amazon Region. The Amazon Basin (i.e. watershed; blue outline) includes areas of tropical forests and savannahs and is defined by the hydrology of the Amazon River and its tributaries. The Amazon Forest Biome (dark green outline) is defined by the distribution of upland vegetation, including the contiguous forests of the Amazon Basin and the adjacent watersheds of the Orinoco Basin and Guiana Shield, which drain directly to the Atlantic (Figure adapted from Castello et al. 2013; Map: Paul Lefebvre).

The concept of connectivity has been used extensively to characterize terrestrial and freshwater ecosystems (Ward 1989, Amoros and Bornette 2002, Ward et al. 2002, Calabrese and Fagan 2004). Here we adapt it to describe the connectivity of Amazon freshwater ecosystems in four

dimensions (one temporal and three spatial). In the temporal domain, connectivity refers to seasonal and interannual changes in water flows (e.g. rainfall and inundation regimes). In the spatial domain, it consists of longitudinal (headwater-estuary), lateral (river- or stream-land) and vertical (river-land-atmosphere) connections. Previous studies have used the concept of vertical connectivity to describe riverine-groundwater exchanges (i.e. Ward 1989), but these processes remain poorly understood in the Amazon (but see Lesack 1995, Miguez-Macho and Fan 2012, Rudorff et al. 2014a, b) and are not considered here. Rather, we use vertical connectivity to describe the vegetation-mediated cycling of water and energy between the land surface and the atmosphere, focusing on rainfall and evapotranspiration, which link the atmosphere to freshwater and terrestrial ecosystems (Bruijnzeel 2004, Coe et al. 2009).

Human development activities, including dam construction, mineral extraction and land-cover changes, are increasingly disrupting the connectivity of Amazon freshwater ecosystems. These activities may cause direct or indirect hydrological alterations by disrupting the magnitude and timing of hydrological flows (Rosenberg et al. 2000). Direct disruptions of freshwater ecosystem connectivity may occur via construction of dams and levees, water storage in reservoirs, water diversion for agriculture or cattle ranching, and water extraction for human use. Indirect disruptions of connectivity occur primarily via land-cover and land-use changes, which alter the surface energy and water balance (e.g. ET, surface temperature, runoff; Coe et al. 2009, Coe et al. 2013) as well as the biophysical determinants of stream habitats (e.g. light, nutrients, water quality; Gergel 2005, Hansen and DeFries 2007). The cumulative effects of these hydrological alterations are disrupting freshwater connectivity and leading to large-scale degradation of freshwater ecosystems globally (Rosenberg et al. 2000).

1.2. OBJECTIVES

The overarching goal of this report is to investigate the causes and consequences of current and potential future disruptions to the hydrological connectivity of Amazon freshwater ecosystems. The study draws from the existing literature to accomplish the following specific objectives:

- 5) Review the role of hydrological connectivity in maintaining the structure and function of Amazon freshwater ecosystems.
- 6) Identify the main drivers of hydrological alteration.
- 7) Assess the consequences of hydrological alteration for freshwater ecosystems.
- 8) Evaluate the efficacy of existing policies to protect freshwater ecosystems.
- 9) Identify potential indicators for monitoring hydrological connectivity.

THE AMAZON IS:

By Claudio Maretti et al.*

species in the world, and its forests house at least 10 per cent of the world’s known biodiversity, including endemic and endangered flora and fauna.

BIG. The Amazon Forest Biome encompasses 6.5 million km², spanning nine countries and a third of South America. The Amazon River is the longest in the world, flowing nearly 7000km from its source in the Peruvian Andes to Brazil’s Atlantic coast. At its mouth the Amazon is more than 300km wide and discharges about 200,000m³ per second of freshwater into the Atlantic, roughly 20 per cent of global surface river flows.

DYNAMIC. River levels in the Amazon floodplain vary by as much as 20m over the course of a single year. Strong variations in seasonal rainfall are responsible for the river’s dramatic ebb and flow, which helps maintain diverse habitats and immensely productive ecosystems.

CONNECTED. Hydrological connections link freshwater and terrestrial ecosystems to each other, to the ocean and to the atmosphere. The amount and seasonality of rainfall is controlled primarily by the South American Monsoon System and trade winds, which regulate moisture transfer to the Amazon Biome. These connections drive seasonal flooding regimes, support diverse freshwater ecosystems and play a key role in maintaining ecological function.

PROTECTED. A network of conservation areas and indigenous territories legally protects 56 per cent of the Amazon Biome. The region’s 390 protected areas conserve 167 million ha of the region’s forests (25 per cent of the biome), while 3,043 indigenous territories protect an additional 208 million ha (31 per cent of the biome).

VITAL. The Amazon provides vital ecosystem services such as water recycling, food production and carbon storage. Its rivers yield more than 400,000 tonnes of fish each year, supporting regional fisheries and local protein consumption. Its forests recycle 50-75 per cent of annual rainfall back to the atmosphere, helping regulate rainfall in key agricultural regions. The forests also store 100 billion tonnes of carbon, equivalent to 10 years of global fossil fuel emissions, and are key to the stability of the Earth system.

But the Amazon is also:

THREATENED. Roughly 20 per cent of the Amazon watershed (10-12 per cent of the biome) has already been deforested, and remaining forests face a variety of pressures, including agricultural expansion, energy development, mineral extraction and climate change. Protected areas are increasingly vulnerable to downgrading, downsizing and degazettement. Left unchecked, these threats could push Amazonian ecosystems beyond a tipping point, triggering a vicious feedback cycle of further fragmentation and degradation.

RICH. The Amazon’s vast river network includes 100,000km of rivers and streams and the largest remaining contiguous block of tropical rainforest on the planet. Its rivers contain the largest number of freshwater fish



© Funai / Gleison Miranda

In the Amazon region, 60 indigenous groups still live in voluntary isolation.

Protected areas are also vulnerable to threats arising outside their boundaries, including climate change, wildfires and loss of hydrological connectivity.

UNEXPLORED. Despite immense pressures on native flora and fauna, much of the Amazon’s biodiversity remains relatively unexplored. For example, just 2,500 Amazon fish species have been described to date, although estimates suggest the region may contain as many as 6,000-8,000 fish species. New species are being discovered every year, but many more may be lost before they are described.

VULNERABLE. Despite relatively high levels of formal protection, Amazon biodiversity – and especially freshwater biodiversity – remains poorly protected. The protected area network does not adequately represent some of the region’s most sensitive freshwater ecosystems, notably the headwaters regions of the western Amazon and the central Amazon floodplains.

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MIRRORED FOREST

In the Amazon Region, rivers may rise up to 15m during peak floods, inundating much of the floodplain to depths of several metres and creating expanses of flooded forests and floating grasses. On the border between the Brazilian states of Amazonas and Roraima, the Xixuaú flooded forest is a spectacle in itself.

AMAZON FRESHWATER ECOSYSTEMS

Amazon freshwater ecosystems are connected to the ocean, atmosphere and terrestrial ecosystems via the hydrological cycle (Figure 2). The amount and seasonality of rainfall in the region is controlled primarily by the South American

Monsoon System (SAMS) and the trade winds, which regulate moisture transfer from the Atlantic Ocean to the Amazon Basin (Marengo et al. 2012, Jones and Carvalho 2013). Average annual rainfall over the Basin is approximately 2,200mm yr⁻¹ (TRMM; Huffman et al. 2007) and is highly seasonal, with pronounced wet and dry seasons over much of the watershed. A portion of this rain falls directly over freshwater ecosystems, recharging and maintaining water levels that support aquatic communities. Between 50 and 75 per cent of the rainfall over the Basin is intercepted by terrestrial vegetation and recycled back to the atmosphere via evapotranspiration (Shuttleworth 1988, Malhi et al. 2002, D’Almeida et al. 2007, Lathuillière et al. 2012). The remaining rainfall drains terrestrial ecosystems via surface runoff, carrying with it organic and inorganic materials (e.g. sediments, nutrients and organic matter) that shape freshwater ecosystem structure and fuel aquatic biological production processes. Additional interactions between freshwater and terrestrial ecosystems occur via the lateral exchange of organic and inorganic matter during seasonal floods, as water levels rise and flood adjacent riparian zones, and when overhanging vegetation drops fruits, leaves or insects into rivers and lakes. As river water flows downstream it transports these terrestrial inputs, thereby connecting freshwater ecosystems longitudinally from the headwaters to the ocean.

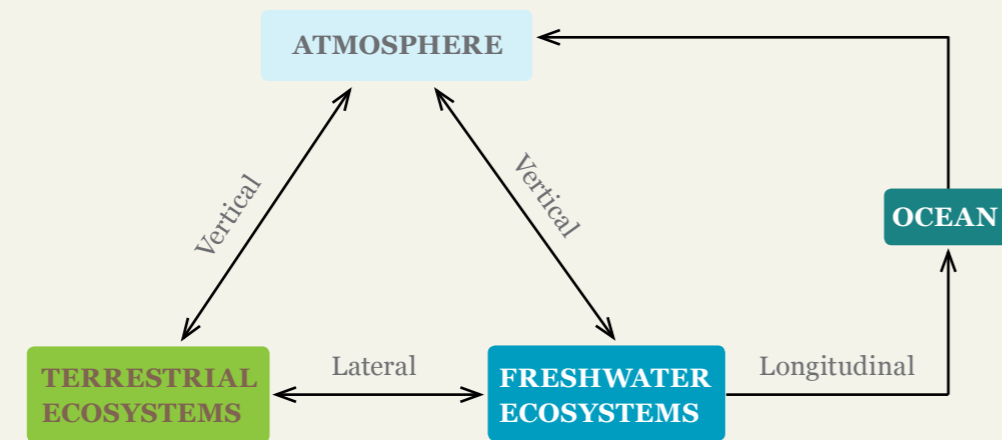


Figure 2: Overview of the hydrological connectivity of Amazon freshwater ecosystems.

2.1. FRESHWATER ECOSYSTEM TYPES

Amazon freshwater ecosystems include extensive areas of riverine and non-riverine wetlands. Riverine wetlands range from the narrow riparian zones of headwater streams to extensive floodplains bordering larger tributaries and the mainstem Amazon. Non-riverine wetlands occupy depressed or flat areas away from floodplains, and their flooding dynamics are influenced to a greater degree by local precipitation, as well as inputs from rivers and streams that traverse them. Non-riverine wetlands include small, isolated interfluvial flats as well as large swamp and savannah regions occupying major geomorphic depressions. Vegetation structure in both types of wetlands is determined primarily by the depth and duration of flooding and by water chemistry. The Amazon River and its larger tributaries are remarkable for their large seasonal flood pulses, which are typically monomodal and relatively predictable. River stage may rise up to 15m during peak floods, inundating much of the floodplain to depths of several metres and creating expanses of flooded forests and floating grasses. As stream size decreases, flood waves become more polymodal and less predictable. Inundation regimes may be characterized as permanently inundated, flooded by regular annual river cycles, flooded by tidal movements and flooded by irregular rainfall (Prance 1979).

The underlying geological structure of the Basin strongly influences the physical and chemical properties of streams. Although such properties vary continuously across a spectrum, three distinct river types are widely recognized (Sioli 1984, Junk et al. 2011). Whitewater rivers³ originate in the Andes Mountains, carrying heavy loads of sediment, which gives them their cafe-au-lait colour (e.g. the Solimões and Madeira). Clearwater rivers⁴ drain the rocky areas and highly weathered soils of the Brazilian and Guiana shields (e.g. the Tapajós and Xingu), carrying some dissolved minerals but few suspended sediments. Blackwater rivers⁵ drain the sandy, nutrient-poor soils of the Central Amazon, having few suspended sediments but high levels of acidity and tannins leached from decomposing leaves, which lends them their tea-like colour (e.g. the Negro River). Water chemistry of non-riverine wetlands may mirror that of rainwater, or be influenced by substrate or vegetation. The combination of regional topography, water chemistry, sediment loads, seasonal rainfall and flooding regimes produces a mosaic of wetland types. The most extensive wetlands may be broadly categorized as small-stream riparian zones, large river-floodplains, large non-riverine wetlands and the estuarine wetlands of the Amazon River (Figure 1).

Among the most extensive freshwater ecosystems are the riparian zones of small headwater streams, formed as intermittent rainfall flows from upland forests and savannahs into stream channels, flooding the aquatic-terrestrial interface (Junk 1993, Godoy et al. 1999, Naiman et al. 2005). These regions



³ Ucayali, Pachitea, Marañon, Huallaga, Napo, Javari-Yavari, Itui, Iça-Putumayo, Jurúa, Japurá-Caquetá, Purus, Ituxi, Tapauá, Padauari, Branco, Uraricoera, Tacutu, Madeira, Madre de Dios, Beni and Mamoré rivers.
⁴ Guaporé-Iténez, Roosevelt, Aripuanã, Tapajós, Teles Pires, Juruena, Jamanxim, Arinos, Xingu, Iriri, Arraias, Trombetas, Jari, Araguaia, Mortes, Tocantins, Anapu, Pacajá, Pará and Guamá rivers.
⁵ Jutai, Coari, Negro, Uaupés-Vaupés, Unini, Catrimani and Jauaperi rivers.

DURING ANNUAL FLOODS, THE HEAVY LOADS OF ORGANIC AND INORGANIC SEDIMENTS IN WHITEWATER RIVERS CREATE FERTILE FLOODPLAINS

are thought to be the principal zones of lateral interaction between terrestrial and freshwater ecosystems – exchanging water, nutrients, sediments and organic matter, and directly connecting upland landscapes to the rest of the stream network (McClain and Elsenbeer 2001, Biggs et al. 2004, Wipfli et al. 2007). Despite their small size, headwater streams are numerous and may account for as much as two-thirds of total stream length (Freeman et al. 2007). The riparian zones of these headwater streams have important ecological functions (Chaves et al. 2009, Lorion and Kennedy 2009, Ribeiro et al. 2012, Macedo et al. 2013) and may occupy a substantial portion of the Amazon Basin (Junk 1993), though precise area estimates of their total extent are lacking.

Seasonal rainfall produces “flood pulses” in the lower reaches of major tributaries, which connect river channels with their adjacent floodplains during part of the year (Figure 3). During annual floods, the heavy loads of organic and inorganic sediments in whitewater rivers create fertile floodplain deposits that support diverse forests and aquatic macrophyte communities. The annual rise and fall of river waters also induces lateral exchanges of organic and inorganic materials between river channels and floodplain ecosystems, promoting high rates of biological production. These seasonal variations in water level are the principal control on biogeochemical processes in river-floodplain ecosystems (Junk et al. 1989, Melack et al. 2009).

The Marañon-Ucayali region (Peru), Llanos de Moxos (Bolivia) and Bananal wetland (Brazil) occupy large structural depressions in which river networks traverse extensive areas of non-riverine wetlands. The Moxos and Bananal are primarily savannah wetlands with a mosaic of seasonally inundated grasslands, open woodlands, forested islands and lakes (Hamilton et al. 2002). The Marañon-Ucayali wetlands are primarily forested, with large expanses of palm swamps (*aguajales*) (Kalliola et al. 1991). In the Negro Basin, seasonal rainfall and a high water table in the flat, interfluvial regions cause swamps and flooded savannahs to form during the rainy season. These *campina* or *campinarana* wetlands are mosaics of shrub, palm, sedge and algal mat vegetation that are subject to relatively shallow flooding. In the savannah wetlands of the northern Roraima (Brazil) and Rupununi (Guyana) regions, streams, shallow lakes and ponds expand during the rainy season to flood extensive areas that are dominated by sedges and palms (Junk 1993). In the Amazon estuary, flooding in the central portions of Marajó Island is driven primarily by precipitation, while its margins are dominated by tidal cycles. The eastern portion of the island is covered by seasonally flooded grasslands, with small areas of scrub woodland, mangrove and forest, whereas the western part is occupied by tidally inundated forests, with patches of upland forest on higher ground (Smith 2002).



Amazon river dolphin (*Inia geoffrensis*) view underwater of the tail. Negro River, Brazil.

AMAZONIANS ARE SO DEPENDENT ON FRESHWATER ECOSYSTEMS IN THEIR DAILY LIVES THAT THEY ARE KNOWN AS “WATER PEOPLE”

2.2. AQUATIC ECOSYSTEM SERVICES

The biological productivity of Amazon freshwater ecosystems, and in particular of river-floodplains, has historically attracted people to settle near streams or rivers. Amazonians are so dependent on freshwater ecosystems in their daily lives that they are known as “water people” (Furtado et al. 1993). Although population settlement patterns in the Basin are changing, to this day much of the rural population obtains water for drinking and domestic use directly from streams and rivers; relies on rivers for most transportation needs; and harvests freshwater resources as a source of food and income (Junk et al. 2000). Amazon freshwater ecosystems thus contribute to human well-being in many important ways, including provision of key ecosystem services such as biodiversity maintenance, water quality and flow regulation, carbon cycling, and food (i.e. protein) and fibre production.

Amazon freshwater ecosystems sustain some of the most diverse plant and animal communities in the world. According to available estimates, the Amazon watershed contains between 6,000 and 8,000 fish species, of which only about 2,500 have been described to date (Schaefer 1998, Reis et al. 2003). About half of those fish species are thought to inhabit larger rivers and their floodplains, while the rest occupy headwater streams whose geographical isolation promotes endemism and speciation (Junk and Piedade 2004). The diversity of bird and tree species is similarly high, with an estimated 1,000 flood-tolerant tree species and over 1,000 bird species inhabiting the lowland forests of the Central Amazon, including river-floodplains and low-lying upland ecosystems (Junk et al. 1989, Stotz et al. 1996). Much of this diversity occurs longitudinally along streams, rivers and other freshwater ecosystems, creating ecological corridors with specific environmental conditions that determine species occurrence and mediate their movement throughout the landscape (Van Der Windt and Swart 2008).

Amazon terrestrial and freshwater ecosystems transport, filter and regulate flows of water and materials throughout the hydrological cycle. As rainwaters drain through terrestrial ecosystems, riparian zones filter the organic and inorganic materials they carry, thus regulating water quality and aquatic biological integrity in downstream water bodies (Alexander et al. 2000). Terrestrial inputs are transported downstream, deposited, and remobilized in river-floodplains until they are discharged into the ocean (Wipfli et al. 2007, McClain and Naiman 2008). During this transport, freshwater ecosystems regulate river flows, buffering flows during high discharge periods and maintaining them during low discharge periods. This flow regulation enables river navigation, promotes soil infiltration, recharges groundwater stores and helps maintain the ecological conditions needed to sustain aquatic biota.

River-floodplain exchanges of organic and inorganic matter produce ~1700Mg C km⁻² yr⁻¹ (megagrams of carbon per km² per year), a rate of production five times higher than that of upland forests (Melack and Forsberg 2001, McClain and Naiman 2008). About 93 per cent of

this biological production occurs in levee forests and C₄⁶ macrophyte communities (e.g. *Echinochloa polystachya*; Piedade et al. 1991). Net primary production (NPP) along river-floodplains in a 1.77 million km² region of the Central Amazon has been estimated at ~298Tg C yr⁻¹ (teragrams of carbon per year), of which ~210Tg C yr⁻¹ are outgassed as CO₂ to the atmosphere and subsequently recycled as NPP (Melack et al. 2009).

Flood pulses also promote productivity by allowing fish to exploit resources in the floodplains that are unavailable in river channels (Lagler et al. 1971, Goulding 1980, Castello 2008). Neotropical fish have evolved strategies to feed directly on primary producers in the floodplains (e.g. phytoplankton, tree fruits, seeds and detritus). As a result, they comprise a large share of the heterotrophic life forms in Amazonian freshwater ecosystems (Forsberg et al. 1993, Melack and Forsberg 2001, Lewis et al. 2011). As rising river waters flood adjacent floodplains, fish and their young migrate laterally to feed on their abundant plant-based food resources and to avoid predators, thus increasing their rates of growth and survival, and ultimately their biomass (Welcomme 1985, de Mérona and Gascuel 1993, Gomes and Agostinho 1997). Conversely, declining water levels tend to decrease survival and reduce fish biomass by constraining fish populations to river channels and still-water (lentic) areas, where water quality is lower and fish are more vulnerable to fishing gear and predation (Lagler et al. 1971, Welcomme 1985, de Mérona and Gascuel 1993). Given that fish biomass gains during floods generally exceed losses during low water, ecosystems dominated by flood pulses are about 50 per cent more productive than those with stable water levels (Bayley 1995).

“Sedentary” fish species spend their entire life cycles in the river-floodplains (e.g. *Arapaima spp.* – pirarucu or paiche; *Cichla spp.* – tucunaré), moving laterally from river channels into adjacent floodplain forests during seasonal floods. Some fish groups complement the resource gains achieved by these lateral migrations with long-distance longitudinal migrations along river channels. For example, migratory tributary and floodplain species, including the barred sorubim (*Pseudoplatystoma* – surubim or doncella) and black prochilodus (*Prochilodus nigricans* – curimatá or bocachico), travel hundreds of kilometres along river channels, but their populations are generally constrained to single tributaries or connected to mainstem whitewater floodplains (Ribeiro and Petrere 1990; Barthem and Goulding 2007). In contrast, long-distance migratory catfish species such as the gilded catfish (*Brachyplatystoma rousseauxii* – dourada) can travel thousands of kilometres from the Amazon’s estuary, where they reside and grow at young ages, to its headwaters in the Andean foothills, where they spawn in adulthood. These migratory catfish are among the few known commercially valuable species that do not migrate laterally onto the floodplains (Barthem and Goulding 1997).

⁶ The terms C₃ and C₄ refer to the two primary pathways of photosynthesis and carbon fixation by plants. C₃ plants rely exclusively on the Calvin cycle for carbon fixation (roughly 95% of all plants on earth). C₄ plants (e.g. grasses, sugar cane, maize) have special adaptations that allow them to separate the initial carbon fixation step from the Calvin cycle. Although C₄ plants require more energy, they are generally faster and more efficient at carbon fixation, particularly in tropical environments.

RIPARIAN FOREST
AREAS SERVE
AS IMPORTANT
MIGRATION
CORRIDORS FOR
WIDE-RANGING
TERRESTRIAL
SPECIES SUCH AS
JAGUARS, TAPIRS
AND PECCARIES

Many other species depend on rivers and floodplain resources, including turtles (*Podocnemis spp.*), caimans (e.g. *Melanosuchus niger*), otters (*Pteronura brasiliensis*) and dolphins (*Inia geoffrensis*, *Inia boliviensis* and *Sotalia fluviatilis*) – all of which have life cycles dependent on lateral migrations onto the floodplains. Although they generally do not migrate longitudinally over long (>100km) distances, these species do use the floodplains for feeding, nesting and other key aspects of their life cycles (Martin and da Silva 2004, Martin et al. 2004, Fachín-Terán et al. 2006, Da Silveira et al. 2010, Da Silveira et al. 2011).

Fish consumption in the Amazon is high. According to available estimates, the maximum sustainable production potential of inland fisheries in the Amazon watershed is 900,000 t yr⁻¹ (Bayley and Petrere Jr. 1989), and roughly half that amount is harvested annually (Bayley 1998, Goulding et al. 2003). Information on fish yields is lacking for much of the Amazon Region, but in the Brazilian Amazon the inland fish harvest, together with estuarine, marine and aquaculture harvests, sustains average per capita fish consumption rates of 94kg yr⁻¹ among riverine populations and 40kg yr⁻¹ among urban populations – both relatively high compared with the global average of 16kg yr⁻¹ (Isaac and Almeida 2011). Game animals associated with freshwater ecosystems also contribute to food security, including caiman (e.g. *Melanosuchus niger*) and turtle (*Podocnemis spp.*) species that are widely harvested for consumption (Da Silveira et al. 2011).

Many terrestrial animals inhabit freshwater ecosystems year-round or during the dry season to access water and feed on fruits, leaves and other animals (Naiman and Decamps 1997, Bodmer et al. 1999). Riparian forest areas serve as important migration corridors for wide-ranging terrestrial species such as jaguars (*Panthera onca*), tapirs (e.g. *Tapirus terrestris*) and peccaries (e.g. *Tayassu pecari*), particularly in human-dominated landscapes (Keuroghlian and Eaton 2008, Lees and Peres 2008). Some terrestrial and migratory bird species also use wetlands as seasonal feeding grounds when low water levels concentrate prey fish in lakes and channels (Petermann 1997). Amazonians know these game-wetland associations well and have long hunted along streams and rivers (Bodmer et al. 1999).

A number of other freshwater resources generate large-scale economic activities, including palm fruits such as açai (*Euterpe oleracea*) in the estuary and miriti (*Mauritia flexuosa*) in the Marañon-Ucayali sub-basin (Padoch 1988, Brondízio 2008), as well as timber species such as capirona (*Calycophyllum spruceanum*) and tropical cedar (*Cedrela odorata*) along river-floodplains (Pinedo-Vasquez et al. 2001). Economic studies in the Amazon and elsewhere indicate that resources produced by tropical freshwater ecosystems can contribute as much as two-thirds of rural household income (McGrath et al. 2008, Ewel 2009).

FISH TYPES

By Leandro Castello* (adapted from Crampton et al. 2004)

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Young boy holding a Spotted sorubim fish (*Pseudoplatystoma coruscans*) under the water. Mountains of Tumucumaque National Park, Amapá, Brazil.

© WWF-Brazil / Edison Caelano



Fisher Juvenal da Silva, and other fishers, exhibiting proudly the pirarucu fish, or arapaima (*Arapaima gigas*), Acre, Brazil.

The **fish types**, according to their migratory patterns, are:

- **Sedentary fish species** (or lateral short-distance migratory fish species) – spend their entire life cycles in the floodplains – includes the pirarucu or paiche *Arapaima* spp. and *Cichla* spp.
- **Longitudinal migratory fish species** – complement resource gains achieved by lateral migrations with long-distance longitudinal migrations along river channels:
 - *Migratory characiform species* – travel hundreds of kilometres along river channels, but their populations are generally constrained to single tributaries or connected to mainstream whitewater floodplains – includes the surubim or barred sorubim *Pseudoplatystoma fasciatum* and black prochilodus *Prochilodus nigricans*.
 - *Long-distance migratory catfish species* – travel thousands of kilometres from the Amazon's estuary, where they reside and grow at young ages, to its whitewater headwaters in the Andean foothills, where they spawn in adulthood – includes the dourada or gilded catfish *Brachyplatystoma rousseauxii*.

*Virginia Polytechnic Institute and State University



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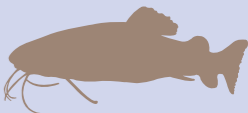


Brachyplatystoma filamentosum is a long-distance migratory catfish species.

© Michel Rogge / WWF



Pirarucu or Arapaima (*Arapaima gigas*), one of the largest freshwater fish. Tapajós River, Pará, Brazil.



AMAZON FRESHWATER ECOSYSTEM TYPES

By Leandro Castello.*
Adapted from Castello et al. 2013.

LARGE RIVERS. The Amazon River and its major tributaries, characterized by a large, predictable annual flood pulse (monomodal) in their lower reaches. There are three distinct river types:

- *Whitewater rivers* originate in the Andes Mountains and carry heavy sediment loads that give them a cafe-au-lait colour (e.g. Solimões and Madeira rivers).
- *Clearwater rivers* drain the rocky areas and weathered soils of the Brazilian and Guiana shields, carrying some dissolved minerals but few suspended sediments (e.g. Tapajós River).
- *Blackwater rivers* drain the sandy, nutrient-poor soils of the central Amazon and have few suspended sediments. Tannins leached from decomposing leaves give these rivers their characteristic tea colour and acidity (e.g. Negro River).

SMALL STREAMS. Small first- and second-order headwater streams may have multiple flood events per year (polymodal), with less predictable flood waves following large rain events.

RIVERINE WETLANDS. The narrow riparian zones of small headwater streams and the extensive, seasonally inundated floodplains bordering large rivers form wetlands that are important zones of exchange between aquatic and terrestrial ecosystems.

NON-RIVERINE WETLANDS. Interfluvial flats, swamps and seasonally inundated savannahs are wetlands occupying the low-lying areas between rivers and geomorphic depressions. These include the following:

- *Marañon-Ucayali* (Peru): primarily forested, with large expanses of palm swamps, or aguajales.
- *Llanos de Moxos* (Bolivia) and *Bananal* (Brazil): primarily savannah wetlands with a mosaic of seasonally inundated grasslands, open woodlands, forested islands and lakes.
- *Northern Roraima* (Brazil) and *Rupununi* (Guyana): savannah wetlands with streams, shallow lakes and ponds that expand during the rainy season, flooding extensive areas dominated by sedges and palms.
- *Negro Basin campinas or campinaranas* (Brazil): swamps and flooded savannahs, with a mosaic of shrubs, palms, sedges and algal mats subject to relatively shallow flooding during the rainy season.
- *Marajó Island* (Brazil): eastern Marajó encompasses seasonally flooded grasslands, with small areas of scrub woodland, mangrove and forest, whereas western Marajó is occupied by tidally inundated forests, with patches of upland *terra firme* forest.



Giant otters
(*Pteronura brasiliensis*).



* Virginia Polytechnic Institute and State University



Llanos de Moxos wetland is located near the borders of Bolivia, Peru and Brazil and consists of tropical savannas with cyclical droughts and floods. Palma real in the Rogaguado Lake, Beni Department, Bolivia.



Campinarana landscape, Brazilian Amazon.



Caicubi flooded forest in the Jufari river on the border between the Amazonas and Roraima states, Brazil.



Aerial view of the bank of the Madeira River and Porto Velho, capital of Rondônia, Brazil.

DIRECT IMPACT

Whitewater rivers originate in the Andes Mountains and carry heavy sediment loads that give them a cafe-au-lait colour. One of the primary concerns about new dams on the Madeira River, for example, is that they drastically reduce sediment inputs from one of the world's most naturally sediment-laden rivers, thus altering downstream river systems. The photo shows the construction of the Santo Antonio Dam and the waters being dammed.



DRIVERS OF HYDROLOGICAL ALTERATION

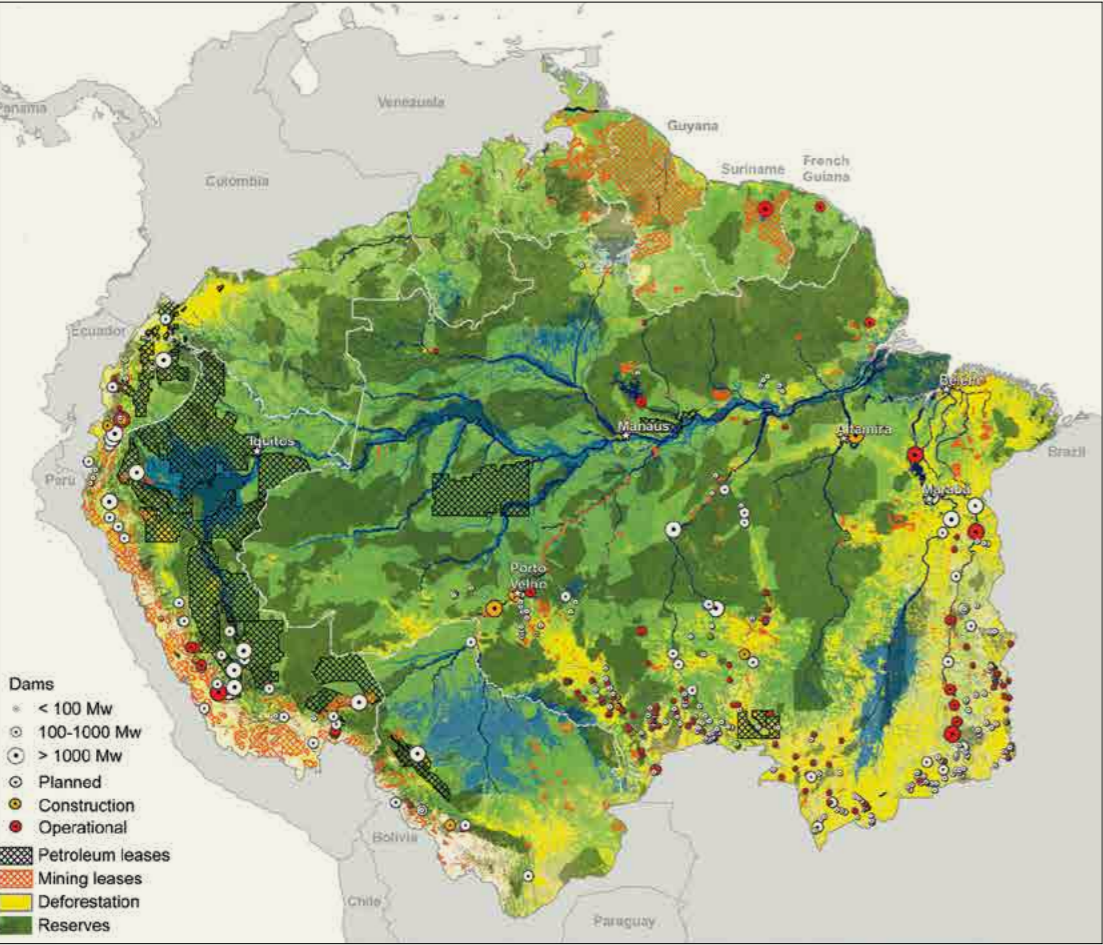


Figure 3: Hydrological alterations to Amazon freshwater ecosystems. The study area includes freshwater ecosystems of the Amazon Forest Biome, which encompasses the forests of the Orinoco Basin and Guiana Shield, as well as the Amazon watershed, which encompasses portions of Cerrado savannah in the Araguaia-Tocantins River Basin (Figure adapted from Castello et al. 2013; Map: Paul Lefebvre, WHRC).

Development in the Amazon was historically driven by colonial demands (e.g. for rubber or gold) and national development interests (e.g. strategic occupation of frontier regions), and today markets outside the Amazon play an increasingly important role in the exploitation and occupation of the region (Cleary 2001). IIRSA and COSIPLAN,⁷ for example, have stimulated more than US\$90 million of investments in the region, aiming to integrate South American economies

⁷ The Initiative for the Integration of the Regional Infrastructure of South America (IIRSA) is a multilateral initiative designed to promote integration of South American economies via infrastructure development. In its original conception, it was funded primarily by the Latin American Development Bank (CAF), Inter-American Development Bank (IDB) and Plata Basin Development Fund (Fonplata) and served mainly as a way to coordinate funding in the region. Today, IIRSA is the technical forum for planning South American physical integration under the South American Infrastructure and Planning Council (COSIPLAN) of the Union of South American Nations (UNASUR). See <http://www.iirsa.org/> for details.

through construction of highways, riverways and hydroelectric dams (Van Dijk 2013). Under the Union of South American Nations (UNASUR), Amazonian countries have continued to fund economic development through multilateral or bilateral agreements (e.g. COSIPLAN), as well as other sources of public and private financing (e.g. Brazilian National Economic and Social Development Bank (BNDES) and Chinese Development Bank).

Over the past two decades global demand for beef, animal feed (e.g. soybeans) and raw materials (e.g. petroleum, iron ore, bauxite, gold) has also surged, driving widespread land-cover changes (Macedo et al. 2012), mining and hydroelectric development (Figure 3). These activities are spreading throughout the Amazon at an accelerating pace, driven by increasing energy demands and growing export-oriented markets for agricultural and mineral commodities. Each of these development activities directly alters hydrological connectivity, but they may also interact in complex ways that magnify their impact on freshwater ecosystems. Following is an overview of the principal drivers of hydrological alteration in the Amazon today.

3.1. DAMS

Hydroelectric dam construction is a key driver of hydrological alteration and a pervasive threat to the longitudinal and lateral connectivity of Amazonian rivers. More than 154 hydroelectric dams of all sizes are currently in operation (ANEEL 2012, PROTEGER 2012, Castello et al. 2013), spanning most of the Amazon's major tributaries. These dams are located primarily in the Brazilian Amazon, with a handful in Ecuador, Peru, Bolivia and the Guianas (Table 1). The dams currently under operation have a total power generation capacity of ~18,000MW, although most hydropower plants generate substantially less energy than their installed capacity (Stickler et al. 2013a). An additional ~21 dams currently under construction (or recently built, but not yet operational) are predicted to increase total generation capacity to ~37,000MW, including several controversial mega-dam projects in Brazil (e.g. Belo Monte on the Xingu River, Jirau and Santo Antônio on the Madeira River). In the Andean Amazon, there is currently one mega-dam (>1,000MW) in operation (Paute-Molino in Ecuador), another in negotiation (Inambari in Peru, part of a Brazil-Peru energy agreement signed in 2010) and as many as 17 others proposed (Little 2014).

Published estimates of planned hydroelectric dams in the Amazon vary widely, depending on the data sources, definition of the Amazon and criteria used (e.g. dam size, planning level, time frame). This report relies primarily on the database compiled by Castello et al. (2013),⁸ which indicates that an additional 277 dams are in the initial planning stages, many (~60-80) of which are located in the Andes Mountains. If all of these went forward as planned, the network of Amazonian hydroelectric power plants would have

⁸ Data on hydroelectric dams is from PROTEGER (2012) for Ecuador, Colombia, Peru and Bolivia, and from ANEEL (2012) for Brazil. Please refer to Castello et al. 2013 for additional details.

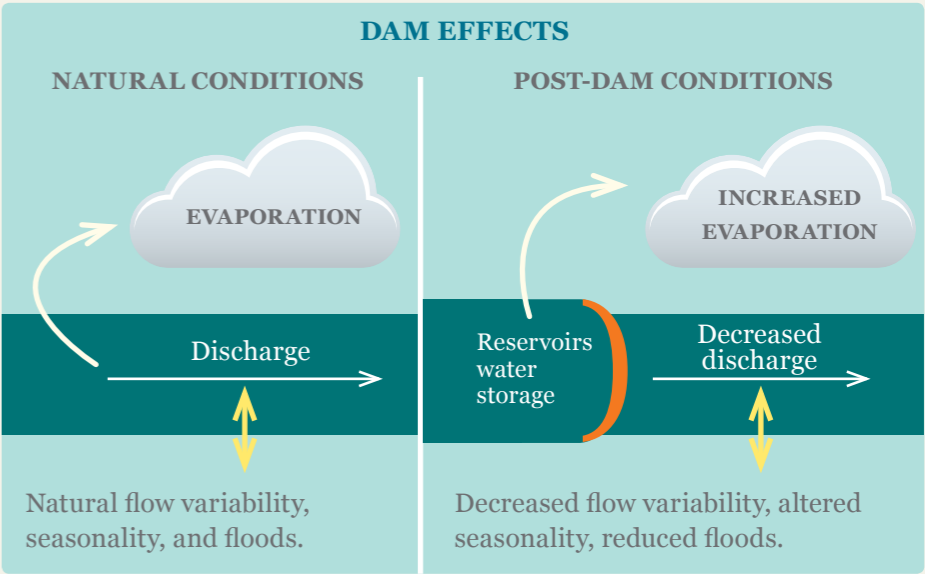
an installed capacity of ~95,000MW, and only three free-flowing Amazon tributaries would remain – two whitewater (Juruá and Iça-Putumayo) rivers and one clearwater (Trombetas) river. Other estimates report as many as 151 dams proposed in the Andes over the next 20 years (not all in advanced planning stages). If built, they would seriously disrupt longitudinal connectivity between Andean headwaters and lowland Amazon rivers and floodplains (Finer and Jenkins 2012, Little 2014). Regardless of the precise count, the hydrological impacts of large and medium dams are being exacerbated by the proliferation of small dams and impoundments (<2MW), which are increasingly common in the agricultural landscapes of the “arc of deforestation”. An estimated 10,000 small dams existed in the Upper Xingu Basin alone in 2007, averaging one per 7km of stream (Macedo et al. 2013). These small dams generally occur on private properties with a history of cattle ranching, having been installed to provide drinking water for cattle, generate electricity or facilitate road construction. Construction of small dams is unregulated despite their potentially large cumulative impact on small streams.

Table 1: Amazon hydroelectric dams by installed potential, country and subwatershed (adapted from Castello et al. 2013).

	Operational	Construction	Planned
Dam capacity			
< 100MW	135	14	206
100 – 1,000MW	15	4	56
> 1,000MW	6	3	15
Country			
Brazil	138	16	221
Peru	7	2	30
Ecuador	5	2	17
Bolivia	4	1	8
French Guiana	1	0	0
Suriname	1	0	0
Colombia	0	0	1
Subwatershed			
Araguaia-Tocantins	56	2	101
Madeira	43	8	43
Tapajós	33	6	73
Ucayali	6	1	15
Xingu	6	1	2
Marañon	5	3	21
Amazon drainage	4	0	8
Negro	1	0	1
Orinoco/Guianas	2	0	0
Purus	0	0	6
Napo	0	0	4
Caqueta-Japurá	0	0	1

Dams alter stream and river connectivity in several ways, affecting both upstream and downstream freshwater ecosystems (Figure 4). Their most significant impact on longitudinal connectivity stems from the storage of water in reservoirs, which regulate river flow and trap sediments. By obstructing water and sediment fluxes, reservoirs block animal migrations and reduce downstream transport of organic and inorganic matter (Syvitski et al. 2005, Agostinho et al. 2008, Fearnside 2014). They also interrupt the drift of fish larvae and movement of young, which may be trapped in reservoirs and eaten by predators or damaged by turbines (Barthem et al. 1991, Godinho and Kynard 2009, Canas and Pine 2011). Water storage in reservoirs can dramatically alter stream and river thermal regimes – either warming or cooling downstream waters depending on the reservoir’s characteristics (e.g. surface area, storage capacity, water residence time) and the depths from which water is released (Olden and Naiman 2010, Macedo et al. 2013).

Figure 4: Schematic diagram depicting the main impacts of dams on the hydrological connectivity of Amazon freshwater ecosystems. Relative to undisturbed conditions (Left), dams store water in reservoirs, lower discharge and flow variability, alter flood seasonality, and decrease high-flood maxima (Right).



Large reservoirs may reduce river discharge, as stored water evaporates or is diverted for other uses (e.g. irrigation). Flow regulation by hydroelectric dams also disrupts lateral connectivity by decreasing seasonal flow variability (especially flood maxima), which reduces lateral exchanges of organic and inorganic materials between river channels, adjacent riparian zones and floodplains (Poff & Hart 2002, Poff et al. 1997). Dam construction itself incurs a number of environmental costs, causing heavy sediment loading and changes to river morphology as rivers are temporarily diverted; accelerating land-cover changes as new populations are attracted to the area; and enhancing the release of greenhouse gases produced as a result of reservoir creation (see Section 4.1; Kemenes et al. 2007, 2011). In addition to directly provoking deforestation by dam construction and reservoir creation, hydropower dams often attract new human migration to remote areas, which can promote large-scale deforestation and ecosystem degradation.

3.2. LAND-COVER CHANGE

Deforestation of native forests and savannahs for other land uses (i.e. land-cover change) can alter the connectivity of freshwater ecosystems in virtually every dimension. An estimated 1.4 million km² (~20 per cent) of the Amazon Basin (defined as the watershed) has already been deforested, largely for the expansion of croplands and pasturelands (Hansen et al. 2013). These land-cover changes have occurred primarily along the southern and eastern flanks of the Basin, affecting the headwaters of the Araguaia-Tocantins, Xingu and Tapajós rivers. Since 2005, deforestation rates have decreased significantly, particularly in the Brazilian Amazon (Nepstad et al. 2009, Davidson et al. 2012, Macedo et al. 2012). However, growing international demand for beef, animal feed and raw materials fuels regional demand for energy and infrastructure, which in turn increases pressures on native ecosystems – especially in the Brazilian Cerrado, where legal protection is low (Soares-Filho et al. 2014) and in the Andean Amazon of Peru (Gutiérrez-Vélez et al. 2011), Bolivia and Ecuador.

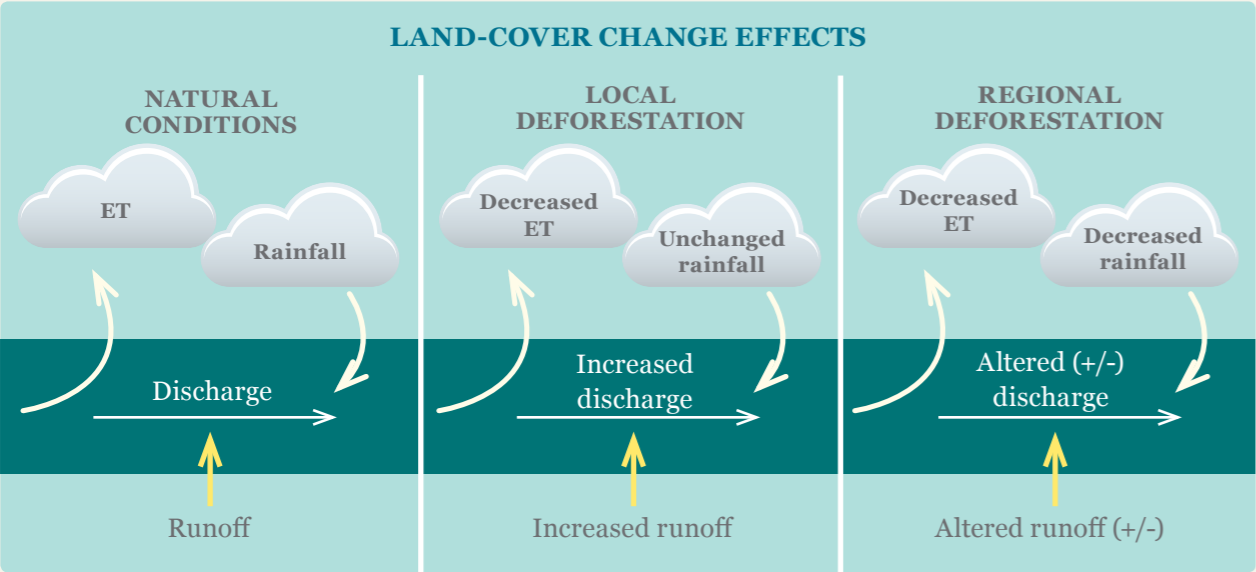


Figure 5: Schematic diagram depicting the main impacts of land-use change on the hydrological connectivity of Amazon freshwater ecosystems. Relative to undisturbed conditions (Left), local deforestation (Middle) generally decreases evapotranspiration (ET), increasing runoff and discharge but not rainfall. Deforestation at regional scales (Right) may decrease ET sufficiently to also decrease rainfall. Runoff and discharge may experience a net increase or decrease (+/-), depending on the balance between rainfall and ET (rainfall – ET = runoff).

DEFORESTATION OF NATIVE FORESTS AND SAVANNAHS FOR OTHER LAND USES CAN ALTER THE CONNECTIVITY OF FRESHWATER ECOSYSTEMS IN VIRTUALLY EVERY DIMENSION



Land-cover change. Querência municipality, Mato Grosso state, Brazil.

LAND-COVER CHANGE
IN UPLANDS AND
RIPARIAN ZONES
INCREASES EROSION,
SURFACE RUNOFF,
AND THE DELIVERY
OF SEDIMENTS
AND POLLUTANTS
TO ADJACENT
FRESHWATERS

Land-cover change alters hydrologic connectivity in several ways. Deforestation of upland and riparian forests disrupts vertical connectivity by altering the surface water balance and partitioning of rainfall into ET, discharge (Q) and soil moisture (Brauman et al. 2007, Wohl et al. 2012, Sterling et al. 2013). Independent of land cover, rainfall is equal to the sum of ET, Q and changes in soil water storage (DS). In general, crops and pasture grasses use less water than native forests and savannahs due to their lower height, less complex canopy, shallower rooting depth and lower leaf area index (Calder 1998, Giambelluca 2002). As a result, deforestation at local scales tends to decrease ET and increase Q relative to native vegetation (Sahin and Hall 1996, Andreassian 2004, Locatelli and Vignola 2009, Coe et al. 2011, Hayhoe et al. 2011). However, because forests recycle water back to the atmosphere via ET, they play a key role in maintaining regional rainfall (Costa and Foley 1997, Li et al. 2007, Spracklen et al. 2012). Evidence is mounting that deforestation over large spatial scales eventually reduces rainfall, alters rain seasonality (Butt et al. 2011) and decreases discharge (Figure 5; Bruijnzeel 2004, Stickler et al. 2013a), although the precise threshold is unknown.

Deforestation-induced changes to the water balance can impact both lateral and longitudinal connectivity of Amazon freshwater ecosystems. Field studies in the headwaters of the Xingu Basin (southeastern Amazon) have shown that total annual discharge in deforested watersheds is four times higher than that of forested watersheds (Hayhoe et al. 2011). On the other hand, modelling studies in the Xingu and southwestern Amazon indicate that large-scale land-cover changes may alter flow seasonality and decrease dry season discharge as a result of changes to the regional water balance (Lima et al. 2013, Stickler et al. 2013a). These changes may also lead to erratic stream flows, characterized by flashier storm flows, earlier annual floods (Bruijnzeel et al. 1990, Petts 1984) and changes in riverine morphology (e.g. incision, bed armouring and siltation). Large-scale deforestation of the Araguaia River Basin changed flow regimes so much that it increased bed load transport by 31 per cent (6.6Mt to 8.8Mt) from the 1960s to the 1990s, fundamentally changing the river’s geomorphology (Latrubesse et al. 2009).

Land-cover change in uplands and riparian zones increases erosion, surface runoff, and the delivery of sediments and pollutants to adjacent freshwaters. In tropical agricultural landscapes, these hydrological alterations are exacerbated by land management practices that compact soils, increase inputs of fertilizers and pesticides (Schiesari and Grillitsch 2011, Neill et al. 2013, Schiesari et al. 2013), and generally decrease water quality (Gergel et al. 2002, Allan 2004, Foley et al. 2005, Uriarte et al. 2011). Together, these hydrological alterations have substantial cumulative impacts on the quality and distribution of freshwater habitats in the stream network.



3.3. MINERAL EXTRACTION

Like hydroelectric dams, mineral extraction is an increasingly important driver of regional land-use change, with both direct and indirect impacts on the connectivity of Amazon freshwater ecosystems. In addition to leases for mineral extraction (Figure 4), small-scale artisanal mining activities occur throughout the Amazon and are not formally mapped. Gold mining has existed in the region for decades, but a 360 per cent increase in gold prices since 2000⁹ has prompted a rapid resurgence that is impacting freshwater ecosystems throughout the Amazon, including Brazil (e.g. Tapajós Basin, Pará; Nevado et al. 2010, Marinho et al. 2014), Peru (Madre de Dios; Swenson et al. 2011, Gardner 2012, Asner et al. 2013), Guyana (Howard et al. 2011), Suriname (Ouboter et al. 2012), Colombia (De Miguel et al. 2014) and Venezuela (Santos-Frances et al. 2011). Artisanal gold miners in these regions extract gold by dredging sediments from the river bottom, using mercury (Hg) to amalgamate fine gold particles. These activities affect lateral and longitudinal connectivity by increasing sediment loads, altering the geomorphology of river channels and riparian areas, and polluting adjacent waterways with mercury, a toxin that persists in river sediments and may accumulate in fish depending on limnological conditions.

In addition to impairing water and habitat quality, mining and hydrocarbon extraction often impact hydrological connectivity indirectly by promoting the construction of new roads, dams and settlements in remote areas. The Carajás Mining Complex (Pará, Brazil), for example, is the world’s largest iron ore mine, with large stores of bauxite, copper, manganese and gold. In addition to the mine itself, since the late 1970s the Greater Carajás Project has attracted massive infrastructure investments leading to the construction of a railroad, roads and a large hydroelectric dam, the Tucuruí Dam. Tucuruí itself flooded 2,860km² of forests and displaced more than 24,000 people, leading to significant further land-cover changes (WCD 2000).

Smelting of iron ore (to produce “pig iron” and eventually steel) and bauxite (to produce aluminium) is extremely energy-intensive. Roughly half of the energy consumed by aluminium smelters is derived from hydroelectric power (Switkes 2005, Fearnside 2006), and these energy demands have motivated the construction of many dams in the region. Where hydroelectric power and plantation forests are insufficient or too expensive to meet these demands, smelters create a significant regional market for charcoal, produced by burning native forests and savannahs (e.g. in Pará and Maranhão; Sonter et al. 2015).

Oil extraction is another key driver of land-cover change and infrastructure development, particularly in the Andean Amazon. Controversial projects such as the Camisea gas pipeline in Peru, oil leases in the Yasuní region of Ecuador, and oil and gas exploration in the Putumayo (Colombia), Madidi (Bolivia) and Amazonas (Brazil) regions are likely to become increasingly common as energy demands in the region grow (Finer et al. 2008). In some exceptional

9 World Gold Council (<http://www.gold.org>).

cases, such as the Urucu (Amazonas, Brazil) mine in Amazonas, implementation of best practices has minimized access via new roads and thus mitigated the typical pattern of disordered occupation, but these are not the norm. Some estimates suggest that oil extraction discharged 30 billion gallons of toxic wastes into the land and waterways of the Ecuadorian Amazon (Oriente) from 1972 to 1994 (Jochnick et al. 1994), although they are difficult to verify. Even so, oil and gas leases now cover more than two-thirds of the Peruvian and Ecuadorian Amazon (Figure 4), often overlapping protected areas and indigenous reserves and causing social conflicts (e.g. over land rights) and environmental problems (e.g. oil spills; Finer et al. 2008). These extractive activities are expanding throughout the Basin (especially in Bolivia, Peru, Colombia and western Brazil), disrupting the connectivity of riparian areas and floodplains.

3.4. CLIMATE CHANGE

Climate change, driven by global increases in atmospheric greenhouse gas (GHG) concentrations, is likely to exacerbate the impacts of other hydrological alterations on Amazon freshwater ecosystems (Melack and Coe 2013). Although available estimates vary, climate models generally predict that the Amazon Region will experience decreased rainfall, increased temperatures and more frequent extreme weather events (e.g. droughts and floods) in the future (Mahli et al. 2007, Malhi et al. 2009). Such dry-warm weather conditions could lower the magnitude of flood pulses, increasing the frequency and severity of low-water events in large rivers (Costa et al. 2003). Large-scale land-cover changes may further alter the water and energy balance, provoking decreased regional rainfall, increased land surface temperatures and decreased river flows. These changes may disproportionately impact the drier transitional forests that occur at the edges of the Amazon Biome (i.e. the “arc of deforestation”), which cover ~40 per cent of the biome and are important centres of agricultural production (Brando et al. 2014). The interaction between climate change (GHG-induced) and land-cover change is subject to complex feedbacks and non-linear responses that are highly scale-dependent.

Although it is difficult to attribute particular climatic events to changes in climate or land cover, evidence is mounting that both have important impacts on hydrologic connectivity (Melack and Coe 2013). Modelling studies have provided valuable insights about the potential scale and severity of these impacts, although many focus on climate or land cover in isolation. One study in the southwestern Amazon found that deforestation-induced decreases in precipitation are likely to be most severe at the end of the dry season, increasing dry season length and the seasonal amplitude of water flow (Lima et al. 2013). These findings are supported by recent studies in the Brazilian Amazon, which indicate that current levels of land-use change are already delaying the onset of the wet season (e.g. in Rondônia) and decreasing its length by as much as six days per decade (Butt et al. 2011, Yin et al. 2014). Deforestation also appears to amplify the magnitude of droughts, making them drier and more severe than they would be with full forest cover (Bagley et al. 2014). Severe droughts, in turn, can fuel further land-cover

changes, either by killing trees directly (Lewis et al. 2011) or by triggering more widespread and intense wildfires (Brando et al. 2014), both of which release carbon stored in vegetation back to the atmosphere (Nepstad 2007).

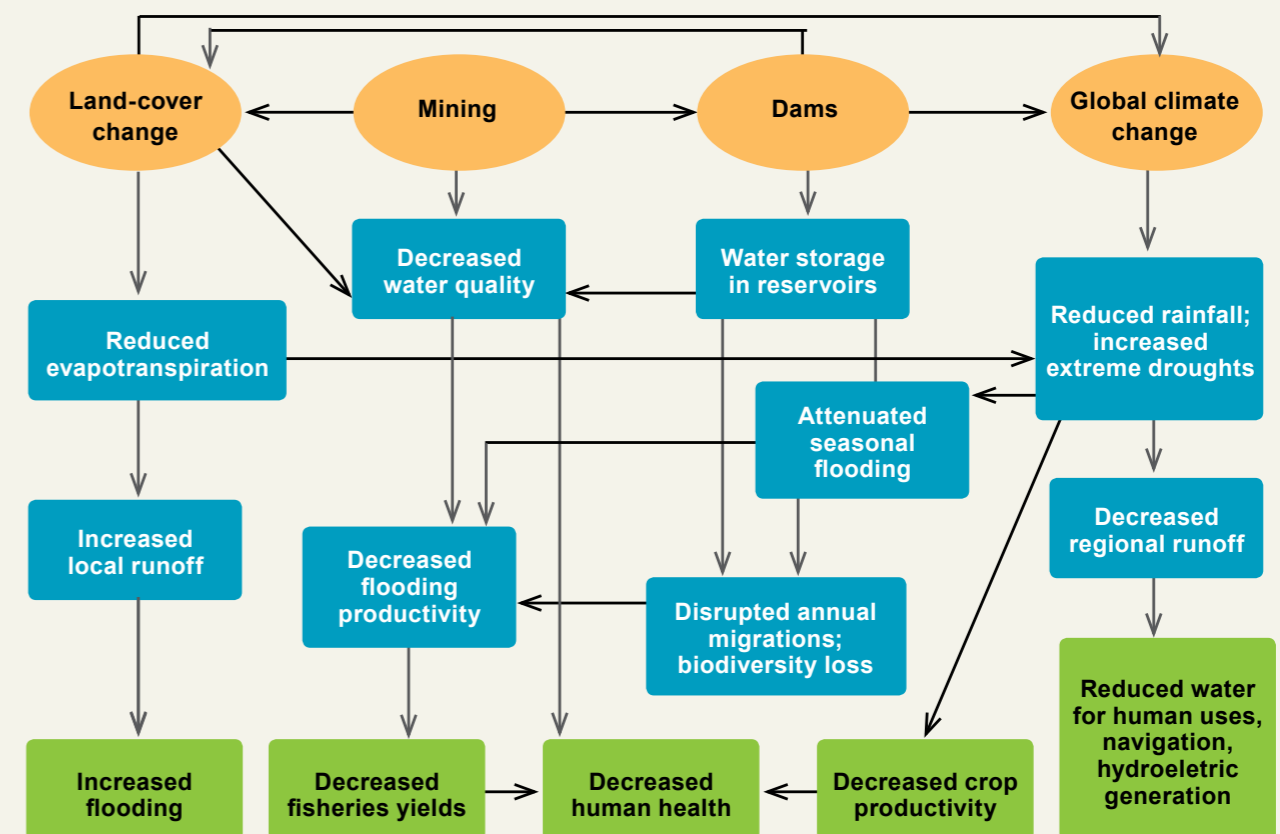


Figure 6: Interactions among the main drivers of hydrological alteration, hydrology, ecology and human dimensions. Forcing factors are indicated with orange ovals, processes addressed in this review are indicated with blue boxes, and consequences for human society and ecosystem services are indicated by green boxes with rounded corners. (Figure adapted from Davidson et al. 2010.)

Hydrological alterations have important consequences for ecological processes and productivity, but their cumulative effects are difficult to measure. The drivers of hydrological alteration interact in complex ways (Figure 6) – at times acting synergistically and at other times acting in opposition, making it difficult to predict their net effect on freshwater ecosystem function. For example, local land-cover changes may increase discharge and cause flood events that happen faster and occur earlier in the year than normal, whereas dams reduce seasonal flow variability and alter the timing of floods, producing delayed or erratic flow seasonality (Petts 1984, Bruijnzeel 1990). Similarly, while land-cover changes and mining increase inputs of sediments and pollutants (e.g. pesticides, mercury) into streams, dams trap sediments and pollutants in their reservoirs and change the pathways by which they are processed. Both alter the fluxes of water and materials that determine river channel morphology and organic matter transport (Leopold et al. 1964), but their net impact depends on the context and scale of analysis.

TOCANTINS RIVER BASIN AS THE FUTURE OF THE AMAZON?

By Fernando Mayer Pelicice*

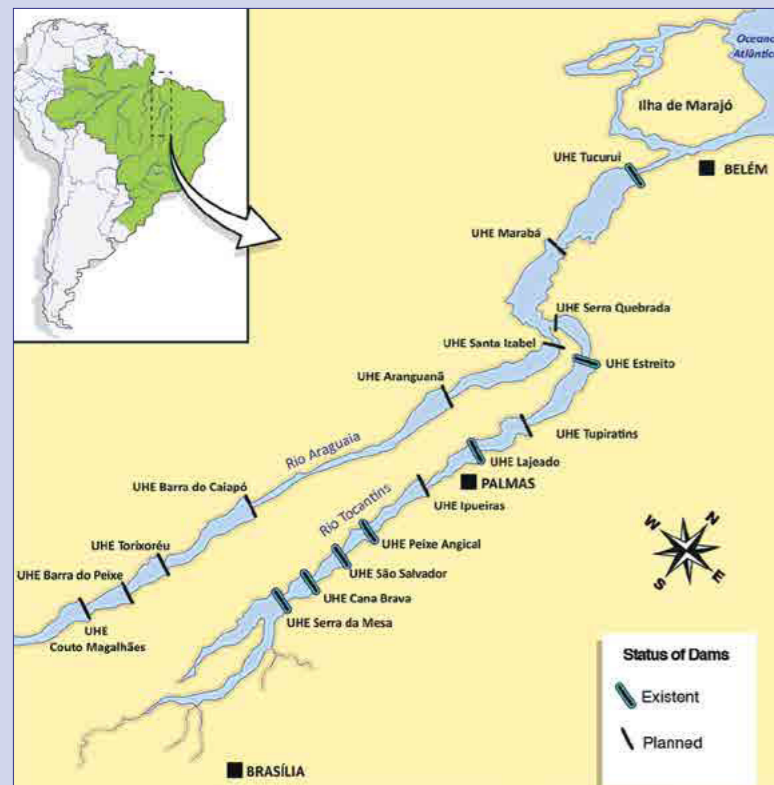
The Tocantins River is a major tributary of the Amazon that has experienced fast economic development fuelled by environmentally destructive practices that have caused widespread loss of biodiversity and ecosystem functions and services. Because development trends in the Tocantins are similar to those planned or occurring in other Amazonian basins today, this watershed

can be viewed as an example of what might happen to the Amazon. The Tocantins Basin is now extensively fragmented, with its main stem regulated by seven large dams, and its tributaries and streams blocked by hundreds of smaller dams.

As a result of this fragmentation, the fish fauna has changed substantially. Large migratory catfishes and characins (e.g. *Prochilodus nigricans*, *Psectrogaster amazonica*, *Brycon goulding*, *Hydrolycus armatus*, *Oxydoras niger*, *Pseudoplatystoma fasciatum*, *Zungaro zungaro*) have disappeared from many areas, primarily because impoundments have caused the loss of spawning sites, nursery areas and free-flowing reaches. Fishers have been forced to adapt to reservoir fish species, including sedentary species that generally have a lower market value. In addition, fish mortality events have become common downstream from large dams, further impacting fish populations. Hydropower companies operating the dams have implemented management strategies such as the construction of fish ladders, but such mitigation actions have largely failed.

Tocantins River Basin

Schematic map without scale. Modified from Agostinho et al. (2009) by J. Rafael, Fábula Ilustrações



In addition to the loss of fishery resources, impoundments have also changed the landscape. Many of the region's sand beaches – an important part of local culture and the regional tourist economy – have been lost, while other areas have changed due to overgrowth of aquatic macrophytes. Other activities are now further degrading the integrity of these freshwater ecosystems, including the development of cage aquaculture, which fosters social conflicts and further decreases water quality through eutrophication and species invasions. Agriculture has been another key driver of change, leading to the replacement of extensive areas of savannah ecosystems (Cerrado) with soybean and cattle ranching lands. The cumulative effects of intense river regulation, agriculture and urban development are having a profound effect on this watershed. The Tocantins Basin serves as a warning of what might come to pass elsewhere in the Amazon if better planning and policies are not developed.

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Fish ladder at the Lajeado dam was closed. Studies have proven that such mitigation actions have failed to preserve fish migration.

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Water level variation; Lajeado dam reservoir.



Overgrowth of aquatic macrophytes; Lajeado dam reservoir.



Flooded trees after the formation of the Lajeado dam reservoir.

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DEFORESTATION SCENARIOS IN THE AREA OF INFLUENCE OF THE TAPAJÓS HYDROPOWER COMPLEX¹

By Ane Alencar*, Valderli J. Piontekowski*,
Sandra Charity** and Cláudio C. Maretti**



Hydropower projects can cause hydrological fragmentation of rivers and trigger deforestation, particularly in the Amazon, compromising the connectivity of freshwater and forest ecosystems. Therefore, it is important to assess the potential deforestation that these projects might cause. This assessment includes an analysis of the history, main drivers and future scenarios of deforestation, and was carried out by municipalities that will be directly or indirectly affected by the proposed Tapajós Hydropower Complex, by land tenure and

designation categories, by proximity to access roads, and by the existence of nature protected areas and indigenous territories in the region.

A total of 42 medium to large hydropower projects in the Brazilian states of Pará (PA), Mato Grosso (MT) and Amazonas (AM) are planned or under construction in the Tapajós river basin (including the Teles Pires, Juruena, Tapajós and Jamanxim rivers), representing the most important expansion and investment frontier of the electrical sector in the Brazilian Amazon. For this assessment, the area of influence of the Tapajós Hydropower Complex is defined as the boundaries of the municipalities that belong to the basin, covering about 940,000 km² (mostly in MT and PA states).

The two most important drivers of deforestation in this region (before the hydropower programme) are currently the northward expansion of soybean croplands in Mato Grosso state and the paving of the BR-163 road that links Cuiaba (MT) to Santarem (PA), crossing the as yet unpaved Trans-Amazon road (BR-230). The impacts of these drivers are likely to be compounded by the land speculation, in-migration, and higher cost of goods and services resulting from the expectation of future hydropower development in the region, particularly given the poor land-use planning and the lack of impact mitigation controls that prevail in this region. By 2013, 19 per cent of the area of influence had been deforested, mostly (76 per cent) in Mato Grosso.

Seven of the 42 projects are mega-hydro plants (>1,000MW). If all projects were to go ahead, they would generate almost 28,000MW of energy, three times the amount generated by the Amazon’s largest plant, Tucuruí. Of the 42 projects, 10 are included in a recent 10-year plan (to 2022) of the Brazilian energy sector, the largest being São Luiz do Tapajós (6,133MW). One of these, Teles Pires (1,820MW), is already under construction and causing the kinds of impacts assessed by this analysis.²

* Amazon Environmental Research Institute (IPAM)
** WWF Living Amazon Initiative (LAI)

1 A summary of the assessment: Alencar, A. A. C. and Pientokowski, W. 2014. Cenários de desmatamento na Área de Influência do Complexo Hidroelétrico do Tapajós. WWF (Living Amazon Initiative – LAI and WWF-Brazil) and IPAM – Amazon Environmental Research Institute. 63pp.
2 Updating note: The Brazilian 10-year plans (“Planos Decenais de Expansão de Energia – PDEs”) usually are revised every year. The most recent PDE, from 2014 (which lists the dams due to be in operation by 2023), excluded some dams that had been formerly listed, such as Salto Augusto Baixo (1,461MW) and São Simão Alto (3,509MW), which had been strongly questioned by several social actors (including WWF), particularly due to their locations overlapping with nature protected areas and indigenous territories. Nevertheless, this assessment has considered these projects, as they could be reinstated in a future PDE.



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These projects will directly impact 28 of 73 municipalities that have all or part of their jurisdictions within the Tapajós river basin. The municipalities that currently have the largest converted area (Altamira-PA, Itaituba-PA, Colniza-MT and Novo Progresso-PA) are also those that have large forest cover and a high proportion of non-registered land, which leaves these areas vulnerable to deforestation allowed by lack of governance, including lands subject to speculation and land-grabbing, usually triggered by the opening of new access roads.

Mining is one of the drivers of deforestation and freshwater pollution and degradation. Tapajós River Basin, Brazil.

dynamics over the past 10 years, by land designation category, considering the history of this specific sub-region,³ revealed that non-registered public or private areas, land reform settlements and registered private properties were the categories with the highest converted areas, having lost respectively 48 per cent, 38.5 per cent and 38 per cent of their original forests, mostly to cattle ranching and agriculture. Together, these areas have lost 14.5 million ha in the past 10 years (an area the size of Nepal). Conversely, and not surprisingly, the land designation categories that had the least conversion to other land designation so far were indigenous territories (1.4 per cent) and state nature protected areas (1.7 per cent), but also state-owned public lands (1.3 per cent).

This assessment commissioned by WWF and developed by IPAM aimed to provide a better understanding of the occupation dynamics in this region, identifying the trends and most vulnerable areas to induced deforestation (either directly or indirectly), so as to inform decision-making related to dam construction and, in the event these projects go ahead, to guide preventive and/or mitigation measures to reduce the environmental and social impacts of the projects. The study is composed of four parts: (a) an analysis of the recent deforestation dynamics in the region by land designation category and by municipality; (b) a mapping of the drivers of deforestation in the area of influence of the complex (both (a) and (b) based on PRODES-INPE/2013 data from the past 10 years); (c) an analysis of the vulnerability of the region to deforestation; and (d) a total of six deforestation scenarios (to 2030) based on the construction (or not) of hydropower projects and associated infrastructure and on the maintenance (or not) of protected areas in the region.

Although hydropower projects have not historically been associated with deforestation (as compared with roads), they produce significant indirect impacts on people and the forest. These indirect impacts are hard to measure, as compared with the direct impacts of the construction site and the reservoir. The main indirect impact of hydropower projects on the forest is the deforestation caused by the opening of new access roads, the migration of workers to the project site and the infrastructure needed to accommodate the workforce.

3 Trends identified in a particular study area are not necessarily easily extrapolated to other Amazon subregions.



The vulnerability analysis revealed that the municipalities of Altamira (mainly Castelo dos Sonhos District), Novo Progresso and Itaituba in Pará state, and Apuí in Amazonas state have the highest degree of vulnerability to deforestation in the region, each municipality with more than 5,000 km² of forest under risk (Fig 1). Federal public lands are the land designation category that is most vulnerable to deforestation (45 per cent of the area they cover). At least 55 per cent of vulnerable areas are located less than 100km from planned hydropower plants and 86 per cent are less than 200km away (Fig 2). Hydropower projects, therefore, can act as a trigger of deforestation processes in high-vulnerability areas.

The projection of the pressures caused by the proposed hydropower complex was based on empirical observation data or on the interpretation of the in-migration processes that took place in similar and relatively recent situations in the Amazon, such as those related to the Santo Antônio, Jirau and Belo Monte dams in Rondônia and Pará states, and those occurring along the BR-163 highway in Mato Grosso and Pará states.

In order to support better decision-making, six deforestation scenarios through 2030 were defined using spatially explicit tools. They were based on three infrastructure scenarios: (i) no construction of hydropower projects and obviously no other

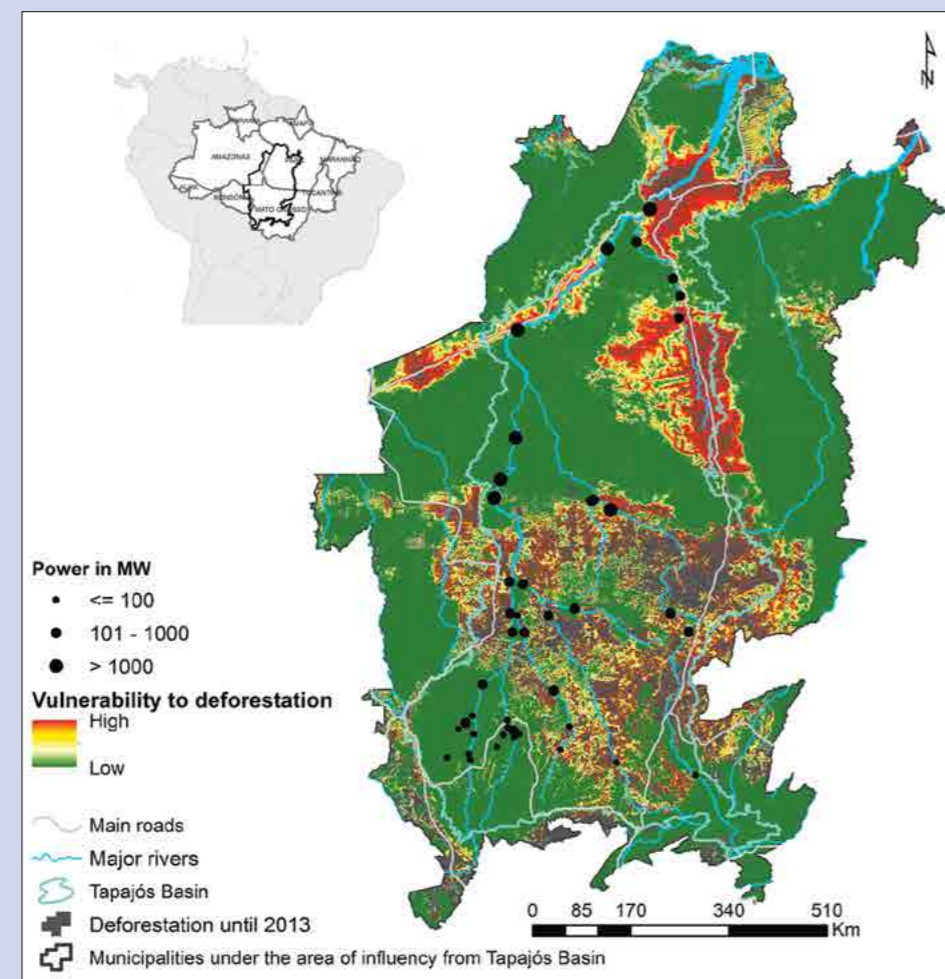


Figure 1. Vulnerability to deforestation – areas in red highly vulnerable (area of influence of the Tapajós Hydropower Complex). (Map: Valderli Piontekowski/Amazon Environmental Research Institute - IPAM)

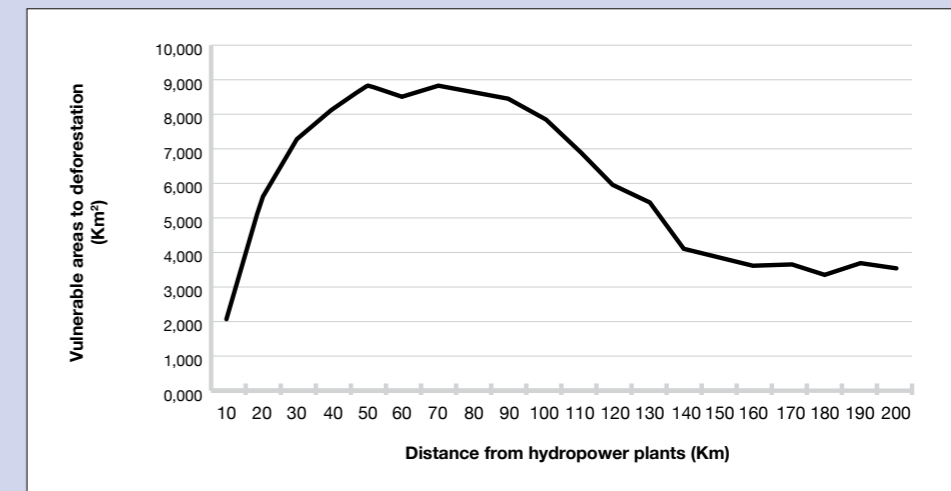


Figure 2. Vulnerability to deforestation in terms of distance from hydropower plants.

associated infrastructure (e.g. roads); (ii) construction of hydropower projects without the associated infrastructure (e.g. roads); and (iii) construction of hydropower projects with the added influence of other infrastructure (e.g. roads). So as to check whether protected areas have an effect on holding back deforestation pressures, for each of these three infrastructure-focused options, the analysis considered two protected areas⁴ scenarios: the maintenance of existing protected areas in the basin and the exclusion of these protected areas.



Teles Pires River being affected by dam construction, Mato Grosso state, Brazil.

Following an analysis of historic deforestation rates for two periods (2006-2009 and 2010-2013), a decision was taken to base all six scenarios on data for the period 2010-2013, given that this more recent period better represents current trends.

The additional deforestation estimated for the “with hydropower plants” scenarios (as compared with the “no hydro plants” scenarios) corresponds to the deforestation induced

⁴ For the exclusion of protected areas scenarios we assumed that only the conservation units could be formally excluded.

by hydropower development in the region. The results of the analysis for the next 17 years (from 2014 to 2030) produced an estimated area of additional deforestation (as compared with the “no hydro plant” scenario) of between 5,000 km² (for the scenario with hydropower plants only + maintenance of protected areas) and 11,000 km² (for the more pessimistic scenario, i.e. hydropower plant and road-influenced in-migration + elimination of protected areas). (Fig 3)

Besides the increase of deforestation pressure due to the direct and indirect impacts, hydropower projects and their associated infrastructure could also lead to the downsizing, downgrading or degazetting of existing protected areas (PADDD). This would have the effect of further inducing deforestation, given that the scenarios analysis in this study has demonstrated the important role of protected areas in reducing the deforestation pressure.

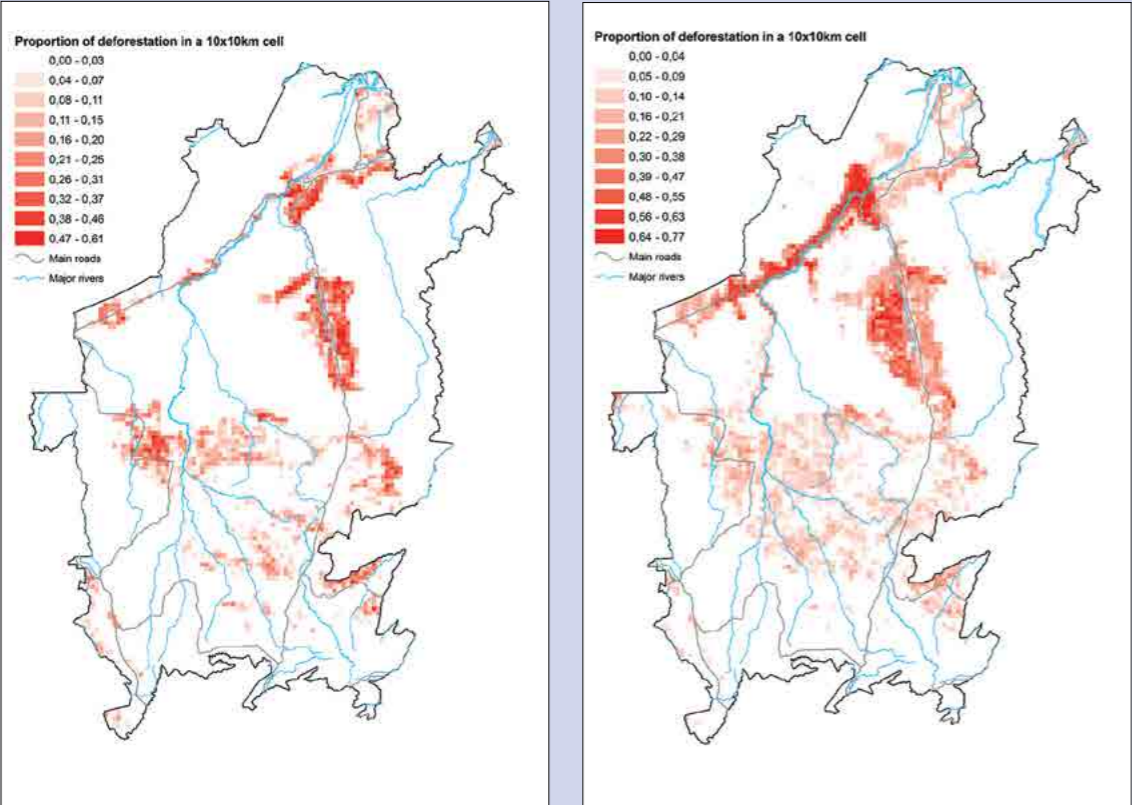


Figure 3. Deforestation scenarios (at 2030): (i) without hydropower projects and with protected areas (left, “a”) and (ii) with hydropower projects and associated infrastructure (roads) and without protected areas (right, “b”) (area of influence of the Tapajós Hydropower Complex). (Maps: Valderli Piontekowski/Amazon Environmental Research Institute - IPAM).

Up to 2013, approximately 19 per cent of the forests in the Tapajós basin had been deforested. The projection for 2030 of the more “optimistic” or “best-case” scenario (without hydropower plants and maintaining existing protected areas) is that the deforested area would increase to 22.56 per cent. This would increase to 25.56 per cent under the more “pessimistic” or “worst-case” scenario (with hydropower plants and their associated infrastructure, e.g. roads, and excluding protected areas). The worst-case scenario represents a 27.8 per cent increase from 2013 figures and a 117.2 per cent increase when compared with the deforested area under the best-case scenario (Fig 4).

The absence of protected areas would result in a 62.5 per cent increase in deforestation as compared with the best-case scenario, and the maintenance of protected areas would result in a 32.4 per cent reduction of the deforestation created by the worst-case scenario.

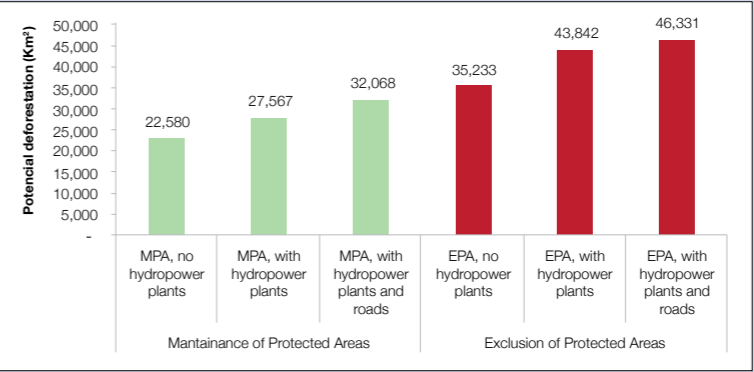


Figure 4. Area potentially deforested between 2014 and 2030 according to the projections of the six scenarios (area of influence of the Tapajós Hydropower Complex).

Up until 2002, the total deforested area in the region was less than 115,000 km². From 2003 to 2013, there was a 37 per cent increase in relation to the total cumulative amount to 2002, reaching more than 156,000 km². Based on the projected “with hydro plant” figures to 2030, even assuming maintenance of protected areas, the cumulative deforested area would reach 188,000 km² in the next 17 years, an increase of more than 20 per cent in relation to 2013 (Fig 5).

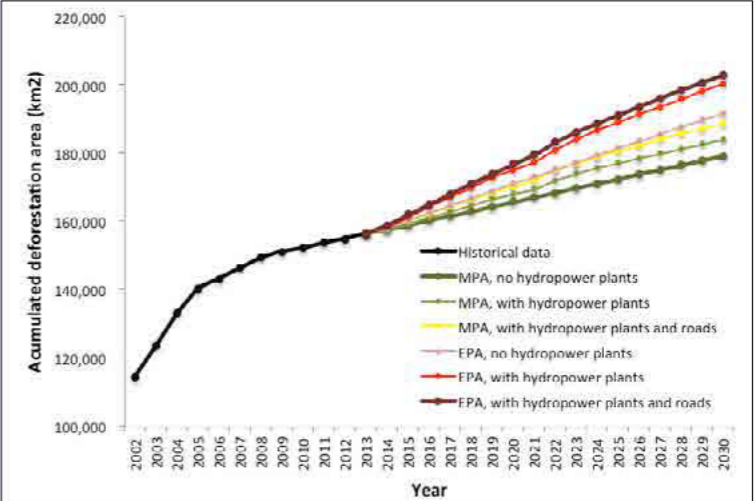


Figure 5. Accumulated deforestation recorded to 2013 and the projections in the six scenarios (MPA stands for maintenance of Protected Areas; EPA stands for exclusion of Protected Areas) to 2030 (area of influence of the Tapajós Hydropower Complex).

These impacts, though, will not affect the subregions of the Tapajós basin equally. It is important to consider that the history and the trends of deforestation and protection in the basin are different in each of its parts, with the southern half having suffered much more deforestation historically. There are well-conserved areas across the basin, mainly in its core and northern area; this is mostly due to the absence of access roads and better coverage by nature protected areas and indigenous territories. These are the parts of the basin that would potentially be more affected by the indirect impacts of hydropower projects, precisely because they have been less degraded until now. Furthermore, their degree of vulnerability also considers land tenure and designation. The two areas most vulnerable to deforestation induced by the establishment of the Tapajós Hydropower Complex are the stretch of the Trans-Amazon road between Jacareacanga and Itaituba, where the majority of the land is still not registered, and the un-registered lands north of Itaituba, which are susceptible to deforestation as a result of land speculation and land-grabbing induced by the construction of the São Luiz do Tapajós plant.

DEFORESTATION FRONTS AND TRENDS IN THE AMAZON

By André S. Dias, Cláudio C. Maretti, Karen Lawrence et al.*

The Amazon is a complex natural region, hugely important in terms of the ecosystem services it provides and its ecological processes, biodiversity and cultural diversity. However, it is a region at a crossroads, whilst still relatively well protected, it is under increasing pressure of degradation. From 2001 to 2012, 177,000 km² were deforested in the biome.¹ Over this same period

there have been changes in the dynamics of deforestation across the Amazon Region. Despite an important overall reduction in the rate of deforestation in Brazilian Amazon since 2005, there are still parts of the region where deforestation and forest degradation continue at an alarming rate. These trends leave little room for long term optimism, with deforestation rates experiencing a significant increase in some countries and new roads being opened up in areas previously relatively undisturbed.

Amazon deforestation is shifting from Brazil toward the Andean Amazon countries. While in 2001 deforestation in Brazil still represented 81 per cent of total deforestation in the biome, by 2012 it had dropped to 44 per cent. On the other hand, there is a general trend of increased deforestation in the Andean Amazon countries, with Bolivia and Peru showing marked tendencies toward increased deforestation rates, and then followed by Colombia. This pattern is also mirrored in 25 active deforestation fronts in the Amazon (mostly in Brazil, Bolivia, Peru, Colombia and Ecuador). Another three more consolidated fronts were identified where further deforestation is limited these are largely located in the “arc of deforestation” in Brazil. Nevertheless, despite deforestation in the Brazilian Amazon declining significantly over the last decade – a globally important achievement – Brazil remains at the top of the list of deforesting countries. Furthermore, achieving further reductions in deforestation will be an immense challenge, likely requiring major revisions in several related policies.

However, the Amazon functions as a single ecological unit and has a complex system of interactions among its highly interdependent parts; destabilizing one part impacts on the others significantly. Combating deforestation in the region is not the task of isolated sectorial policies; nor is it the task of individual countries to tackle in isolation. It is essential to have integrated policies and an articulated action plan that seeks to value standing forests throughout the biome. Cross-border deforestation fronts, including the border between northwest Brazil and northeast Bolivia; the frontier between Peru and Colombia; and the triple frontier of Brazil, Peru and Bolivia, have been driven by various pressures that have entirely uncoordinated responses among the countries. Furthermore, many drivers are global. Impacts that appear to be localized are sometimes felt in other parts of the biome and often well beyond one country’s boundaries.

Although drivers of deforestation across the Amazon Region share many common characteristics, their relative importance and specific nature vary within and between countries. The direct drivers of deforestation are predominantly, extensive cattle ranching,

* WWF Living Amazon Initiative (LAI). Based on Dias et al., 2014, WWF “Saving forests at risk (Living Forests Report chapter 5, to be published), and Nobre, 2014.

¹ The analysis uses forest cover data generated by Global Forest Change 2013, supported by the University of Maryland, College Park. Complementary data from PRODES (INPE 2013) was used for Brazil, and from literature reviews. The geographic scope of the analysis is the Amazon Biome, defined as the area covered predominantly by dense, moist tropical forest, with relatively small areas of savannahs, floodplain forests, grasslands, swamps, bamboos and palm forest.



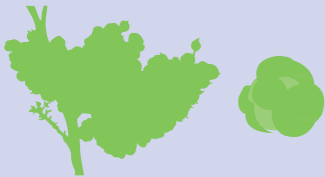
Fluvial transportation. Aguarico River, Ecuador.

land speculation and large-scale mechanized agriculture (mainly soybean and, in some regions, oil palm), complemented to a lesser extent by illicit crops and small-scale subsistence farming. The following factors may also have significant direct and indirect impacts on deforestation: oil and natural gas exploration; construction of roads and hydroelectric dams; mining; and other major infrastructure development projects. However more important than differentiating individual drivers, is understand the relationships between them and their perversely synergistic effects.

Access, particularly through road development, is the single most important underlying factor leading to deforestation and is related to most, if not all, other drivers. The strong correlation between the location of deforestation fronts and the presence of existing or planned roads suggests that isolated deforestation fronts will soon be connected along major infrastructure development routes. These fronts will then become axes of deforestation unless there is a drastic change in policy or a collapse in global commodity prices. Decades ago, the process of occupation of the Amazon was motivated by governments considering the region as an “empty” space to be developed and seeking to realize the region’s productive potential. Today, on another scale and with a different impact, this process is strongly connected with international markets and demands for agro-commodities, energy (oil and hydropower), minerals etc.

Gross estimates suggest that the Amazon could be approaching around 20 per cent deforestation with an additional 20 per cent due to forest degradation. Recent WWF projections suggest that 27 per cent of the Amazon Biome will be without trees by 2030 – 13 per cent from new deforestation – if the average deforestation rate of the past 10 years for each Amazon country is extrapolated into the future. This would result in 225,000 km² of additional deforestation from 2010 to 2030. A more pessimistic view of the likely impact of planned dams and major new roads, combined with other pressures, doubles the amount of projected deforestation². This could mean a total of 480,000 km² deforested between 2010 and 2030, or 1 million km² by 2050. Various other projections for the Brazilian Amazon range from 25 to 40 per cent for the total expected deforestation over the next five to thirty five years, with as much as 24 per cent of forests predicted to suffer the effects of degradation over similar time frames (Coca-Castro et al. 2013, Nepstad 2008, Soares-Filho et al. 2006).

² This was calculated by extrapolating the worst annual deforestation rate for every country over the past 12 years and using this value to project deforestation to 2030 and 2050.



CONNECTIONS NEEDED

Land-cover changes are increasingly degrading Amazon freshwater ecosystems, disrupting the magnitude and timing of hydrological flows. Agriculture and ranching have expanded dramatically in the region, particularly in the Brazilian Amazon. The northwest region of the state of Mato Grosso is one of the areas of the Brazilian Amazon under deforestation pressure.



IMPACTS ON FRESHWATER ECOSYSTEMS

Globally, dams, mines and land-cover changes have already transformed freshwater ecosystems to the point that today they bear little resemblance to their pristine states and have a diminished capacity to provide ecosystem

services (Malmquist and Rundle 2002, Brauman et al. 2007). Disruptions to hydrological connectivity are changing the structure and function of Amazon freshwater ecosystems and reducing their resilience to disturbance (Wohl et al. 2012). These changes have a suite of consequences for the transport of organic and inorganic materials, biogeochemical cycling, freshwater community composition and productivity. Some hydrological disruptions may also trigger cascading impacts on ecological processes that rapidly impair ecosystem integrity. Following is an overview of the impacts of hydrological alterations on key physical and biological processes, as well as ecosystem services provided by Amazon freshwater ecosystems.

4.1. DISRUPTION OF PHYSICAL PROCESSES

The biogeochemistry of freshwater ecosystems is governed primarily by hydrology, terrestrial inputs of organic and inorganic matter, and nutrient availability. Biogeochemical cycling, in turn, is largely controlled by biota, temperature, light availability and water chemistry. All of these factors vary geographically throughout the Amazon, and changes to any of them can indirectly affect others. In temperate watersheds, conversion of forests to croplands has been associated with increased stream flow and nutrient loading, causing large-scale eutrophication (Carpenter et al. 1998, Schindler 2006). However, little is known about how similar changes affect tropical systems, where soils require different fertilization regimes and differ in their capacity to retain and cycle nutrients. In the headwaters of the Xingu Basin, for example, fertilizer use in soy croplands (primarily phosphorus and lime) has not affected stream nutrient concentrations due to the high binding capacity of regional soils (Neill et al. 2013). On the other hand, land-use practices in the same region have increased stream flow, degraded riparian forests and led to the creation of thousands of small reservoirs. Together, these land-use practices have warmed headwater streams in agricultural watersheds by 2-3 – C, compared with forested watersheds (Hayhoe et al. 2011, Macedo et al. 2013). Although agricultural expansion has a number of known implications for water quality, more research is needed to understand the cumulative effects of increases in stream flow, temperature and sediment transport on biogeochemical cycling over larger areas of the Amazon Basin.

The proliferation of reservoirs (both large and small) throughout the Amazon is another factor influencing water quality. The anoxic conditions commonly found in reservoirs are conducive to biological transformation (i.e. by microorganisms) of total mercury (THg) – some naturally occurring in Amazonian soils and rivers and some from anthropogenic sources – into

methylmercury (MeHg), which is a powerful endocrine-disruptor (Zhang and Wong 2007, Kasper et al. 2014). For example, MeHg levels in water, plankton and fish downstream of the Balbina Dam on the Uatumã River are higher when reservoir water is stratified, because stratification fosters the anoxic conditions required for methylation (Kasper et al. 2014). Mercury is just one of several micropollutants (including wastes associated with hydrocarbon extraction) that are produced or accumulated in reservoirs, dispersed downstream and magnified in food webs, making them particularly harmful to top predator species and human populations (Schwarzenbach et al. 2006, Ashe 2012, Marinho et al. 2014).

Sediment deposition in reservoirs traps organic carbon (C), lowering potential carbon dioxide (CO₂) and methane (CH₄) emissions that would normally occur from biological processing downstream (Smith et al. 2001). These same reservoirs often flood large forested areas, killing trees that produce large quantities of CH₄ as they decay. As a result, tropical reservoirs are thought to have large concentrations of greenhouse gases (GHGs) in their deeper anoxic layers (Kemenes et al. 2007), although few reliable estimates exist of the rate at which they are emitted to the atmosphere. Estimates from the Balbina hydroelectric reservoir (Amazonas, Brazil) suggest annual emissions on the order of 3Tg C yr⁻¹, equivalent to half of annual carbon emissions from burning fossil fuels in the Brazilian metropolis of São Paulo (Kemenes et al. 2007, 2011). It is unclear whether carbon storage in sediments compensates for the emissions from Amazonian reservoirs, but they are likely net producers of GHGs and thus contribute to global climate changes (St Louis et al. 2000, Fearnside 2004, Kemenes et al. 2007, 2011).

Hydrological alterations affect sediment transport and mobilization and river discharge, the driving forces defining river structure and geomorphology. But these effects are scale-dependent and context-specific. In the case of the Upper Xingu Basin, a fourfold increase in stream flow in agricultural watersheds had little effect on sediment loads or the morphology of small headwater streams. In the Araguaia River Basin, on the other hand, a 25 per cent increase in annual discharge due to cumulative land-cover changes increased bed loads and sedimentation rates so much that it completely restructured the river's morphology (Latrubesse et al. 2009, Coe et al. 2011). In whitewater rivers, a reduction in sediment loads can be equally problematic. One of the primary concerns about new dams on the Madeira River, for example, is that they drastically reduce sediment inputs from one of the world's most naturally sediment-laden rivers, thus altering downstream river systems (Fearnside 2013b).

4.2. DISRUPTION OF BIOLOGICAL PROCESSES

Because human settlements and development activities have historically focused in the riparian zones and floodplains of streams and rivers, they have disproportionately impacted floodplain forests relative to upland areas. Over

MOST DAMS IN THE AMAZON ARE CONSTRUCTED IN THE MIDDLE OR UPPER REACHES OF RIVERS, CREATING RESERVOIRS THAT AFFECT ALL FISH WITH HOME RANGES IN THE VICINITY, AS WELL AS PHYSICAL BARRIERS THAT CAN OBSTRUCT THE LONG-DISTANCE MIGRATIONS OF A FEW COMMERCIALY IMPORTANT SPECIES

50 per cent of the floodplain forests of the Lower Amazon Region had been deforested by 2008 (Renó et al. 2011), compared with ~20 per cent of upland forests in the Amazon. Deforestation of riparian areas reduces filtering of terrestrial organic and inorganic matter flowing from uplands into rivers and streams, lowering water quality and altering aquatic primary production (Williams et al. 1997, Neill et al. 2001). In whitewater rivers, floodplain deforestation reduces the abundance of C3 plant communities that sustain herbivore and detritivore animal populations, as well as C4 macrophyte communities that provide nursery habitat for many aquatic species and are key producers of organic carbon (Araujo-Lima et al. 1986, Forsberg et al. 1993). Riparian deforestation also removes structures that provide habitat for aquatic biota (e.g. large woody debris) and reduces shading of streams, often increasing water temperature and incident sunlight, which may directly affect species composition and metabolism (Bojsen and Barriga 2002, Sweeney et al. 2004, Macedo et al. 2013).

Seasonal flow variability plays a central role in structuring river-floodplain ecosystems, driving species selection and productivity. Disruption of natural flow dynamics can therefore affect evolutionary processes, restructure plant communities and alter other ecosystem processes. Floodplain forest trees have a number of adaptations to cope with the physiological stress caused by seasonal flooding (Haugaasen and Peres 2005). Reduced flood maxima can reduce selection for such flood-tolerant species and thus alter the composition of floodplain forests (Bayley 1995, Nilsson and Berggren 2000). Reducing lateral exchanges between river channels and floodplains also decreases nutrient recycling and associated biological productivity, including C3 and C4 plant productivity (Nilsson and Berggren 2000). Studies in a 1.77 million km² quadrat of the Lower Amazon Basin indicate that floodplains produce ~300Tg C yr⁻¹ and generally have higher NPP than upland forests (Melack et al. 2009). The dampening of flood pulses can thus significantly alter NPP and regional carbon budgets. It may also increase the frequency, severity and ecological impact of forest fires, since floodplain forests lack many traits associated with fire and drought resistance (Brando et al. 2012, Flores et al. 2012). For example, during drought (and hence low-flood) years in the 1990s, fires occurring in the blackwater floodplain forests of the Middle Rio Negro killed more than 90 per cent of trees, with little sign of regeneration even 10 years later (Flores et al. 2012).

As shown in river-floodplains globally (Jackson and Marmulla 2001) and the Tocantins Basin in particular (Ribeiro et al. 1995), dam-induced disruptions of lateral and longitudinal connectivity alter the migrations of fish and other river-floodplain fauna. Most dams in the Amazon are constructed in the middle or upper reaches of rivers, creating reservoirs that affect all fish with home ranges in the vicinity, as well as physical barriers that can obstruct the long-distance migrations of a few commercially important species (e.g. the gilded catfish, *Brachyplatystoma rousseauxii*). The effects of dams on hydrological flows impact lateral connectivity over an even larger area. Attenuation of seasonal floods in Amazon rivers disrupts lateral river-floodplain connectivity far downstream of dams, restricting access to floodplain food and habitat resources for fish and potentially disrupting

dispersal of fish eggs, larvae and young. Other animal groups (e.g. turtles, dolphins and otters, among others) may be similarly affected by alterations of seasonal flow variability, especially reduced high-flood maxima. In addition to restricting species movement, over the long term such hydrological alterations limit dispersal and recolonization after extreme events, thus increasing the likelihood of biological extinctions (Hess 1996, Fagan 2002).

Changes in water temperature and sediment dynamics (typically associated with damming and land-use change) may affect fundamental biological processes such as incubation and development time, sex determination, growth rates, and metabolism. This is particularly true for species groups that cannot regulate their body temperatures relative to their environment (i.e. strict ectotherms), including fish and river turtles. The nesting outcomes of turtle species such as the giant Amazon river turtle (*Podocnemis expansa* – tartaruga) and yellow-spotted side-neck turtle (*Podocnemis unifilis* – tracajá) have been directly linked to river dynamics and temperature and the grain size of sediments in the nesting area. Grain size is negatively correlated with hatching success of *P. expansa*, with nests located in finer-grained sand having a better chance of nesting success (Ferreira Júnior and Castro 2010). Likewise, changes in water temperature during incubation can affect the sex determination of turtle eggs and thus shift sex ratios over time (Lubiana and Ferreira Júnior 2009).

By replacing running waters (lotic habitats) with a lake-like environment (lentic habitats), the storage of water in reservoirs threatens specialist endemic species, favours generalist species and alters assemblage structure, leading to biotic homogenization and reducing biodiversity (Poff et al. 1997, Liermann et al. 2012). As a result, Amazonian reservoirs are often heavily vegetated with macrophytes and dominated by fish species adapted to lake conditions (Junk and Mello 1990, Gunkel et al. 2003). In the Araguaia-Tocantins River Basin, for example, construction of the Tucuruí Dam led to the dominance of predator species and increased the abundance and biomass of mud-eating (illiophagus) curimatá and jaraqui (*Prochilodontidae*) and plankton-eating (planktivorous) mapará (*Hypophthalmus spp.*) (Ribeiro et al. 1995). In a few cases, reservoirs can yield positive outcomes for particular species groups by creating additional habitat. For example, 25 years after its construction, the 4,500km² Balbina Reservoir supports giant otter (*Pteronura brasiliensis*) populations twice as large as those before construction, but four times smaller than those predicted given the habitat available (Palmeirim et al. 2014), suggesting lower-quality habitat after dam construction.

CHANGES IN WATER TEMPERATURE AND SEDIMENT DYNAMICS (TYPICALLY ASSOCIATED WITH DAMMING AND LAND-USE CHANGE) MAY AFFECT FUNDAMENTAL BIOLOGICAL PROCESSES SUCH AS INCUBATION AND DEVELOPMENT TIME, SEX DETERMINATION, GROWTH RATES, AND METABOLISM

4.3. DISRUPTION OF ECOSYSTEM SERVICES

Disruption of fish migrations affects the productivity of fish populations. In particular, dam-induced attenuation of seasonal floods restricts feeding and nursery opportunities in the riparian zones, thereby reducing fishery yields (Bayley 1995). Blockage of longitudinal migrations by dams has been a key driver of the dramatic declines observed in diadromous fish populations in North America (e.g. Atlantic salmon), as well as in the Araguaia-Tocantins Basin (Table 2; Ribeiro et al. 1995, Limburg and Waldman 2009). Such migratory disruptions are expected to reduce fish yields in subsistence and commercial fisheries, threatening regional income and food security.

Climate and land-cover changes are generally expected to reduce the reliability of rainfall and increase the severity of droughts and floods in the future (Mahli et al. 2007, 2009). Even in regions where total rainfall remains unchanged, changes in the timing of rain events will dramatically alter hydrological flows, with important consequences for Amazonian people and ecosystems. Such changes are likely to have negative impacts on crop productivity (Oliveira et al. 2013) and the potential for hydroelectric power generation (Stickler et al. 2013a), which could spur complex feedbacks on development. That is, decreases in the predictability of crop and energy production could increase demands for agricultural land and hydroelectric dams, or promote other types of climate change adaptation.

Table 2. Fish communities and associated fishery yields in the Tocantins River Basin after construction of the Tucuruí Dam (adapted from Ribeiro et al. 1995).

Region	Fish community	Fishery yields
Middle Araguaia-Tocantins	Increase in illiophagus and predator characins Large catfishes (<i>Brachyplatystoma spp.</i>) became rare Frugivorous and omnivorous species recovered	Yields increased in the Tocantins Yields remained unchanged in the Araguaia
Reservoir	Species richness (217 species) did not change Dominance of the omnivore <i>Parauchenipterus galeatus</i> and decrease of illiophagus <i>Curimata spp.</i> During flooding phase Dominance of predator species and increased abundance and biomass of the illiophagus <i>Prochilodontidae</i> and planktivorous <i>Hypophthalmus spp.</i> after damming	300 per cent increase in yields after damming Predator species dominate yields by 80 per cent
Lower Tocantins	Species richness (190 species) did not change 10 abundant species drastically reduced Predominance of predator species right below the dam	Decrease of 70 per cent in yields soon after damming Recovery of yields by 30 per cent by 1988 but still below pre-dam levels

Extreme weather events are also likely to become more commonplace in the future due to a combination of land-cover and climate changes. In the Amazon, severe regional droughts (e.g. 2005, 2010) have already caused river levels to drop to historic lows, disrupting river transport in parts of the Basin.

Abnormally high rainfall in other years (e.g. 2009, 2012) caused rapid flooding that was equally disruptive to regional economies and livelihoods, particularly in the western Amazon. More recently, in 2014 an estimated 68,000 people were displaced by massive floods in the Bolivian Amazon, the product of abnormally heavy rainfall and large-scale deforestation in the Peruvian and Bolivian Andes.¹⁰ At the other extreme, the 2014 drought in São Paulo, Brazil, dried up the Tietê waterway, which disrupted the transport of grains from southeastern Amazonia to the port of Santos (São Paulo, Brazil). Although occurring outside the Amazon Region, the São Paulo drought provides compelling evidence of the potential economic disruptions and regional teleconnections that may come into play under future climate changes.¹¹

In addition to the ecological and economic impacts outlined above, the drivers of hydrological alteration have myriad human impacts. Mining and dam construction, in particular, often spur large-scale migrations that disrupt social processes, with consequences for local economies, rural livelihoods and human health. Among the most direct social costs of hydrological alteration by dams is the displacement of people residing in the areas flooded by their reservoirs. Globally, 40-80 million people have been forced from their land due to large dams (WCD 2000). Although the total number of dam-displaced people in Amazonia is unknown, a single hydroelectric project may displace tens of thousands of rural people, including indigenous groups (e.g. estimates exceed 35,000 for the Tucuruí Dam and 19,000 for the Belo Monte Dam).

Both dam construction and the discovery of new mineral stores may attract people to the region – often to remote rural areas, with precarious living conditions and a lack of basic social services. These rural population booms spur ancillary land-use changes and disordered land occupation, which can generate land tenure conflicts and perpetuate social inequality. People living in the vicinity of mines and dams face a number of health risks, including exposure to infectious diseases (e.g. malaria, schistosomiasis, dengue) and chemical exposure (e.g. mercury toxicity, respiratory illnesses, fluoride poisoning) associated with reservoirs and mineral extraction (Switkes 2005, Ashe 2012, Marinho et al. 2014). Further health issues may arise from poor water quality due to pollution and a lack of basic sanitation. Migrants may or may not be integrated into local economies and are often left unemployed once construction ends or mines are exhausted.

In light of the current evidence, a worst-case scenario emerges for some freshwater ecosystems in the Amazon Basin. Under changing climate, hydrological alterations in river basins with many dams and widespread land-cover changes may cause such serious disruptions to freshwater connectivity that they will greatly diminish biodiversity and ecosystem services. Degradation of small headwater streams and river-floodplains could cause major species losses, whereas disruptions to river-floodplain connectivity have the potential to decrease food production and carbon cycling.



¹⁰ <http://www.ipsnews.net/2014/04/deforestation-and-tes-triggers-amazon-tsunami/>

¹¹ Folha de São Paulo (<http://www.estadao.com.br/noticias/impresso,hidrovia-seca-e-transfere-carga-para-caminhoes,1135610,0.htm>).

WETLAND OF INTERNATIONAL IMPORTANCE 🌿

The Fluvial Star of Inirida is a mosaic of forests and savannahs and a network of rivers and wetlands. This important freshwater area on the frontier of Colombia and Venezuela, is a transition area, between the Orinoco and Amazon basins and the confluence of four different river systems Three of them – the Atabapo, Guaviare and Inirida rivers – flow into the Orinoco, the third largest river in the world in terms of water volume. This spectacular landscape, dotted by tepuys and the varied colours of the different river systems, was designated a Ramsar site in July 2014. The declaration restricts the types of land uses to those that will ensure the maintenance of ecological dynamics, thus restricting large-scale mining and agro-industry. The Fluvial Star of Inirida establishes a benchmark for a development model based on conservation, and it is an opportunity to develop a tourism-based economy.



EXISTING POLICIES

The hydrological connectedness of Amazon freshwater ecosystems poses unique challenges for their effective management and conservation.

Managing the drivers of ecological degradation requires coordination across political boundaries; effective communication and conflict resolution between upstream and downstream water users; and integrated planning among diverse terrestrial and aquatic resource managers. It will also ultimately require global mechanisms for slowing GHG emissions leading to climate change. Some policies pertinent to freshwater ecosystem conservation do exist, including laws governing protected areas, conservation of forests on private properties, water resource management and environmental licensing of hydroelectric dams. Nevertheless, these policies and institutions do not address the full range of drivers of hydrological alteration, leaving freshwater ecosystems vulnerable to escalating degradation across multiple scales (Castello et al. 2013). Furthermore, many of the existing policies exist only in a small subset of Amazonian countries.

5.1. PROTECTED AREAS



Despite growing threats to its terrestrial and freshwater ecosystems, the Amazon Region enjoys a relatively high level of forest cover and conservation protection, and more conservation opportunities relative to other tropical regions (Hansen et al. 2013, Jantz et al. 2014). A large network of protected areas, including *sensu stricto* nature reserves (e.g. national parks), indigenous territories and sustainable use areas (e.g. extractive reserves), now covers an estimated 45 per cent of the biome (RAISG 2012, Maretti et al. 2014).¹² Due to a historical bias toward terrestrial biodiversity conservation, much of the protected area network has been designed based on the biogeography of a few taxa such as birds, lizards, butterflies and woody plants (Peres and Terborgh 1995, Abell et al. 2007). This terrestrial ecosystem approach was even used in designing Brazil’s critically important Amazon Region Protected Areas Program (ARPA). The protected area network remains the cornerstone of forest conservation in the Amazon Region, preventing deforestation and forest degradation over large areas, yet its capacity to protect freshwater ecosystems is still relatively limited.

The Amazon protected area network falls short of protecting many important freshwater ecosystems, including river-floodplains, headwater regions and wetlands (Figure 4), and generally disregards hydrological connectivity. Freshwater ecosystems within protected areas may be vulnerable to threats outside their boundaries, given their close hydrological connections to surrounding landscapes (Peres and Terborgh 1995, Pringle 2001, Abell et al. 2007, Hansen and DeFries 2007). Furthermore, protected areas are increasingly vulnerable to downgrading, downsizing and degazettement, particularly in the face of hydroelectric development in the Amazon (Finer

and Jenkins 2012, Bernard et al. 2014). Many protected areas in the Basin overlap competing land designations or are governed by laws that allow mining, forest exploration or hydroelectric development within their boundaries (Veríssimo et al. 2011). For example, despite protecting a high-biodiversity headwaters region and a recently contacted indigenous group (the Waorani), Ecuador’s Yasuní National Park and Biosphere Reserve contains valuable timber species and sits atop large crude oil reserves, resulting in a number of land-use conflicts (Finer et al. 2009).

Likewise, the original design of Brazil’s Belo Monte Hydroelectric Complex contemplated five separate reservoirs within federal indigenous reserves upstream of the Belo Monte Dam. Although the energy authorities now say the other dams will not be built, some experts think they will eventually be necessary for the dam to function at capacity (Stickler et al. 2013a). In the Tapajós Basin, some protected areas have already been downsized to facilitate hydroelectric development.¹³ Some proposed dams would demand further downsizing or degazettement of protected areas and indigenous territories (e.g. Juruena National Park, Kayabi and Munduruku Indigenous Reserves). Although current government energy plans don’t include the possibility, it is not completely off the table. At the same time, Brazil’s congress is debating new laws (i.e. the “Mining Code” and an amendment to the National Constitution) that would open 10 per cent of Brazilian protected areas to mining exploration and take away the power of the executive branch to create new protected areas.



Inside Juruena National Park, Brazil.

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¹² See textbox Ecological Representation in Amazon Protected Areas and “Aquascapes” on page 76.

¹³ See text **Tapajós: integrated planning for biodiversity conservation**.

EXISTING LEGISLATION
OFFERS INSUFFICIENT
PROTECTION FOR
FRESHWATER
ECOSYSTEMS AND
FAILS TO CONSERVE
ECOSYSTEM STRUCTURE
AND FUNCTION

5.2. CLIMATE AND LAND-USE POLICY

Although most Amazonian countries have laws regulating forest use and conservation on public lands (e.g. protected areas), few have laws that regulate forest cover on private properties. The Brazilian Forest Code and Peruvian Forest and Fauna Law are notable exceptions. Despite controversial revisions approved in 2012, the Brazilian Forest Code continues to be the central piece of legislation governing the conservation and use of forests on private properties, which contain over half of the country’s remaining native vegetation (Soares-Filho et al. 2014). The law requires landowners in the Amazon Biome to maintain forests on 80 per cent of their property (35 per cent in the Cerrado). It also designates riparian zones as Areas of Permanent Preservation (APPs), aiming to conserve riparian forests along rivers and lakes. Peru’s Forest and Fauna Law affords similar protection to riparian zones, mandating the conservation of a 50m buffer zone along rivers and lakes. By conserving riparian forest buffers, both laws protect freshwater ecosystems against the negative impacts of land-cover change (e.g. increased runoff, pollution and riparian habitat loss). To our knowledge, no equivalent laws exist in other Amazonian countries.

Despite the laws’ potential for maintaining hydrological connectivity, compliance with the Forest Code and Forest and Fauna laws has been notoriously low. Over 70 per cent of properties in the Upper Xingu River Basin (Mato Grosso, Brazil) were estimated to be out of compliance with Forest Code requirements in 2005 – partly because legal reserve requirements increased from 50 per cent to 80 per cent in 1996, pushing many compliant landowners into non-compliance overnight (Stickler et al. 2013b). In Peru, likewise, protected riparian buffers were found to be only about half the legally required width, on average (McClain and Cossio 2003). A major reason for such low levels of compliance with legislation has been poor monitoring and enforcement. Amazonian countries generally have limited human and financial resources for enforcement and management (Sagar 2000, Oliveira 2002, Veríssimo et al. 2011), particularly given the huge area of the Amazon to be surveyed and monitored. In many cases, what resources do exist have been devoted to curbing deforestation, which is perceived as a more immediate need than management of freshwater ecosystems (Castello et al. 2013). Such anti-deforestation measures indirectly benefit freshwater ecosystems, particularly when focused in riparian forests and headwater areas, but they are generally insufficient without complementary actions that directly address threats to freshwater ecosystems.

As deforestation rates in the Amazon skyrocketed in the early 2000s, Brazil became a laboratory for several innovative public and private policy initiatives, which together reduced Brazil’s deforestation to the lowest rates since monitoring began (Nepstad et al. 2009, IPEA et al. 2011, May et al. 2011, Dias et al. 2014). A large part of Brazil’s success in curbing deforestation is attributed to a comprehensive national “Action Plan for Prevention and

Control of Deforestation in the Legal Amazon” (PPCDAm – Plano de Ação para Prevenção e Controle do Desmatamento na Amazônia Legal), a cross-cutting initiative that integrated policies and programmes across several national ministries and sectors. The programme helped achieve major improvements in monitoring and enforcement at various levels, including targeted actions focused on municipalities and private properties owners who deforested illegally. At the same time, Brazil launched its National Climate Change Plan (PNMC) and implemented a Low-Carbon Agriculture (ABC) programme, which tied Brazil’s commitments to reduce carbon emissions to land use and created financial incentives (e.g. low-interest loans) and disincentives (e.g. restrictions on credit) aimed at reducing deforestation (IPEA et al. 2011, May et al. 2011). Expansion of protected areas and improvements in monitoring and enforcement of environmental laws were among the most important factors in reducing illegal deforestation (Jenkins and Joppa 2009, Soares-Filho et al. 2010), particularly in the southeastern Amazon (Nepstad et al. 2009, Macedo et al. 2012). These national efforts were aided by oscillations in related markets (commodities prices and exchange rates); non-profit campaigns to boycott products produced in illegally deforested areas; voluntary moratoria aimed at restricting market access for beef and soy produced on newly deforested lands; and restrictions on access to credit for illegal deforesters (Nepstad et al. 2014).

5.3. WATER RESOURCE MANAGEMENT

Most Amazonian countries are implementing or revising legislation focused on water resource management, aiming to ensure the quality and quantity of water for human uses. These laws generally are based on the following principles of integrated water resources management: (i) water is a finite resource that has multiple uses; (ii) water is vulnerable to human activities; (iii) management must be implemented at the scale of catchments, or watersheds; and (iv) management must be decentralized and participatory (Setti 2004). Water management is usually implemented via a hierarchical institutional structure, consisting of a national water resource council and local water basin committees, agencies, civil organizations and communities – but these structures are poorly implemented in the Amazon today. Where laws exist, they generally focus on water itself (H2O) as the resource to be managed, rather than on freshwater ecosystems or their services – with the notable exception of Colombia, whose legislation is embedded in a more comprehensive framework.

Preserving water resources for human uses is important in the Amazon’s increasingly human-dominated landscapes, but existing legislation offers insufficient protection for freshwater ecosystems and fails to conserve ecosystem structure and function. Furthermore, because legislation is usually implemented within national boundaries, it often ignores the transboundary connectivity of freshwater ecosystems, thus contradicting the very principle of catchment-scale management. Even though water resource legislation

encompasses many large tributary basins of the Amazon (e.g. the Negro, Caqueta-Japurá, Napo, Juruá, Purus and Madeira; Figure 2), a lack of international coordination undermines its potential effectiveness across the whole Amazon watershed. Finally, existing legislation is far from being effectively implemented within national environmental management systems. The financial and human resources necessary for environmental management are limited in Amazonian countries and often used to address environmental issues that are perceived to be more pressing (e.g. deforestation).

Colombia is unique in having a comprehensive framework for watershed management that builds upon the principles of integrated water resource management described above, establishing that: (i) wetland, headwater and other sensitive freshwater ecosystems require special protection; (ii) the management, conservation and restoration of the structure and function of freshwater ecosystems transcends jurisdictional and administrative boundaries; (iii) it must prevent and control any form of degradation that threatens the integrity of aquatic ecosystems; (iv) it must consider and use all pertinent scientific and managerial information and approaches available; (v) human consumption of water must have priority over all other uses and must be considered at the time of making whole watershed decisions; and (vi) all costs and activities involved are the responsibility of the state. Although this whole watershed management framework is well suited to ensure the sustainable use and conservation of Amazonian freshwater ecosystems, its effective implementation is difficult due to the paucity of data on many Amazonian watersheds, large geographical areas involved and limited resources for implementation by Amazonian governments.

5.4. ENVIRONMENTAL LICENSING OF DAMS

Decision-making processes related to the construction of hydroelectric dams vary considerably throughout the Amazon. Some countries have formal protocols guiding the development of hydroelectric projects, while others (e.g. Bolivia) lack them altogether. In the Brazilian and Peruvian Amazon, hydroelectric dam construction follows an environmental licensing process that aims to ensure that dams are economically viable and minimize environmental and social impacts (World Bank 2008, Balbín and La Rosa 2012). Although the licensing process is similar in both countries, we focus on Brazil's process here because it has been better studied. The first step in the process is an inventory of the river basin, usually followed by a viability assessment of the proposed project, which should include a detailed Environmental Impact Assessment (EIA) and Report on Impacts to the Environment (RIMA) in its early stages, often referred to jointly as the EIA-RIMA. The EIA-RIMA study is usually led by the corporate entity (or agency) interested in bidding on the proposed project. Its aim is (or should be) to support a sound decision by evaluating all options, including dam location and type, management strategies, and the option of not building the dam. The process for approval of the EIA-RIMA includes public hearings in

the affected area and technical analyses by the appropriate agency. Together these may require changes to the documents, including development of a plan to minimize the environmental or social impacts identified. Once complete, the EIA-RIMA is either approved or denied by the appropriate agency. If approved, preliminary licenses are issued to enable firms to bid for construction contracts. Firms must then obtain an installation license to begin construction and subsequently an operating license to generate power.

On the surface the existing environmental licensing procedures appear fair, technically sound and capable of reconciling social, economic and environmental needs. However, several fundamental deficiencies in the process have allowed construction of many poorly designed hydroelectric dams in the Amazon. In general, project proposals are biased toward energy needs, often ignoring impacts on alternative uses of water, ecological flows and local populations. There is no inclusive, basin-level process for strategic assessment of project-level impacts (both positive and negative), evaluation of cumulative impacts or public debate of alternative options. Because initial proposals are almost exclusively focused on power generation potential, it is difficult for environmental and social agencies to give meaningful input before the projects gain political momentum. As a result, measures to mitigate social and environmental impacts are poorly designed and generally ineffective.

The need for electricity in the Amazon is undisputed, but the environmental licensing process has historically prioritized economic benefits and social interests (though often not those of local people) at the expense of freshwater ecosystems (La Rovere and Mendes 2000, Switkes 2002, 2007, Fearnside 2013a). These deficiencies undermine the capacity of Brazil's environmental licensing process to balance the economic, social and environmental impacts typical of large infrastructure projects. Here, we review three of the main deficiencies in this process. First, the environmental licensing process is required only for hydroelectric dams larger than 10MW of installed energy production capacity, while those of equal or lesser capacity are exempt from any sort of rational, informed, public decision-making process. Over half (~90) of the operational dams in the Amazon Basin have an installed capacity of 10MW or less, compared with ~64 dams with a capacity greater than 10MW (Castello et al. 2013). Although the individual impacts of large dams may be greater than those of small dams, in some landscapes the cumulative effects of many small dams have the potential to surpass those of larger dams.

Second, the preparation of the EIA-RIMA documents is riddled with conflicts of interest. These documents are developed by consulting firms hired directly by the construction firms, giving those conducting the studies a monetary incentive to minimize negative findings. Construction firms often control the EIA-RIMA documents, creating a lack of transparency and potential for corruption of the results. The contracts specify that construction firms own all of the data and that the content of reports and publications is subject to their approval. Evidence of the partiality of EIA-RIMA studies abounds. Several studies have shown that EIA-RIMA documents are generally narrow

THE CUMULATIVE
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in scope; address only the immediate effects of the dams; are based on collection of species and habitat measurements, rather than hypothesis-driven; and often are based on erroneous information. Consequently, EIA-RIMAs often underestimate environmental and social impacts compared with those observed after dam construction (Kacowicz 1985, Magalhaes 1990, Fearnside 2001, Switkes 2002, Fearnside 2005, Fearnside 2014).

Finally, the environmental licensing process is vulnerable to external pressures. The history of environmental licensing shows that in some cases the process has simply been hijacked by federal agencies, or via legal mechanisms (e.g. Law no. 8437 of 30 June 1992) that allow judges to intervene and overrule the process. Individuals or corporations have thus been able to influence the course of the process, presumably for political or economic gains, without incurring the associated environmental and social costs. For example, despite severe impacts associated with the Santo Antonio and Jirau dams on Brazil's Madeira River, "the decision to build the dams was made before impacts were evaluated and the licensing proceeded under political pressure despite concerns raised by technical staff in the licensing agency" (Fearnside 2014). In 1998, funds for constructing the Tucuruí-II Dam were released before the completion of an EIA (Indriunas 1998). More recently, in 2004 the Brazilian government implemented legislation enabling the National Congress to authorize construction of the Belo Monte Dam pending approval of the viability and environmental studies (Fearnside 2006).



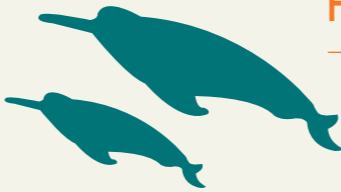
The construction of roads is proceeding at a scale and pace never before seen in the Amazon region. Road in Sucumbios Department, Ecuador.

5.5. GAPS IN EXISTING POLICIES

Existing policies provide insufficient protection of Amazon freshwater ecosystems, largely because they fail to conserve ecosystem structure and function and ignore hydrological connectivity across jurisdictional borders. These gaps are exacerbated by the fact that policies tend to be fragmented in their goals, focusing mostly on terrestrial ecosystems, water for human use or energy production. Such fragmentation increases the likelihood of freshwater ecosystem degradation and creates confusion among users and managers. For example, Brazil's national environmental law (Article 4, Law 6938 of 31 August 1981) establishes the need to preserve and restore natural resources and aims to secure sustainable use, permanent availability and maintenance of natural ecological conditions. Brazil's national energy law (Article 1, Law 9478 of 6 August 1997) establishes the need to protect the environment and consider alternative energy sources. Although these laws imply that the government must ensure the sustainable use and conservation of freshwater ecosystems and consider energy alternatives when issuing dam licenses, these goals are rarely accomplished in practice.

The fact that the existing collection of policies has helped achieve partial control of Amazon deforestation (Nepstad et al. 2014) suggests that even fragmented policies can sometimes work, but experience elsewhere suggests that comprehensive policy frameworks are more effective. For example, 30 years of experience regulating water use in Europe through disjointed policies led to the development of the European Union Water Framework Directive, which represents a major improvement over previous policies (Kallis and Butler 2001). This unified policy framework involves 27 countries and was founded on ecosystem-based objectives and planning processes at the level of the hydrographic basin. Following on this success, the Amazon Region could greatly benefit from development of an overarching policy framework for freshwater ecosystem management and conservation.

THE AMAZON REGION COULD GREATLY BENEFIT FROM DEVELOPMENT OF AN OVERARCHING POLICY FRAMEWORK FOR FRESHWATER ECOSYSTEM MANAGEMENT AND CONSERVATION



PROTECTED ECOLOGICAL REPRESENTATION IN THE AMAZON AND THE 'AQUASCAPES'

By Cláudio C. Maretti *

The Amazon is a “conservation must” for local, national and global societies and governments. With the great diversity of the Amazon comes great responsibility, for this region is facing a multitude of threats as a result of unsustainable economic development. Protected areas (PAs) are the best-known mechanism to conserve ecosystems, for people and the planet. The main value that Amazon PAs provide to global societies is in ensuring the core of a larger, complex, interdependent system that provides

ecosystem services such as through water regulation and climate regulation. For the populations living in or around PAs, and for the Amazon countries themselves, these areas have direct economic and subsistence importance.

By 2013 the surface area under protection in the Amazon was significant, with 390 PAs, representing 25 per cent of the Amazon Biome, totalling some 1.67 million km².¹ The area of the Amazon under protection increased slowly from 1960 until 1988, with some slow-growing periods and some remarkable jumps in total coverage (around 1990 and 2006). Unfortunately, the pace of PA designation has declined since the end of the past decade, and since 2009 has been almost flat. Even worse, with the increased intensity of the drivers of habitat loss on several fronts, nature PAs, indigenous territories (ITs), and similar areas are under significant pressure, with an increase in the frequency of attempts to reduce or degrade them (although some weakness come “from within”, such as poor design, including the failure to adequately represent freshwater ecosystems; poor management; conflicts; and lack of integration in the landscapes and policies).

Thanks to increasing recognition of the rights of indigenous peoples (IPs) and their positive contribution to nature conservation, indigenous territories (ITs) are increasingly considered an effective mechanism to conserve Amazon ecosystems, in addition to their primary role of securing indigenous peoples' rights to their ancestral lands. ITs can also contribute to the conservation of nature and offer opportunities for reconnecting with nature through the lessons of their cosmogonies. But not all indigenous peoples and other local communities have seen their rights respected, and not all of their territories have been duly recognized, demarcated and enforced. In 2010 there were 3,043 ITs and similar areas within the Amazon Biome (not all of them officially recognized), with a total of almost 2.08 million km². These areas represent 31.1 per cent of the Amazon.²

* Maretti, C. C., J. C. Riveros, R. Hofstede, D. Oliveira, S. Charity, T. Granizo, C. Alvarez, P. Valdujo, and C. Thompson. 2014. State of the Amazon: Ecological representation in protected areas and indigenous territories, WWF Living Amazon (Global) Initiative, Brasília, Brazil.

1 The total surface area under protection here considered includes the PAs in the national systems, mostly legally defined and under governmental management. It also includes some PA categories that allow co-management with local communities, as well as subnational (mostly state-level) PAs that are clearly and strongly integrated into the national systems. Local-level (municipal) PAs were excluded from the analysis, as were private and voluntary conservation areas. In all cases, the definition was based on the management categories rather than the specific PAs.

2 Here a “non-restrictive” approach is used to define ITs, including many denominations or types of ITs and similar areas. Although a majority of the areas are ITs recognized by governments, a significant number are proposed areas that are not yet recognized.



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The little primate was registered for the first time in the Brazilian Amazon during an expedition organised by WWF Brazil in 2010. Studies confirmed that the Milton's Titi (Callicebus miltoni) is a new specie.

of the Andean Amazon (higher elevation slope) –; along rivers and floodplains of the most important rivers, particularly the Negro Basin; and in areas in Guyana and in Venezuela (see map). Unfortunately, the areas that are less well-protected are often the ones that have been most degraded or are under the highest pressure. This highlights the urgency of protection before the biological diversity in these areas is lost forever.

Nature PA systems represent the Amazon's “biodiversity safety net”. Networks and blocks of well-designed and well-managed PAs enhance the resilience of the region to the anticipated impacts of climate change. At the same time, recognition of IPs' rights and territories represents the “ethical bottom line” for respecting and safeguarding the ethnic and cultural heritage of the Amazon, as well as enhancing the conservation gains made by PAs. Nevertheless, in several Amazon countries, threats to areas that are critical for climate change adaptation continue to grow. Deforestation, hydroelectric development and new road infrastructure projects are affecting not only ecosystems but also threatening the physical and legal integrity of PAs and ITs.

3 This target should not be understood as 30 per cent of the species or 30 per cent of the ecosystems, but rather the best possible attempt (using proxies) to protect an ecologically representative sample of all Amazon biodiversity. This needs to be accompanied by efforts to maintain ecosystem processes and freshwater flows in about 60-70 per cent of the Amazon, as well as reach zero net deforestation by 2020. It also assumes a 20 per cent maximum conversion area in order to maintain regional climatic stability.

4 For the purpose of this analysis, first, the terrestrial ecosystems were considered. Second, in order to provide a better assessment of ecological representation, we went further into details and define freshwater heterogeneous systems – ‘aquascapes’, based on characteristics such as hydrology, altitude, vegetation and biogeography, among others. This protocol produced 312 ‘aquascape’ units. (More information is available in Maretti et al. 2014; Appendix 2. Technical Supplement.)

TAPAJÓS: INTEGRATED PLANNING FOR BIODIVERSITY CONSERVATION

By Paula Hanna Valdujo*, Mario Barroso Ramos Neto*, Sidney Tadeu Rodrigues**, Mariana da Silva Soares*, Paulo Petry*** and Pedro Bara Neto****

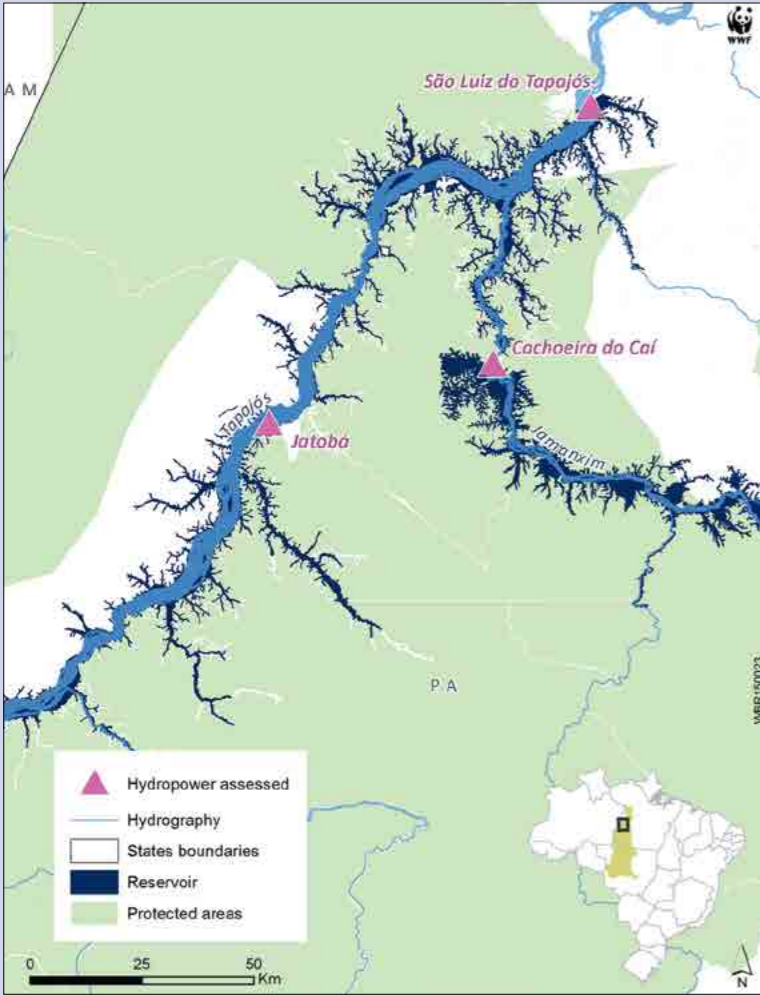


Figure 1: Projection of reservoirs for the São Luis do Tapajós, Jatobá and Cachoeira do Caí (part) assessed hydroelectric power plants over the Tapajós and Jamanxim rivers and protected areas.

The Tapajós river basin covers just under 500,000km² of area in the Brazilian states of Mato Grosso, Pará, Amazonas and a small portion of Rondônia. Located in the deforestation arc of the Brazilian Amazon, the basin is covered by a mosaic of areas used intensively for activities such as agriculture (south) and livestock (central) – cut through by two major highways, BR-163 (Cuiabá-Santarém) and BR-230 (Transamazônica) – and by some hard-to-reach areas covered by natural forest and field vegetation, part of which lie within protected areas and indigenous territories.

The protected areas located in the Tapajós basin protect large swaths of territory and reduce the advance of deforestation in the region. Almost 40 per cent of the basin is designated as protected areas (PAs) and indigenous territories (ITs). These include nine full-protection PAs and 20 sustainable-use PAs totalling nearly 22 per cent of the basin, and 30 ITs covering 17.9 per cent of the basin.¹

To allow for the construction of the São Luiz do Tapajós and Jatobá hydroelectric plants, the federal government enacted Law 12,678/2012, which reduced by 750km² the area of the Amazon National Park; the Itaituba I, Itaituba II and Crepori national forests; and the Tapajós Environmental Protection Area. All degazetted areas (i. e. areas removed from protection status) are river floodplains and riverbeds, as well as wetlands, all of which will be permanently flooded if the dams are deployed.

The main tributaries of the Tapajós are the Jamanxim, Crepori, Teles Pires and Juruea. The Teles Pires is currently the most strongly affected by hydroelectric power projects: two plants are under construction (Teles Pires and Colíder), and

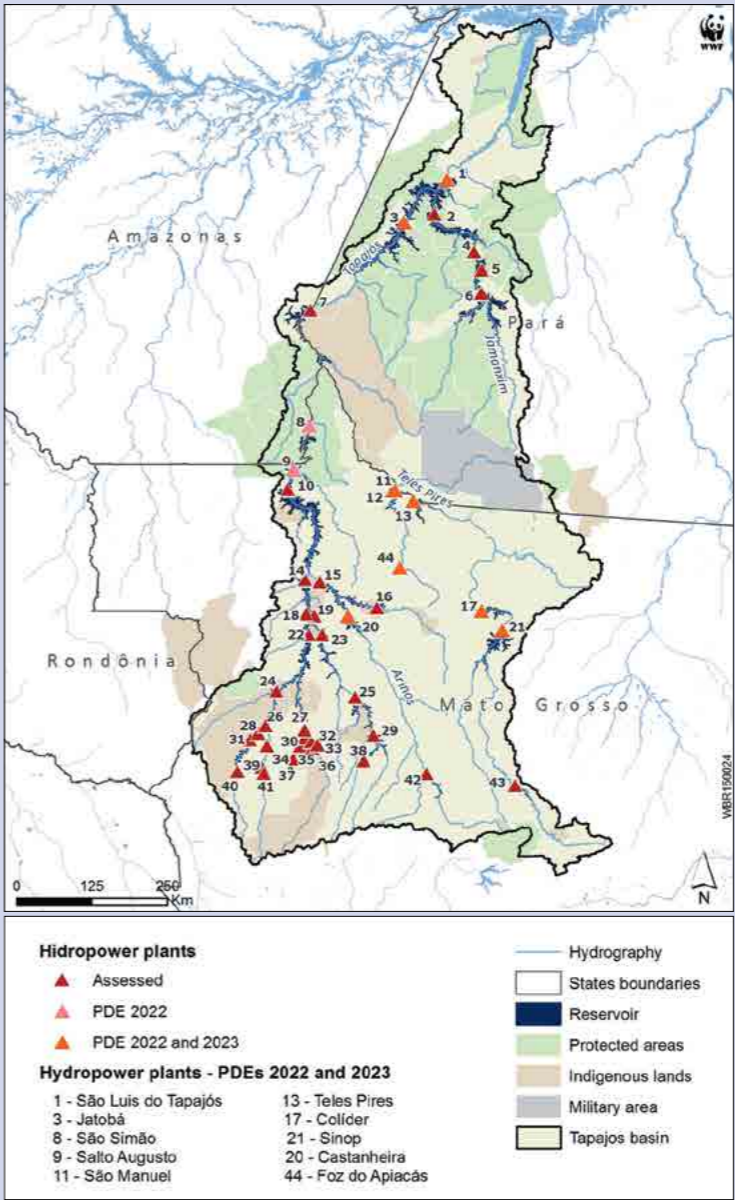


Figure 2: Hydroelectric power plants inventoried in the rivers of the Tapajós basin, with indication of those planned for operation in 2023 under the PDE.

two others have already had their feasibility studies confirmed (São Manoel and Sinop), with another plant under study. In total, 44 medium- to large-size hydroelectric power plants² were assessed on the Tapajós, Jamanxim, Juruea and Teles Pires rivers and their tributaries, eight of which are slated to come into operation by 2023 under the current Decennial Expansion Plan (PDE, in Portuguese).³ Most of the planned or assessed plants affect protected areas or indigenous territories in some way, either by flooding ecosystems within protected areas or by modifying river flow due to the building of dams upstream from protected areas.

To assess the cumulative impacts of the projects inventoried in the basin, parallel studies were performed by the Brazilian Energy Research Company (EPE), Brazil's Ministry of Environment (MMA) and WWF-Brazil, with minor differences in the approach but using the same databases and tools (and obtaining very similar results). The studies carried out by WWF differ mainly by the inclusion of the Teles Pires river basin, which was excluded by the MMA and the EPE in their studies. Information on the biodiversity of the basin was gathered from official data and through consulting scientific literature, as well as by holding workshops with Amazon biodiversity experts to identify targets and set conservation goals (habitats and species) for the basin.⁴ These workshops were organized by the MMA and the EPE, with technical support by WWF-Brazil.

The study conducted by the Landscape Ecology Lab (LEP) of WWF-Brazil, as part of the strategy for WWF's Living Amazon Initiative, has as part of its principles a

directive to plan biodiversity conservation in a comprehensive and integrated manner, taking into account the representativeness of the current PA system in ensuring the protection of species, ecosystems and ecosystem services. A systematic conservation

² By definition, hydroelectric power plants (HPPs) generate 30MW of power or more. Below that, such units are considered small hydroelectric power plants (SHPs), which were not considered here. But that is not an absolute distinction, as "small HPPs" and "large SHPs" appear to exist, with other criteria defining their sizes.

See Table 2. Hydropower dams assessed in the Tapajós river basin, including their expected year of start of operations, electricity generation, flooding area and potential direct impacts, as used in the systematic conservation planning analysis.

³ MME, 2014.

⁴ See Table 3. Target species and habitats used in the systematic conservation planning of the Tapajós river basin.

planning (SCP) approach was used, with the application of decision-making support tools to determine priority areas for conservation, taking into account the ecological integrity and connectivity of ecosystems along rivers and in floodplains and forests.

METHODOLOGY

Biodiversity

Target species included rare, endangered and Amazon endemic species known to occur within the Tapajós basin, as well as restricted-range and riparian species, comprising 46 bird, 17 mammal and 37 fish species.⁵ All species were suggested by experts during two workshops organized by the MMA and the EPE. Occurrence data for each species was obtained from literature, including scientific papers and management plans of protected areas, and complemented by data provided by experts.

Since the Tapajós river basin was not extensively sampled for any taxonomical group, species distribution models (SDMs) were produced for all bird and mammal target species. Fishes had already been mapped by experts and provided as supplementary material in Nogueira et al. 2010. SDMs were run on Maxent⁶ using predictors describing topography and climate. Topographic variables, namely elevation and slope, were downloaded from EROS-USGS,⁷ and climatic variables were downloaded from WorldClim.⁸ The following bioclimatic variables were included: annual precipitation, isothermality, maximum temperature of warmest month, mean diurnal range, mean temperature of warmest quarter, mean temperature of wettest quarter, minimum temperature of coldest month, precipitation of coldest quarter, precipitation of driest month, precipitation of warmest quarter, precipitation of wettest month, precipitation seasonality, temperature annual range and temperature seasonality.

Key habitats were mapped and used as surrogates for functional groups of aquatic organisms, such as chelonians and fishes, though they may act as proxies for other organisms as well. To account for tortoise nesting sites, sandbanks along all major rivers were mapped. To account for migratory fish life cycles, rapids, rocks, islands and oxbow lakes were mapped. All habitats were mapped through visual interpretation of Landsat imagery and high-quality imagery provided by Google Earth.

Ecological integrity

Landsat images were downloaded from the Brazilian National Institute for Space Research (INPE) website for the year 2011 and for the whole study area, leading to a total of 34 tiles. Images were georeferenced to GeoCover imagery.⁹ For each tile, a supervised classification and a visual interpretation were performed to define classes of land use/land cover. Outputs were overlaid with TerraClass land classes to define classes of land use.¹⁰ The following classes were identified: agriculture, pastures, mining, urban areas, paved roads, unpaved roads, irrigated crops and factory farming. To account for impacts to freshwater ecosystems, each threat was split into two

groups representing direct impact (<1km from any river) or indirect impact (≥1km from any river) to freshwater ecosystems.

An ecological risk index (ERI) was calculated for each planning unit, using the frequency of occurrence of each threat; the threat impact, known as severity; and an additional metric of impact, the sensitivity, to account for regional idiosyncrasies. This additional metric is based on the assumption that habitats differ across the basin in climate, vegetation cover and soil erodibility, and these differences are reflected in the sensitivity to threats. For instance, a high erodibility area is more affected by a unpaved road than is a low erodibility area. While severity is an attribute of the threats related to one another, sensitivity is an attribute of the region, related to each threat.

Threats to biodiversity and freshwater conservation were identified by experts during a workshop. After compiling a list of main threats, each expert qualified severity (predicted impact) of threats related to six aspects representing ecological integrity: water quality, habitat quality, connectivity, flow regime, biotic interactions and energy sources. Lower-impact threats were qualified as 1, medium-impact threats as 2 and higher-impact threats as 3.

Likewise, experts proposed a rank for sensitivity of different regions to each threat, namely: two classes of climate (hot and humid, or seasonal), three classes of erodibility (low, medium and high) and three classes of hydrology (headwaters, main rivers and tributaries). Climate classes follow IBGE official classification.¹¹ Erodibility classes were defined by overlaying soil type and slope maps: we selected highly erodible soils (namely gleysols and neosols) and classified them according to slope classes: low (<5 per cent), intermediate (5-12 per cent) or high (>12 per cent).

Frequency was calculated by intersecting planning units with land-use maps. For each planning unit we computed the extent of each of the 14 threats and applied a natural breaks procedure to classify planning units into one of three classes: low frequency, intermediate frequency or high frequency for each threat.

From severity, sensitivity and frequency indexes, we calculated ERI-t, for each threat, and ERI-c, the composite index.¹² We calculated ERI-t in each planning unit by multiplying the severity, sensitivity and frequency scores for each threat. This procedure generates a spatially explicit categorical description of individual threats. We then calculated ERI-c by summing all values of ERI-t in each planning unit and rescaled to 0, 1, 2 or 3.

Connectivity

Longitudinal and lateral aspects of connectivity were contemplated. To represent longitudinal connectivity, planning units were selected along the river courses so that connected portions of rivers were selected as a priority for conservation, maximizing the persistence of migratory species and of the natural flow dynamics of nutrients and sediments. To represent lateral connectivity, a mapping of wetlands¹³ was used, with wetlands included as conservation targets and as connectivity criteria in the area selection process.



5 See Table 3. Target species used in the systematic conservation planning of the Tapajós river basin.
6 Phillips et al. 2006.
7 U.S. Geological Survey Center for Earth Resources Observation and Science; <https://lta.cr.usgs.gov/HYDRO1K>.
8 Hijmans et al. 2005; www.worldclim.org.
9 <http://glcf.umd.edu/research/portal/geocover>.
10 http://www.inpe.br/cra/projetos_pesquisas/terraclass.php.


11 Nimer 1979, updated in 2002 by Diretoria de Geociências, Coordenação de Recursos Naturais e Estudos Ambientais do Instituto Brasileiro de Geografia e Estatística – IBGE.
12 See Mattson and Angermeier, 2007.
13 Hess et al. 2003.

Identification of priority areas

The priority areas for conservation were identified using the Marxan algorithm, which combines all layers of information (biodiversity, ecological integrity and connectivity) and seeks for an optimized solution of complementary areas to the current PA system. Species, aquatic habitats and ecosystems were used as conservation targets. The result of the ecological integrity analysis was used as a cost surface, and the information on the longitudinal and lateral connectivity composed the edge surface.

RESULTS

To maximize the persistence of species, ecosystems and environmental services in the Tapajós basin, eight areas stand out by their high biodiversity values, environmental quality, and potential to complement and connect the current system of PAs, adding up to about 43,800km².

- 
1. Juruena Corridor

2. Connection of ITs of the Papagaio River

3. Interfluve of Arinos/Rio do San gue rivers

4. Low Teles Pires River

5. Interfluve of Peixe/ Apiacás rivers

6. Serra do Cachimbo mountain chain

7. Connection between Cristalino PE (State Park)/ Nascentes do Cachimbo RB (Biological Reserve)

8. Tapajós River floodplains

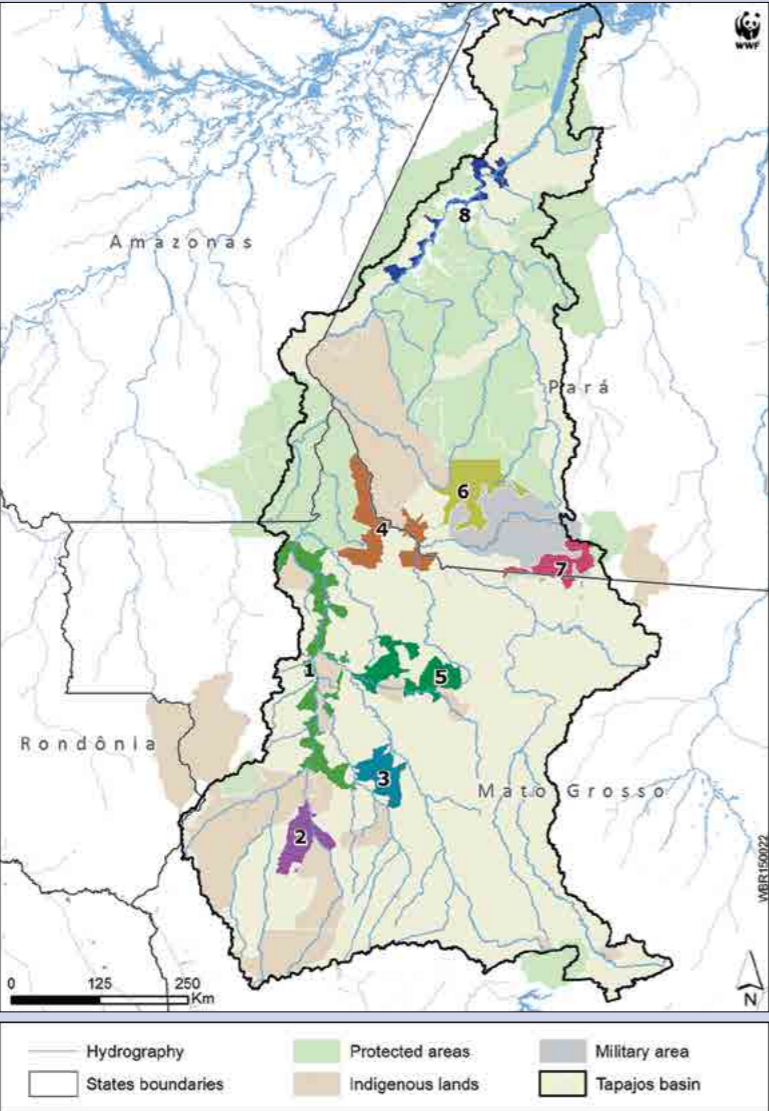


Figure 3: Priority areas to complement the current protected areas network in the Tapajós basin.

Juruena Corridor (10,035km²): High-value area for aquatic and terrestrial biodiversity, including migratory fish species and endangered bird species such as the rare and endangered “tiê-bicudo” (*Conothraupis mesoleuca*), which inhabits wetlands of the Cerrado along the headwaters of the Juruena River. High diversity of aquatic habitats, such as border lagoons, wetlands and rapids, allows for high diversity of aquatic species. This important area connects the Juruena National Park, the Igarapés do Juruena State Park and other PAs belonging to the Apuí Mosaic, as well as the Escondido, Japuíra and Erikpatsá indigenous territories in the mid-Juruena River, to a block formed by six ITs on the high Juruena, enabling the maintenance of natural processes that depend on the downstream-to-upstream dynamics. Part of the area is very fragmented and as such demands urgent action to restore the permanent protection areas (gallery forests and wetlands) to ensure long-term persistence of biodiversity and of natural processes.

Connection between ITs along the Papagaio River (3,650km²): Transition area between the Cerrado and Amazon biomes, covered with unique formations that are not satisfactorily represented within PAs, such as grasslands and campinaranas over the Buriti, Papagaio and Saué-Uiná rivers.

Interfluve of Arinos/Rio do Sangue rivers (3,439km²): This area covers fragments of natural vegetation on the right bank of the Sangue River and the left bank of the Arinos River.

Low Teles Pires River (7,425km²): Key area for the maintenance of the connectivity of the Munduruku and Cayabi ITs with Juruena National Park, protecting the only free stretch of the Teles Pires River downstream of the Apiacás, allowing for connections to the Juruena, Tapajós and Amazon rivers.

Interfluve of Peixe/Apiacás rivers (5,930km²): One of the few remaining areas of natural vegetation in the interfluve between the right bank of the Juruena River and the left bank of the Teles Pires River. Connects the Apiacá-Kayabi and Batelão ITs along the Peixe River, also including the headwaters of the Apiacás.

Serra do Cachimbo (6,148km²): Continuous area along the Tapajós and Jamanxim PA block, south of the Rio Novo National Park and the Jamanxim National Forest. Has a high diversity of vegetation types, including ombrophylous forest, seasonal forest, savannah and transition areas. Most of the area is within the Brigadeiro Velloso Test Ground of the Brazilian Air Force.

Connection between Cristalino State Park/Nascentes do Cachimbo Biological Reserve (3,389km²): Another area belonging to the Brigadeiro Velloso Test Ground owned by the Air Force. The highlighted area forms a corridor between two important PAs in the region: the Cristalino State Park and the Nascentes do Cachimbo Biological Reserve.

Tapajós River floodplains (3,761km²): This area was degazetted by Law 12,678/2012,¹⁴ despite the high environmental quality. It is threatened by potential increased deforestation induced by the Trans-Amazon highway and hydroelectric power plants planned for the Tapajós River.

14 http://www.planalto.gov.br/ccivil_03/_Ato2011-2014/2012/Lei/L12678.htm.

CONCLUSIONS:

- The Juruena and associated ecosystems are highly relevant to biodiversity and must be kept free-flowing to maximize persistence of species, ecosystems and ecosystem services.
- The impact of downsizing or degazetting PAs should be assessed as a function of the species, habitats and ecosystems affected and not merely of the extension of the area no longer protected, both for an accurate assessment of impacts and to ensure that losses are adequately compensated. The degazettement of PAs in the Tapajós river basin has increased the vulnerability of wetland ecosystems unique to the region and has had effects that have not been compensated for by the land areas protected.
- The persistence of biodiversity and ecological processes in the Tapajós basin depends on an integrated planning of conservation actions in order to prioritize the maintenance of longitudinal and lateral connectivity of freshwater ecosystems. Ensuring that end requires the protection of additional areas, either through PAs and restoration of deforested permanent PAs or through incentives for environmental compensation in the priority areas identified.
- The feasibility and environmental impact studies conducted for power plants must take into account the cumulative and synergistic effects with other developments across the Tapajós basin, since the integrated environmental assessments looked at the Tapajós, Juruena and Teles Pires rivers in isolation.
- Due to their high impact on protected areas, the São Simão, Salto Augusto and Chacorão power plants should be disregarded as an option and permanently excluded from the PDE and the feasibility studies for the basin.

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Juruena River and Salto Augusto Falls in the Juruena National Park protected area, Brazil.

Table 1. *Lato sensu* protected areas of the Tapajós river basin (used in the systematic conservation planning).¹⁵

National name	Type or category (in English)	International category ¹⁶	Legal, governance or management remarks (Brazilian legal groups ¹⁷ ; official mosaics; level ¹⁸ ; community, private or economic relations)	Area
Iquê Ecological Station	Ecological station	Ia	Strict preservation area; national level; public land domain	2,159.71
Cristalino State Park	State park	II	Strict preservation area; state; public land domain	590.00
Igarapés do Juruena State Park	State park	II	Strict preservation area; state; public land domain	2,238.92
Sucunduri State Park	State park	II	Strict preservation area; part of the Apuí Mosaic ¹⁹ ; state; public land domain	7,957.71
Amazon National Park	National park	II	Strict preservation area; national; public land domain	10,662.08
Jamanxim National Park	National park	II	Strict preservation area; national; public land domain	8599.01
Juruena National Park	National park	II	Strict preservation area; national; public land domain	19582.04
Rio Novo Parque Nacional	National park	II	Strict preservation area; national; public land domain	5381.57
Nascentes Serra do Cachimbo Biological Reserve	Biological reserve	Ia	Strict preservation area; national; public land domain	3421.92
Cuiabá River Headwaters Environmental Protection Area	Environmental protection area	V	Sustainable use reserve; state; not (necessarily) public lands; allows for economic activities	4732.12
Salto Magessi Environmental Protection Area	Environmental protection area	V	Sustainable use reserve; state; not (necessarily) public lands; allows for economic activities	78.45
Tapajós Environmental Protection Area	Environmental protection area	V	Sustainable use reserve; national; not (necessarily) public lands; allows for economic activities	20403.10
Apuí State Forest	State forest	VI	Sustainable use reserve; part of the Apuí Mosaic; state; allows for industrial forest management; public land domain	1826.93
Sucunduri State Forest	State forest	VI	Sustainable use reserve; part of the Apuí Mosaic; state; allows for industrial forest management; public land domain	4810.00
Altamira National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	7249.66
Itaituba I National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	2129.91
Itaituba II National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	3987.79
Tapajós National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	5306.21
Amaná National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	5395.71
Crepori National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	7403.96
Jamanxim National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	13016.83
Trairão National Forest	National forest	VI	Sustainable use reserve; national; allows for industrial forest management; public land domain	2575.26
Bararati Sustainable Development Reserve	Sustainable development reserve	VI	Sustainable use reserve; part of the Apuí Mosaic; state; co-management with local communities; allow private lands under circumstances	1108.00
Riozinho do Anfrísio Extractive Reserve	Extractive reserve	VI	Sustainable use reserve; national; co-management with local communities; public land domain	7361.35
Tapajós-Arapiuns Extractive Reserve	Extractive reserve	VI	Sustainable use reserve; national; co-management with local communities	6744.44
Cristalino I Private Natural Heritage Reserve	Private reserve (of natural heritage)	IV	Sustainable use reserve; state; privately owned and managed (officially recognized)	24.51
Cristalino II Private Natural Heritage Reserve	Private reserve (of natural heritage)	IV	Sustainable use reserve; state; privately owned and managed (officially recognized)	16.17

¹⁵ According to CNUC/MMA database and information collected by WWF-Brazil, complemented with oral information by Cláudio Maretti.

¹⁶ Official State Mosaic of Nature Protected Areas.

National name	Type or category (in English)	International category ¹⁶	Legal, governance or management remarks (Brazilian legal groups ¹⁷ ; official mosaics; level ¹⁸ ; community, private or economic relations)	Area
Fazenda Loanda Private Natural Heritage Reserve	Private reserve (of natural heritage)	IV	Sustainable use reserve; state; privately owned and managed (officially recognized)	5.15
Peugeot-ONF-Brasil Private Natural Heritage Reserve	Private reserve (of natural heritage)	IV	Sustainable use reserve; state; privately owned and managed (officially recognized)	17.60
Manoki Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	2519.42
Ponte de Pedra Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	169.65
Uirapuru Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	216.64
Estação Parecis Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	21.71
Menkû Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1464.41
Batelão Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1171.39
Maró Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	423.89
Munduruku-Taquara Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	253.14
Bragança-Marituba Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	135.10
Apiaká do Pontal and Isolated Tribes Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	9827.44
Praia do Índio Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	0.32
Praia do Mangue Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	0.32
Apiaka-Kayabi Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1096.24
Bakairi Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	626.60
Enawenê-Nawê Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	7458.96
Erikpatsá Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	813.86
Escondido Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1688.38
Irantxe Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	455.55
Japuíra Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1544.84
Japuíra Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	703.25
Cayabi Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1108.33
Menkû Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	449.95
Munduruku Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	23860.02
Nambikwara Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	10100.52
Panará Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	4989.53
Paresi Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	5625.57
Parque do Aripuanã Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	16007.85
Pirineus de Souza Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	284.55

National name	Type or category (in English)	International category ¹⁶	Legal, governance or management remarks (Brazilian legal groups ¹⁷ ; official mosaics; level ¹⁸ ; community, private or economic relations)	Area
Rio Formoso Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	200.90
Sai-Cinza Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1249.53
Santana Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	358.47
Tirecatinga Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	1304.79
Utiariti Indigenous Land	Indigenous territory	not I-VI	For indigenous peoples' own use; national; public land domain	4097.94

Table 2. Hydropower dams surveyed in the Tapajós river basin, expected year of start of operations, electricity generation, flooding area and potential direct impacts (used in the systematic conservation planning).¹⁷

No. (Map)	Hydropower dam name	River	Power (MW)	Reservoir area (km²)	Year ²¹	Nature protected areas affected//Indigenous territories affected
1	São Luiz do Tapajós	Tapajós	8,040	732.42	2020	Amazônia PN ²² ; Itaituba I and II FN ²³
2	Cachoeira do Caí	Jamanxim	802	519.72		Jamanxim PN; Itaituba I and II FN
3	Jatobá	Tapajós	2,338	648.75	2021	Itaituba FN ²⁴ ; Tapajós APA
4	Jamanxim	Jamanxim	881	83.60		Jamanxim PN
5	Cachoeira dos Patos	Jamanxim	528	124.15		Jamanxim PN; Tapajós APA
6	Jardim do Ouro	Jamanxim	227	445.50		Jamanxim FN
7	Chacorão	Tapajós	3,336	625.27		Juruena PN
						Munduruku IT ²⁵
8	São Simão Alto	Juruena	3,509	281.00		Juruena PN; Sucunduri PE ²⁶ ; Igarapés do Juruena PE
						Apiaká do Pontal and Isolated Tribes IT
9	Salto Augusto Baixo	Juruena	1,461	125.25		Juruena PN; Igarapés do Juruena PE
						Apiaká do Pontal and Isolated Tribes IT
10	Escondido	Juruena	1,248	1103.41		Escondido IT
11	São Manoel	Teles Pires	700	57.08	2018	–
12	Foz do Apiacás	Apiacás	275	79.04		–
13	Teles Pires	Teles Pires	1,819	145.85	2015	–
14	Tucumã	Juruena	510	219.97		Japuíra IT; Erikpatsá IT
15	Travessão dos Índios	Arinos	252	258.98		Japuíra IT
16	Apiaká-Kayabi	Peixe	206	32.96		Apiaká-Kayabi IT
17	Colider	Teles Pires	300	12334	2015	
18	Erikpatsá	Juruena	415	8972		Erikpatsá IT
19	Tapires	Sangue	75	44.41		Erikpatsá IT

¹⁷ According to information provided by the Energy Research Company (EPE). In addition to indirect impacts on other protected areas, indigenous peoples and local communities in the neighbourhood.

¹⁸ Year of initial operation, according to the Decennial Expansion Plan 2013-2023 (approved in 2014).

¹⁹ “PN”: national park (“parque nacional”).

²⁰ “FN”: national forest (“floresta nacional”).

²¹ “APA”: environmental protection area (“área de proteção ambiental”).

²² “IT”: indigenous land (“terra indígena”).

²³ “PE”: state park (“parque estadual”).

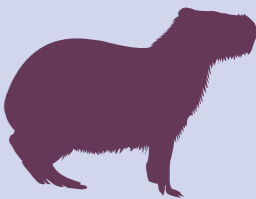
No. (Map)	Hydropower dam name	River	Power (MW)	Reservoir area (km²)	Year ²¹	Nature protected areas affected//Indigenous territories affected
20	Castanheira	Arinos	192	119.05	2021	–
21	Sinop	Teles Pires	400	329.63	2018	–
22	Fontanilhas	Juruena	225	563.03		Erikpatsá IT; Enawenê-Nawê IT; Menku IT
23	Kabiara	Sangue	241	254.24		Erikpatsá IT
24	Enawenê-Nawê	Juruena	150	80.21		Nambikwara IT; Enawenê-Nawê IT
25	Roncador	Sangue	134	238.38		Manoki IT
26	Nambikwara	Juína	73	8.66		Nambikwara IT
27	Foz do Buriti	Papagaio	68	18.87		Tirecatinga IT
28	Foz do Formiga Baixo	Juína	107	25.75		Nambikwara IT
29	Parecis	Sangue	74	200.50		Manoki IT
30	Buriti	Buriti	60	14.79		Tirecatinga IT
31	Jacaré	Juína	53	109.26		Nambikwara IT
32	Foz do Sacre	Papagaio	117	21.03		Tirecatinga IT; Uitiariti IT
33	Matrinxã	Sacre	34	0.85		Uitiariti IT
34	Juruena	Juruena	46	1.86		
35	Tirecatinga	Buriti	37	31.87		Tirecatinga IT
36	Salto Utiariti	Papagaio	76	1.91		Tirecatinga IT; Uitiariti IT
37	Água Quente	Buriti	42	33.15		Tirecatinga IT
38	Paiguá	Sangue	35	22.49		–
39	Cachoeirão	Juruena	64	2.84		–
40	Pocilga	Juína	34	1.30		Nambikwara IT
41	Jesuíta	Juruena	22	8.59		–
42	Barra do Claro	Arinos	61	67.76		–
43	Magessi	Teles Pires	53	63.93		Magessi Falls APA
44	Salto Apiacás	Apiacás	45	0.75	2018	–

Table 3. Target species and freshwater surrogates used in the systematic conservation planning of the Tapajós river basin.

Scientific name	Portuguese name	English name	Group
<i>Alouatta discolor</i>	guariba-de-mãos-ruivas, bugio das mãos vermelhas de spix	Spix's red-handed howler monkey, red-handed howling monkey	mammals
<i>Alouatta nigerrima</i>	bugio-preto, guariba, bugio, barbado	black howler monkey	mammals
<i>Ateles marginatus</i>	coatá, macaco aranha, macaco aranha de cara branca	white-cheeked spider monkey, white-whiskered spider monkey	mammals
<i>Callicebus cinerascens</i>	zogue zogue cinza escuro	ashy black titi monkey, ashy titi, ashy-grey titi, ashy black titi, titi monkey	mammals
<i>Callicebus hoffmannsi</i>	zogue-zogue	Hoffmann's titi monkey	mammals
<i>Chiropotes albinasus</i>	cuxiú-de-nariz-branco	red-nosed bearded saki, red-nosed saki, white-nosed bearded saki, white-nosed saki	mammals
<i>Chrysocyon brachyurus</i>	lobo-guará	maned wolf	mammals
<i>Cyclopes didactylus</i>	tamanduáí	silky anteater, pygmy anteater	mammals
<i>Leopardus pardalis</i>	jaguaritica	ocelot	mammals
<i>Leopardus tigrinus</i>	gato-do-mato-pequeno	little spotted cat	mammals
<i>Leopardus wiedii</i>	gato-maracajá- maracajá	tree ocelot	mammals
<i>Mico humeralifer</i>	sagui	black and white tassel-ear marmoset, tassel-eared marmoset	mammals
<i>Mico leucippe</i>	sauim	golden-white bare-ear marmoset	mammals
<i>Myrmecophaga tridactyla</i>	tamanduá-bandeira	giant anteater	mammals

Scientific name	Portuguese name	English name	Group
<i>Panthera onca</i>	onça-pintada	jaguar	mammals
<i>Priodontes maximus</i>	tatu-canastra	giant armadillo	mammals
<i>Speothos venaticus</i>	cachorro-do-mato-vinagre	bush dog, savannah dog	mammals
<i>Anabazenops dorsalis</i>	barranqueiro-de-topete	dusky-cheeked foliage-gleaner	birds
<i>Atticora fasciata</i>	peitoril	white-banded swallow	birds
<i>Campylorhampus procurvoides probatus</i>	arapaçu-de-bico-curvo	curve-billed scythebill	birds
<i>Cephalopterus ornatus</i>	anambé-preto	Amazonian umbrellabird	birds
<i>Chamaeza nobilis</i>	tovaca-estriada	striated anthrush	birds
<i>Chordeiles minor</i>	bacurau-norte-americano	common nighthawk	birds
<i>Chordeiles nacunda</i>	corucão	nacunda nighthawk	birds
<i>Chordeiles rupestris</i>	bacurau-da-praia	sand-coloured nighthawk	birds
<i>Conopophaga melanogaster</i>	chupa-dente-grande	black-bellied gnateater	birds
<i>Dendrocincla merula</i>	arapaçu-da-taoca	white-chinned woodcreeper	birds
<i>Dendrocolaptes hoffmannsi</i>	arapaçu-marrom	Hoffmann's woodcreeper	birds
<i>Furnarius figulus</i>	casaca-de-couro-da-lama	wing-banded hornero	birds
<i>Furnarius leucopus</i>	casaca-de-couro-amarelo	pale-legged hornero	birds
<i>Furnarius minor</i>	joãozinho	lesser hornero	birds
<i>Guaruba guarouba</i>	ararajuba	golden parakeet	birds
<i>Harpia harpyja</i>	gavião real	harpy eagle	birds
<i>Hydropsalis climacocerca</i>	acurana	ladder-tailed nightjar	birds
<i>Hydropsalis leucopyga</i>	bacurau-de-cauda-barrada	band-tailed nighthawk	birds
<i>Hydropsalis torquata</i>	bacurau-tesoura	scissor-tailed nightjar	birds
<i>Hylexetastes uniformis</i>	arapaçu-uniforme	uniform woodcreeper	birds
<i>Lepidothrix iris eucephala</i>	cabeça-de-prata	opal-crowned manakin	birds
<i>Lepidothrix nattereri</i>	uirapuru-de-chapeu-branco	snow-capped manakin	birds
<i>Lepidothrix vilasboasi</i>	dançador-de-coroa-dourada	golden-crowned manakin	birds
<i>Myrmeciza hemimelana pallens</i>	formigueiro-de-cauda-castanha	chestnut-tailed antbird	birds
<i>Neochen jubata</i>	pato-corredor	Orinoco goose	birds
<i>Neomorphus squamiger</i>	jacu-estalo-escamoso	scaled ground-cuckoo	birds
<i>Nonnula ruficapilla nattereri</i>	freirinha-de-coroa-castanha	rufous-capped nunlet	birds
<i>Odontorchilus cinereus</i>	cambaxirra-cinzenta	tooth-billed wren	birds
<i>Morphnus guianensis</i>	uiraçu-falso	crested eagle	birds
<i>Penelope pileata</i>	jacupiranga	white-crested guan	birds
<i>Phaethornis aethopygus</i>	rabo-branco-de-garganta-escura	Tapajós hermit	birds
<i>Phaethornis rupurumii amazonicus</i>	rabo-branco-de-rupununi	streak-throated hermit	birds
<i>Phlegopsis borbae</i>	mãe-de-taoca-dourada	pale-faced antbird	birds
<i>Phlegopsis nigromaculata bowmani</i>	mãe-de-taoca	black-spotted bare-eye	birds
<i>Phlegopsis nigromaculata spn</i>	mãe-de-taoca	black-spotted bare-eye	birds
<i>Phoenicircus sp</i>	saurá	red cotinga	birds
<i>Pygochelidon melanoleuca</i>	andorinha-de-coleira	black-collared swallow	birds
<i>Pyrilia barrabandi</i>	curica-de-bochecha-laranja	orange-cheeked parrot	birds
<i>Pyrilia vulturina</i>	curica-urubu	vulturine parrot	birds
<i>Pyrrhura perlata</i>	tiriba-de-barriga-vermelha	crimson-bellied parakeet	birds
<i>Rhegmatorhina berlepschi</i>	mãe-de-taoca-arlequim	harlequin antbird	birds
<i>Rhegmatorhina gymnops</i>	mãe-de-taoca-de-cara-branca	bare-eyed antbird	birds

Scientific name	Portuguese name	English name	Group
<i>Rhegmatorhina hoffmannsi</i>	mãe-de-taoca-papuda	white-breasted antbird	birds
<i>Sakesphorus luctuosus</i>	choca-d'água	glossy antshrike	birds
<i>Tigrisoma fasciatum</i>	socó-boi-escuro	fasciated tiger-heron	birds
<i>Urubitinga coronata</i>	águia-cinzenta	crowned eagle	birds
<i>Acestrocephalus nigrifasciatus</i>	lambari	tetra	fishes
<i>Ancistrus parecis</i>	bagre	armoured catfish	fishes
<i>Ancistrus tombador</i>	bagre	armoured catfish	fishes
<i>Apistogramma arua</i>		cichlids	fishes
<i>Aspidoras microgalaeus</i>	bagre	callichthyid armoured catfishes	fishes
<i>Cetopsis sandrae</i>	bagre	whale catfish	fishes
<i>Creagrutus cracentis</i>	lambari	tetra	fishes
<i>Creagrutus ignotus</i>	lambari	tetra	fishes
<i>Crenicichla urosema</i>		cichlids	fishes
<i>Gymnotus diamantinensis</i>		naked-back knifefishes	fishes
<i>Harttia dissidens</i>	cascudo-do-tapajós	armoured catfishes	fishes
<i>Hemigrammus skolioplatus</i>	lambari	tetra	fishes
<i>Hemiodus sterni</i>	cruzeiro-do-tocantins	tetra	fishes
<i>Hopliancistrus tricornis</i>	bagre	armoured catfishes	fishes
<i>Hyphessobrycon cachimbensis</i>	lambari	tetra	fishes
<i>Hyphessobrycon heliacus</i>	lambari-do-teles-pires	tetra	fishes
<i>Hyphessobrycon hexastichos</i>	lambari	tetra	fishes
<i>Hyphessobrycon melanostichos</i>	lambari	tetra	fishes
<i>Hyphessobrycon notidanos</i>	lambari	tetra	fishes
<i>Hyphessobrycon scutulatus</i>	lambari	tetra	fishes
<i>Hyphessobrycon vilmae</i>	lambari-do-alto-do-tapajós	tetra	fishes
<i>Hypostomus soniae</i>	cascudo-do-baixo-tapajós	blue eyed red fin pleco	fishes
<i>Jupiaba apenina</i>	lambari	tetra	fishes
<i>Jupiaba minor</i>	lambari	tetra	fishes
<i>Jupiaba pirana</i>	lambari-do-tapajós	tetra	fishes
<i>Jupiaba yarina</i>	lambari	tetra	fishes
<i>Leporacanthicus joselimai</i>	bagre	sultan pleco	fishes
<i>Leporinus sextriatus</i>	piau-de-seis-listras	headstanders	fishes
<i>Leporinus vanzoi</i>	piau-do-araguaia	headstanders	fishes
<i>Moenkhausia newtoni</i>	lambari	tetra	fishes
<i>Moenkhausia nigromarginata</i>	lambari	tetra	fishes
<i>Moenkhausia phaeonota</i>	lambari-do-alto-tapajós	tetra	fishes
<i>Prochilodus britskii</i>	curimbata-do-apiacás	flannel-mouth characiforms	fishes
<i>Spectracanthicus murinus</i>	bagre	armoured catfishes	fishes
<i>Teleocichla prionogenys</i>	jacundá	cichlids	fishes
<i>Teleocichla proselytus</i>	jacundá	cichlids	fishes
<i>Trichomycterus hasemanis</i>	bagre	pencil catfishes	fishes



BRAZILIAN ENERGY POLICY AND THE MANAGEMENT OF AMAZON FRESHWATER ECOSYSTEMS

By Demóstenes Barbosa da Silva*

Some of the efforts observed in Brazil that were designed to enhance the conservation of ecosystems have notably resulted in principles and provisions in the legal framework that require linking decisions about increasing energy generation to the management of such ecosystems. And this includes the Amazon freshwater

ecosystems. Notwithstanding, hydropower generation represents one of the greatest impacts of human intervention on this biome, due to its potential for altering hydrological connectivity of Amazon freshwater ecosystems.

The Brazilian constitution establishes the defence of the environment, encompassing differentiated responsibilities and obligations according to the nature and intensity of environmental impacts as a principle for the development of economic activities, including energy generation. The constitution also ensures that everybody in Brazilian territory has the right to have an ecologically equilibrated environment and requires, by law, previous and public studies on environmental impacts for all infrastructure or potentially environmentally damaging construction, and prohibits, also by law, any practice that results in risk to ecological function of the fauna and the flora leading to extinction of species or exposing animals to suffering.

The current Brazilian energy policy addresses the constitutional requirements, in the form of principles and general objectives only, of protecting the environment and promoting energy conservation, but is lacking in establishing objective proceedings and targets with which to implement the constitution using policy and a regulatory framework equivalent to the environmental legislation.

Under generic principles and objectives such as those in the Brazilian energy policy, the annually revised Decennial Expansion Plan for increasing energy generation includes only socio-environmental integrated analysis of the portfolio of power-generating projects, with the objective of evaluating key interferences of the plan associated with regional socio-environmental sensibilities. This is very weak environmental guidance and does not provide strong enough protection to the ecosystems and the environment. And there is nothing in place to ensure compliance with those guidelines. Due to the lack of more specific requirements and tools, the energy-planning decision process results in projects whose environmental impacts might often exceed the limits that would be acceptable if truly based on the referenced constitutional principles. This has resulted in serious environmental damages within the Amazon Biome.

In addition to this weak environmental guidance, unrealistic contract prices for hydropower generation from the Amazon at federal auctions make the coverage of environmental costs unfeasible, even the costs determined under the current weak regulatory framework. The low contract prices also fail to cover construction costs, and the controversial implementation of those hydropower plants results in lawsuits, which of course implies delays in the construction schedule, and in additional and necessary environmental compensations, resulting in costs not accounted for at project approval.

The convoluted context in which the decision-making process for new hydroelectric plants in the Amazon has developed has been characterized by power plays and pressure from groups that have greater economic power of persuasion.

* BASE Sustainable Energy



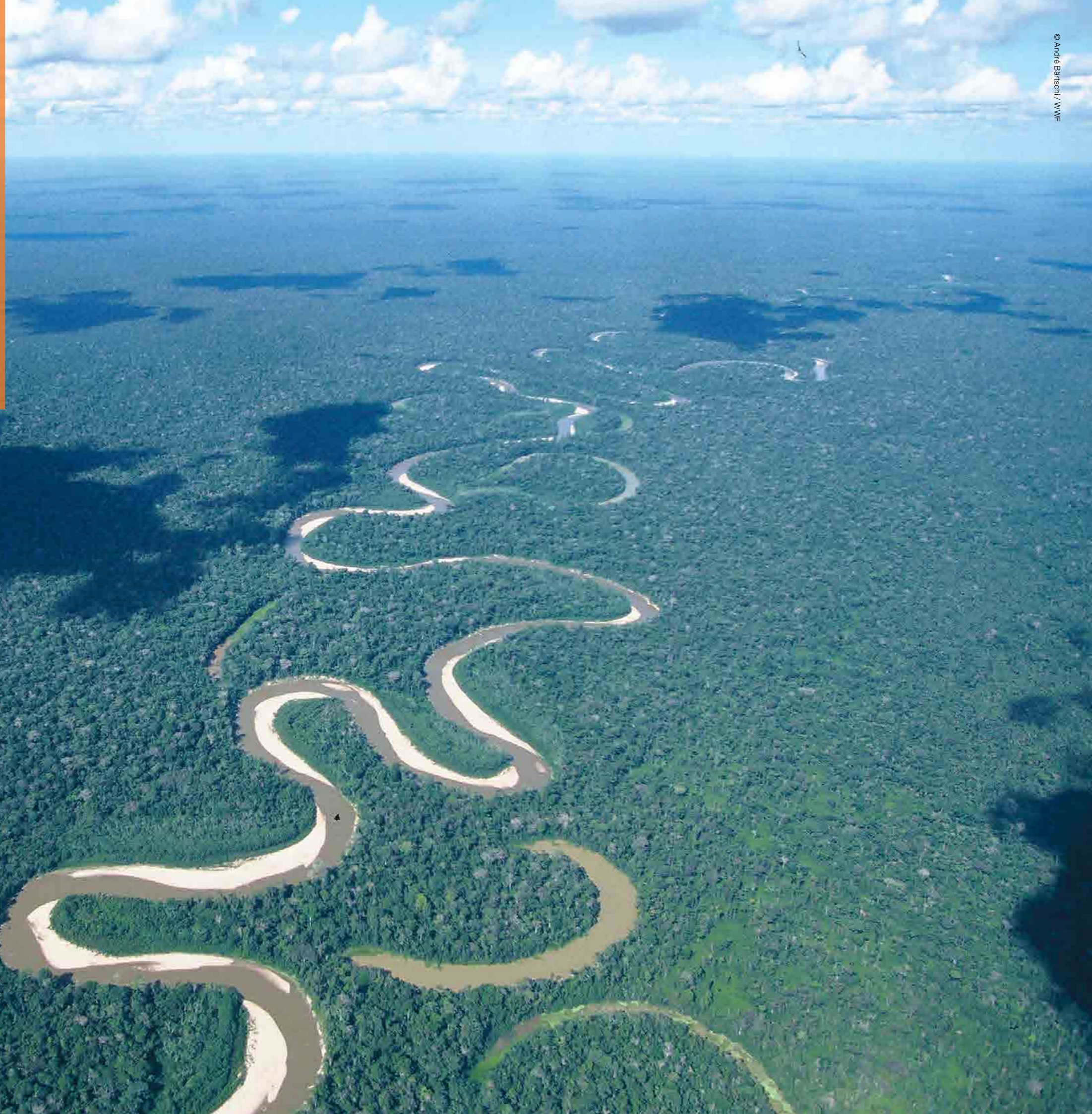
Entrance of a house in the Department of Guainía, Colombian Amazon.



São Simão Falls, Juruena River, Brazil.

FREE-FLOWING RIVERS

A free-flowing and free-flooding river can be understood as a non-obstructed river or non-degraded freshwater ecosystem that maintains its natural ecological conditions and connectivity. A free-flowing river is one that flows and floods undisturbed from its source to its mouth, either at the coast or at the confluence with a larger river, without encountering any dams, weirs or barrages; without being hemmed in by dykes or levees; and without channel modification (dredging and straightening). In large river systems, distinct stretches of rivers can retain characteristics of a free-flowing river, despite the presence of water infrastructure upstream or downstream of this stretch. Free-flowing and free-flooding rivers are essential for maintaining ecologically viable priority conservation areas, in the same way that these areas need to be kept free of deforestation and forest degradation.



MANAGING FRESHWATER ECOSYSTEM CONNECTIVITY

Management of freshwater ecosystems requires conservation and development planning across large spatial scales, the ability to model biological response under various potential future scenarios, and cooperation among resource managers across several

jurisdictions (Glick et al. 2011, Barrow 1998, Abell et al. 2007). Accomplishing such multilevel coordination requires a holistic approach to integrated river basin management (IRBM¹⁴), defined as:

... the process of coordinating conservation, management and development of water, land and related resources across sectors within a given river basin, in order to maximize the economic and social benefits derived from water resources in an equitable manner while preserving and, where necessary, restoring freshwater ecosystems.

Adaptive management of these ecosystems is inherently cyclical, requiring identification of conservation targets, assessment of ecological risk and vulnerability, and evaluation and implementation of management options (Figure 7; Glick et al. 2011). Among the challenges to effective implementation of IRBM are existing policy structures that hinder international coordination, lack of data on which to base management decisions and a historic bias toward terrestrial ecosystem conservation on public lands.

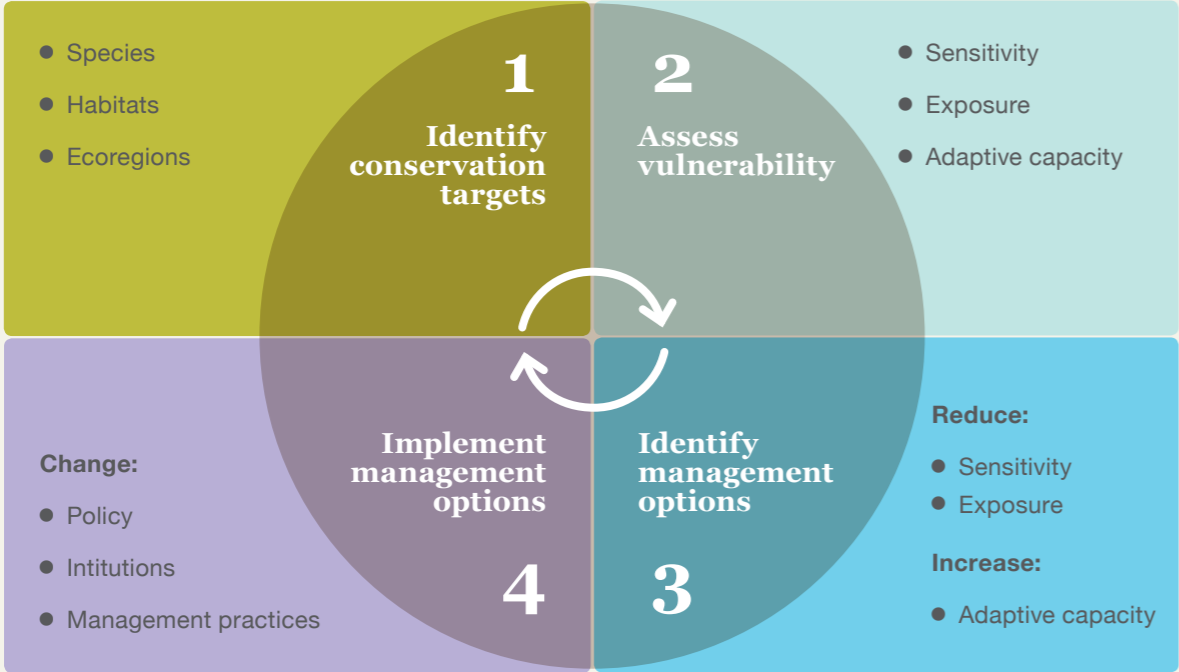


Figure 7: Framework for managing the connectivity of Amazon freshwater ecosystems across multiple scales. (Figure adapted from Glick et al. 2011.)

14 The World Wildlife Fund (http://wwf.panda.org/about_our_earth/about_freshwater/rivers/irbm/)

6.1. ASSESSING VULNERABILITY

A critical first step toward effective multi-scale monitoring and conservation planning in Amazonia is the development of integrated data management systems to facilitate data collection and dissemination. Informed management requires a sound understanding of the spatial distribution of conservation targets and their vulnerability to hydrological fragmentation. Information on critical habitats and endemism is available for some groups (e.g. restricted range fish in the Brazilian Amazon; Nogueira et al. 2010) and can provide vital information on the potential impacts of development projects. A coordinated effort to pool existing data and map or model unknown areas would greatly improve identification of conservation targets. Much like historical efforts to conserve forests by monitoring their deforestation and degradation, freshwater ecosystem planning would benefit greatly from objective measures for monitoring and evaluation. Potential conservation indicators could specify quantitative targets (e.g. a percentage) for protection of restricted range species, ecoregions, free-flowing rivers or critical resource areas (e.g. riparian forests, nesting and spawning areas).

The impact of a particular hydrological alteration on freshwater plant and animal communities must be understood in a geographical context, depending on the location, scale and type of disturbance involved (Pringle 2003a, 2001). At the same time, the vulnerability of these communities depends on their specific traits (e.g. sensitivity to disturbance) and their cumulative exposure to other hydrological alterations in the landscape (Figure 8). A number of frameworks have been proposed for measuring and incorporating vulnerability into conservation planning (Wilson et al. 2005). Here we introduce one such framework, which can be applied at any spatial scale, and which integrates information on the exposure, sensitivity and adaptive capacity of a system to estimate its vulnerability (Glick et al. 2011). Applying this framework to the case of Amazon freshwater ecosystems, we define each of these terms below.



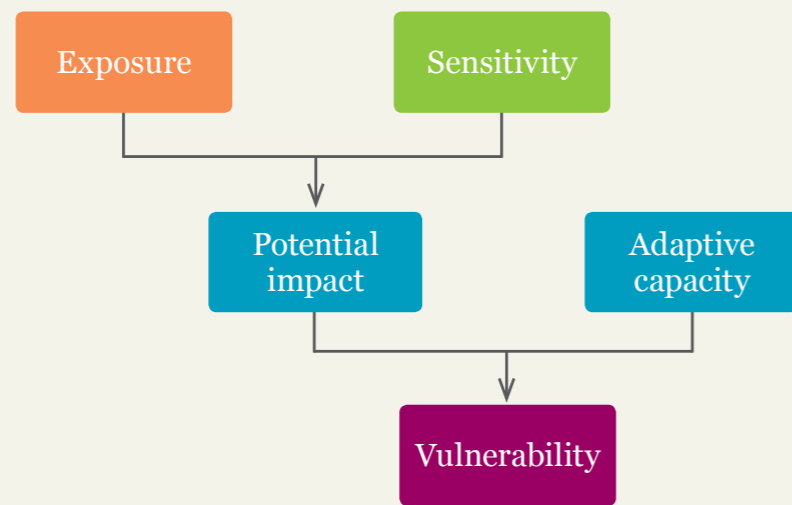


Figure 8: Framework for evaluating vulnerability of key ecological units – e.g. species, watersheds or ecoregions – to the effects of hydrological alteration. (Figure adapted from Glick et al. 2011.)

TOGETHER,
EXPOSURE,
SENSITIVITY
AND ADAPTIVE
CAPACITY DEFINE
THE VULNERABILITY
OF A SPECIES OR
ECOLOGICAL SYSTEM
TO A PARTICULAR
DEVELOPMENT
SCENARIO

Exposure is the degree of change in any of the four forcing factors that drive disruption of freshwater connectivity – i.e. land-cover change, dams, mineral extraction (including hydrocarbons) and global climate change. Potential indicators of exposure include spatial data on current and predicted land cover; existing and planned dams; existing mines and mining leases; or predicted temperature and precipitation regimes under global climate change.

Sensitivity is the degree to which the ecological unit of interest (e.g. species, ecological processes or community assemblage) is expected to change as a result of exposure. Potential indicators of sensitivity include spatial distributions of restricted-range or long-distance migratory species, freshwater habitat types, or estimates of irreplaceability of key taxa or habitats.

Potential impact is a measure of the predicted change due to one or more threats, which integrates the sensitivity and exposure of a given ecological unit.

Adaptive capacity is an estimate of the degree to which an ecological unit is able to adjust to new conditions. It may be a function of an organism’s inherent traits (e.g. resilience, level of specialization), landscape characteristics (e.g. connectivity) or management interventions (e.g. species translocations, fish ladders), which ultimately affect the potential impact. In essence, adaptive capacity is the probability of a species or ecological system reaching new suitable locations.

Together, exposure, sensitivity and adaptive capacity define the *vulnerability* of a species or ecological system to a particular development scenario.

Although the location of sensitive freshwater habitats within a hydrological landscape plays a key role in determining its vulnerability to hydrological

alterations (Pringle 2003b, 2001), predicting precisely which species and ecosystems will be most affected is difficult due to a lack of consistent, basin-wide information on the distribution of species, drivers of degradation and vulnerability of freshwater habitats. Nevertheless, it may be possible to make broad inferences about relative impacts, based on biodiversity functional groups and current knowledge of species’ life history requirements and habitat characteristics. Taxa that require riparian habitat and river-floodplain connectivity for lateral and longitudinal migrations are likely the most vulnerable. These include small-stream endemic species as well as commercially important fishes, turtles, caimans, otters and dolphins. Large-scale alterations of seasonal flow variability, on the other hand, may affect entire plant and animal communities in the areas of influence.

6.2. DEVELOPING INDICATORS OF ECOSYSTEM INTEGRITY

Managing the hydrological connectivity of Amazon freshwater ecosystems will ultimately require practical indicators of ecological integrity to facilitate environmental planning and monitoring over large areas. Although the Amazon Basin is a single system with emergent properties, few variables are measurable at that scale, and many impacts will not be detectable for decades or even centuries. In many cases, it is more tractable to develop indicators of key ecological processes needed to maintain ecosystem structure and function. Such Basin-scale processes include the recycling of water vapour; transport of sediment from the Andes to floodplains and the ocean; and long-distance migrations of fish and birds. Given that seasonal and interannual variability is the norm for Amazon freshwater ecosystems, ecological indicators should focus on the “variability of the variability”. Mean values will not adequately capture the hydrological dynamics that are critical for freshwater ecosystem function. Rather, indicators should focus on specific aspects of hydrological connectivity and be measured (at a minimum) during the dry and wet seasons (high and low flood periods).

Satellite-based datasets now enable mapping and monitoring of hydrological dynamics at multiple spatiotemporal scales. Radar data has proved particularly useful for measuring and mapping inundation extent and delineating wetland areas in the Amazon Basin during peak and low flood periods (Hess et al. 2003, Melack and Hess 2011). These efforts could be expanded to develop indicators of inundation dynamics, including flood maxima and minima, timing of annual flood cycles, and river stage. Flow regime metrics could be derived from available stage and discharge data, as well as from satellite altimetry. Among other things, annual mapping of inundation regimes (using microwave sensors) and lake areas (using optical sensors) would allow detection of changes in the duration or timing of the rainy season and associated flood cycles. Similar tools could be used to track alterations to the sediment supply relative to baseline sediment budgets.



Another approach to establishing objective measures of biological integrity is to use the Index of Biotic Integrity (IBI; Karr et al. 1986, Karr 1991) as an indicator of ecosystem health. The IBI was originally proposed as a method to evaluate the integrity of impacted streams relative to pristine ones. It integrates physical measures of integrity (e.g. connectivity, water quality, discharge) and biotic measures (e.g. species abundance, richness, composition) for a whole-stream assessment of ecosystem health. The advantage of this method is that it is standardized, enabling comparison across sites and detection of change over time. This allows managers to quantify freshwater ecosystem degradation and set objective conservation targets. Endemic species distributions and critical habitats can be mapped in greater detail at the small watershed scale, enabling more informed decision-making about what can and should be conserved. On the other hand, these metrics are labour-intensive and require data that is rarely available over larger spatial extents.

MAPPING INDICATORS OF EXPOSURE

Spatial modelling – using available remote sensing and environmental data to develop proxies for freshwater ecosystem integrity – holds promise for freshwater conservation planning over large areas, particularly in data-poor regions (Lehner et al. 2006, Hamilton et al. 2007, Thieme et al. 2007, Abell et al. 2008, Nel et al. 2009). Simply mapping the entirety of threats to hydrological connectivity can provide insights into the cumulative degradation (or exposure) of a given watershed or conservation target. Today remote sensing enables tracking of forest removal, degradation and regeneration over large areas in near-real time. Combining these techniques with spatial modelling can provide vital information on the extent of deforestation associated with mining and dams (for example), enabling development of quantitative metrics of connectivity. Examples might include the number of small and large dams per stream kilometre; percentage of river reaches likely to be polluted; and number of small or large reservoirs per unit area (ratio of lentic to lotic areas). Such metrics could be used in isolation or coupled with information about particular species (e.g. migratory catfish) to evaluate potential impact.

Land-use maps, coupled with environmental modelling, can provide useful proxies of ecological impacts that are difficult to monitor directly. For example, agricultural land uses may affect freshwater ecosystems indirectly via nonpoint source pollutants (e.g. herbicides, pesticides, fertilizers) and cause associated changes to stream water quality, discharge, temperature and sediment regimes. Mining and hydrocarbon extraction are likewise associated with pollutants such as mercury, arsenic, cyanide and other toxic heavy metals that can persist in the environment over long periods. The consequences of these land uses (e.g. agriculture, mining) for freshwater ecosystems may be amplified or mitigated by other landscape characteristics such as roads, dams, riparian forest buffers, or fires. Many of these factors are mapped regularly for terrestrial conservation and could be readily incorporated into metrics of freshwater connectivity (such as the Dendritic Connectivity Index; Cote et al. 2009).

BASIN-SCALE CONSERVATION PLANNING

Indicators of exposure and sensitivity may be effectively combined into indicators of potential impact or vulnerability. Due to data limitations, such indices are most readily applied at relatively small spatiotemporal scales. Mesoscale basins (e.g. level 2-4, ~102 to 105 km²) are generally considered a suitable scale of analysis for most large infrastructure projects. Although the same indicators can be applied at different scales, vulnerability varies as a function of several factors, including scale, water type (white/black/clear water) and geomorphic setting (slope, valley shape). These factors are particularly relevant in Andean basins, which have a high degree of endemism, geomorphic variability and threat. The degree to which hydrologic connectivity is disrupted in a given basin depends on the relative prevalence of dams and land-cover changes. Information on the current and potential future spatial distributions of these drivers can therefore provide an objective indicator of relative threats to these basins.

The Araguaia-Tocantins River Basin has been substantially altered by both land-cover change and dam construction. Over half of the watershed has been deforested, leading to a 25 per cent increase in annual discharge, changes in geomorphology and anticipation of the annual flood pulse peak by one month (Coe et al. 2009). At the same time, this watershed contains over one-third of the existing and planned dams in the entire Amazon Basin, indicating that it is the most degraded sub-basin of the Amazon by those two measures (Figure 4). The hydrology of the Ucayali River Basin, on the other hand, is more threatened by future dams than by land-cover changes, given its relatively low levels of deforestation compared with the large number of planned dams (Figure 4). Even so, the fate of Amazon sub-basins is not wholly independent, given that large-scale deforestation in one river basin may affect climate in other basins via land-atmosphere interactions (Figure 7). To date, only one study that we know of provides a preliminary assessment of the ecological integrity of an Amazonian river basin (Ribeiro et al. 1995), making it difficult to infer the status of individual sub-basins.

An alternative and cost-effective approach for evaluating the integrity of river basins is the development of indices based on multispecies fishery yields, which integrate many aquatic and terrestrial biological production processes (Bayley 1995). The scale and species composition of multispecies fishery yields can indicate ecosystem integrity in much the same way as the widely used index of biotic integrity (Karr 1981, 1991). Observed changes in multispecies fishery yields after construction of the Tucuruí Dam on the Araguaia-Tocantins River mirrored those observed in degraded streams elsewhere, showing similar patterns in species composition, abundance and biomass (Table 2; Angermeier and Karr 1986, Lammert and Allan 1999). Although data for fishery yields is limited for much of the Amazon (Bayley and Petrere Jr. 1989, Crampton et al. 2004, Castello et al. 2011, 2013), existing evidence suggests that the Araguaia-Tocantins ranks as its most degraded sub-basin. This inference is supported by the fact that both the extent of deforestation and the density of dams in this basin are higher than in any other.

THE ARAGUAIA-
TOCANTINS RIVER
BASIN HAS BEEN
SUBSTANTIALLY
ALTERED BY BOTH
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CHANGE AND DAM
CONSTRUCTION

THE LACK OF
CONSISTENT
ENVIRONMENTAL
INFORMATION
ACROSS THE AMAZON
REGION REMAINS A
CRUCIAL BARRIER
TO INTEGRATED
MANAGEMENT
OF FRESHWATER
ECOSYSTEM
CONNECTIVITY

6.4. IMPLEMENTING MANAGEMENT

The forces driving the threats to the connectivity of Amazon freshwater ecosystems operate across multiple scales, as do numerous efforts to curb their impacts and conserve freshwater resources (e.g. World Commission on Dams, Convention on Biological Diversity, Ramsar Convention on Wetlands). Successful conservation of these ecosystems will require a delicate balance between these opposing forces and a coordinated effort to overcome the many barriers to maintaining their ecological integrity and connectivity.

INTERNATIONAL COORDINATION

Maintaining Amazon hydrologic connectivity and freshwater ecosystem function requires integrated management of terrestrial and freshwater ecosystems and, in many cases, international cooperation. As such, there is a critical need for strategic Basin-scale evaluation of the impact of infrastructure projects, agricultural expansion and mining on hydrological connectivity. Evaluating the potential impact of Andean dams is a particularly pressing example, given the many planned dams in the region, their potential to obstruct connections between Andean headwaters and the lowland Amazon, and the possibility of international conflicts surrounding water rights. Understanding the indirect impacts of national efforts to reduce deforestation on cross-border deforestation is another key area for international collaboration and coordination. The Amazon Cooperation Treaty Organization (ACTO) stands out as the only existing institution with the geographic focus needed to achieve such coordination. Charged with implementing the Amazon Cooperation Treaty, ACTO represents eight member Amazonian countries that have “pledged to promote the harmonious development of the Amazon territories, through the preservation and rational use of natural resources”. Perhaps even more relevant is the UN Watercourses Convention, which went into force in August 2014 and offers a flexible global legal framework for the use, management and protection of international watercourses.

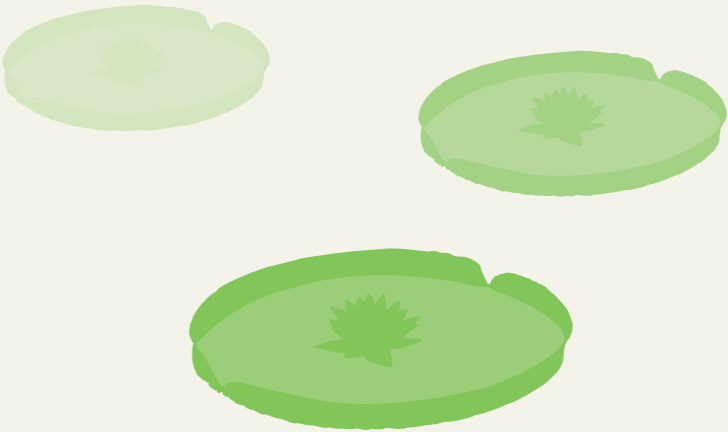
BETTER BASELINE DATA

The lack of consistent environmental information across the Amazon Region remains a crucial barrier to integrated management of freshwater ecosystem connectivity. Although dams and deforestation have long been considered threats to freshwater ecosystems, these activities have expanded rapidly in the Amazon – largely in the absence of the baseline ecological and social data needed to evaluate their impacts. This lack of information makes it impossible to quantify the true costs of these activities and hinders efforts to objectively evaluate the potential impacts of proposed projects. Given the absence of detailed ecological information and the increasing pace of threats to freshwater ecosystems, developing new methods for large-scale conservation

planning and prioritization seems both necessary and prudent for managing Amazon connectivity (Abell et al. 2007, Thieme et al. 2007, Abell et al. 2008, Nel et al. 2009). Full cost accounting of the impacts of human activities on freshwater ecosystems will require further efforts to integrate data on species distributions, multispecies fishery yields, water quality and other indicators of environmental health. The lack of objective, publicly available information stands out as a key deficiency of the EIA-RIMA and other environmental licensing processes. Taking steps to make these processes more open, transparent and free of conflicts of interest would go a long way toward curbing corruption in environmental licensing.

INTEGRATED MANAGEMENT

Although existing legislation does not directly address the hydrological connectivity and integrity of freshwater ecosystems, current laws do provide opportunities for coordinated management of landscapes that could benefit freshwater ecosystems. For example, if fully implemented and enforced, the Brazilian Forest Code and Peruvian Forest and Fauna laws would facilitate coordination at the landscape scale and mitigate many of the potential impacts of agricultural development on freshwater ecosystems. Barriers to securing this outcome include unclear land tenure, limited capacity for enforcement, corruption within government agencies and inefficient collection of fines. Advances in satellite-based monitoring and enforcement, as well as nascent policies and financial incentives to encourage environmental stewardship, may help reconcile management goals on public and private lands. Ultimately, effective conservation of freshwater ecosystems will require integrated management of terrestrial and freshwater ecosystems within a single framework. Regardless of the mechanism, such integrated management will be crucial to mitigate the impacts of human activities and maintain freshwater ecosystem connectivity and function for future generations.



PROVIDING A BASELINE

River dolphins are one of the symbols of the Amazon territories, but today little is known about their populations. Gathering reliable information is essential for designing conservation strategies to protect those species and their habitats. Because of that, the Mamirauá Institute and WWF Living Amazon Initiative carried out in 2014 an expedition to study the distribution of Amazon River dolphin species (tucuxi and pink river dolphins) and estimate their abundance in the Tapajós River basin.



CONCLUSIONS AND RECOMMENDATIONS¹

By Cláudio C. Maretti*, Sandra Charity*,
Marcia Macedo**, Denise Oliveira*,
Leandro Castello***, Tarsicio Granizo*,
André S. Dias* and
Karen Lawrence*

This report provides a comprehensive assessment of the current state of Amazon freshwater ecosystems. It highlights the importance of hydrological connectivity and land-water interactions in maintaining the ecological functions that support water, food and energy security. It also evaluates the drivers of degradation and the public policies that influence them, stressing the importance of Pan-Amazon planning for maintaining Amazon stability. The report makes a

clear case for management at the level of meso-scale sub-basins, through decision support systems, that integrates biodiversity and social issues into the hydropower and infrastructure planning, systematic tracking of ecological indicators and allowing real space for negotiations with the transparent participation of stakeholders, while recognizing the need to work under Pan-Amazon macro-scale guidance. It also presents the possible importance of working at the local scale, particularly for monitoring biological indicators and more deeply engaging local communities. Finally, the report outlines the key policy elements needed to develop an integrated framework for Amazon freshwater ecosystem management, particularly considering the impacts of hydropower projects.

Within this framework, a key objective of WWF’s Living Amazon Initiative **is to transform the way hydropower development is conducted in the Amazon by 2020. WWF is committed to developing constructive dialogues among civil society, industry, the finance sector and governments in order to enable sustainable hydropower programmes, should they be necessary, and associated territorial development plans.** Integrated approaches (land and water use, hydropower planning, etc.), such as the decision support methodologies and system proposed by WWF – including WWF’s Hydrological Information System for Amazon River Assessments (HIS-ARA) – and specific project assessments such as the Hydropower Sustainability Assessment Protocol (HSAP), are important tools for achieving this goal.¹

In order to achieve this objective and reorient development in the Amazon Region toward a more sustainable path, new measures are necessary to mitigate threats to and alleviate pressures on the Amazon freshwater ecosystems. Through its Living Amazon Initiative, WWF proposes a set of

* WWF Living Amazon Initiative (LAI)

** Woods Hole Research Center

*** Virginia Polytechnic Institute and State University

¹ Organized by WWF’s Living Amazon Initiative (LAI) based on the scientific assessment and complementary information (e.g. boxes) included in chapters 1-6 and drawing on WWF’s contribution to date (LAI, country offices and global programmes) to improving freshwater ecosystems conservation, provision of ecosystem services from the Amazon, and hydropower planning and development in the region (within WWF’s vision for the Amazon), as well as drawing on WWF’s global position on hydropower dams. These recommendations also draw on Castello et al. (2013), WWF (LAI) (2009, 2010, 2012, 2013), WWF (FP) (2014), Nobre (2014), Finer and Jenkins (2012), Little (2014), Maretti et al. (2014), Dias et al. (2014), Maretti (2014), Pacha (2014), WCD (2000), Maretti et al. (2015 – in press) and WWF-Brazil. 2015 (in press): Tapajós: Integrated Planning for Biodiversity Conservation

key recommendations to be adopted and implemented by decision makers in governments, the private and finance sectors, and the wider societies of the nine countries that share the Amazon Biome (Bolivia, Brazil, Colombia, Ecuador, Guyana, Peru, Suriname, Venezuela and French Guiana). Here we outline key recommendations in light of the main conclusions of this report.

7.1. FRESHWATER ECOSYSTEMS AND HYDROLOGICAL CONNECTIVITY

The Amazon functions as a single ecological unit with complex interactions and feedbacks among its highly interdependent parts. Amazon freshwater ecosystems sustain some of the most diverse plant and animal communities in the world. Much of this biological diversity occurs longitudinally and laterally along streams and rivers, creating natural ecological corridors with specific environmental conditions that determine species occurrence and mediate their movement throughout the landscape. Maintaining the integrity of Amazon freshwater ecosystems thus depends on managing their hydrological connectivity, including the volume, variability and timing of hydrological flows that ultimately determine freshwater ecosystem structure and function.

One of the most critical hydrological connections occurs at the transition from the eastern Andean slope to the Amazonian lowlands. The Andes Mountains supply the vast majority of the sediments, nutrients and organic matter found in the main-stem Amazon, fuelling floodplain ecosystems that are among the most productive on Earth. The Amazon River has been intimately linked to the Andes Mountains for over 10 million years, and major breaks in that connectivity could bring severe and unpredictable impacts. Protected areas (PAs) *sensu lato* are the best-known mechanism for conserving these interconnected ecosystems, but the existing PA system is not sufficient, for it often disregards hydrological connectivity by not adequately considering important freshwater ecosystems such as river floodplains, headwaters and wetlands.

Key recommendations

- **Adopt an integrated vision of Amazon sustainable development and nature conservation.** Governments and the finance and private sectors should incorporate freshwater ecosystem management into development plans and economic policies and voluntary standards at regional, national and subnational levels. Amazon forests and freshwater ecosystems must be an integral part of country adaptation strategies to ensure future water, food and energy security.
- **Develop an overarching regional policy framework for ecosystem conservation and watershed management.** Amazon countries need to regularly evaluate the cumulative impacts of infrastructure projects, agricultural expansion and mining. Implementation of this framework might include a strengthened mandate

for ACTO, the only international organization with an Amazon-wide remit, and engagement with UNASUR and COSIPLAN, which are responsible for planning regional energy and transportation integration.

- **Incorporate the maintenance of ecological flows as a critical goal of decision-making related to land and water use, regional development, and environmental licensing.** In doing so, governments and project developers will help safeguard the health of freshwater ecosystems and ensure the stability of the whole Amazon freshwater-terrestrial system.
- **Designate new PAs that increase ecological representation of freshwater ecosystems.** In doing so, Amazon countries will help preserve hydrological connectivity and freshwater ecosystem function.
- **Create or improve legal instruments for the designation of “protected rivers” as a special type of officially designated nature protected area.** Amazon governments should target rivers within their national territories, as well as transboundary rivers (through bilateral or trilateral agreements), in order to secure cross-boundary connectivity.
- **Mitigate the direct and indirect impacts of hydropower development projects.** Energy planners and hydropower project developers should avoid projects that impact existing protected areas and indigenous territories. In cases where impacts are unavoidable (after following due consultation processes), suitable offsetting and compensation mechanisms should be implemented to mitigate predicted impacts on freshwater ecosystems based on the specific biodiversity and ecosystem services provision.
- **Promote greater international recognition of Amazon freshwater ecosystems.** National governments should highlight the globally important role of Amazon freshwater ecosystems in providing environmental services by requesting their recognition under international conventions such as the Ramsar Convention on Wetlands of International Importance (Ramsar Sites) and the World Heritage Convention (World Heritage Sites).
- **Sign and ratify the United Nations Watercourses Convention.** This convention offers Amazon country governments a flexible global legal framework for the use, management and protection of international watercourses.
- Develop a regional strategic plan to maintain connectivity from the Andean highlands to the Amazon lowlands and from all headwaters to estuary. Amazon governments need to work collaboratively to identify key river reaches that need to remain free-flowing to safeguard the Amazon’s hydrological system. This will require aggregating, interpreting and mapping existing ecological information, or in areas with limited information using ecological modelling to inform these processes.

ECONOMIC STUDIES IN THE AMAZON AND ELSEWHERE INDICATE THAT RESOURCES PRODUCED BY TROPICAL FRESHWATER ECOSYSTEMS CAN CONTRIBUTE AS MUCH AS TWO-THIRDS OF RURAL HOUSEHOLD INCOME IN THESE REGIONS

7.2. ECOSYSTEM SERVICES AND SOCIAL IMPACTS

Amazon freshwater ecosystems contribute to human well-being by providing key ecosystem services. Economic studies in the Amazon and elsewhere indicate that resources produced by tropical freshwater ecosystems can contribute as much as two-thirds of rural household income in these regions. Rivers are thus essential for the livelihoods of Amazonian peoples, including indigenous peoples, fishing communities and rubber tappers. Freshwater connectivity is particularly critical for fisheries and regional food security, since many economically and ecologically important fish species depend on lateral or longitudinal migrations for parts of their life cycles. Long-distance migratory catfish, for example, travel thousands of kilometres from the Amazon’s estuary to the headwaters of white-water rivers, where they spawn in the Andean foothills.

Given a lack of capacity for systematic monitoring and management of hydrological alterations, Amazon freshwater ecosystems are vulnerable to escalating degradation. The rapid growth of Amazon regional economies has generated growing demands for electricity, agricultural products and mineral extraction. This has stimulated ambitious government programmes to build hydroelectric dams and other infrastructure in the Amazon and attracted substantial national and foreign investment to the region. While there is limited understanding of the ecological consequences of these initiatives, some of their social impacts are well documented. The most directly impacted communities are those forcibly relocated to other lands due to flooding by hydroelectric reservoirs; a single hydroelectric project may displace tens of thousands of rural people, including indigenous groups. At the same time, dam construction and the discovery of new mineral stores may attract people to the region, causing rural population booms that spur further deforestation, generate land tenure conflicts and perpetuate social inequality.

Despite this local crucial importance, it is necessary to recognize that the ecosystem services provided by the Amazon go far beyond the direct food supply and the subsistence of local communities, including climate regulation and climate change mitigation and adaptation, fundamental to the economy and social life of the Amazon countries, the South American continent and even the whole world, far beyond the Amazon limits.

Key recommendations

- **Consider the water, food and energy security of Amazon communities.** Governments should consider local and regional needs when planning for hydropower and other infrastructure development.
- **Ensure informed, free and democratic participation of local communities in all decisions related to energy and infrastructure development.** Technical analyses of infrastructure development projects must incorporate the social dimension, enabling local communities to participate in the process, evaluate results and identify key threats and potential solutions.

- **Monitor the effects of hydropower development on freshwater ecosystem function, subsistence activities and human well-being.** Governments and developers should consider not only biodiversity and ecosystems but also the services they provide and their cultural and social importance for local communities, including indigenous peoples.
- **Respect the rights of indigenous peoples and other traditional communities to their land, water and resources.** Governments and developers have a legal and ethical responsibility to safeguard traditional ways of life, knowledge and the Amazon's rich cultural heritage.
- **Gather better scientific information on migratory fish strategies.** This will provide a more robust assessment of the potential impacts of infrastructure development on commercially valuable species of fish.

7.3. MANAGING ECOLOGICAL IMPACTS

The hydrological connectivity of Amazon freshwater ecosystems poses unique challenges for their effective management and conservation. Existing legislation offers insufficient protection, often not adequately considering transboundary connectivity and failing to account for the full range of drivers of hydrological alteration. There is thus a critical need for strategic, basin-scale evaluation of the cumulative impact of energy and infrastructure projects, agricultural expansion, and mining on freshwater ecosystems. The impacts of large hydroelectric dams, for example, are normally evaluated on a project-by-project basis and with consideration given only to the most direct impacts. Their cumulative impacts are in fact much larger, particularly when considering the access roads and other infrastructure associated, and such impacts may be even further exacerbated by the proliferation of small farm dams, regional land-use changes and human-induced climate change. Evaluating the potential impact of Andean-Amazon dams is particularly pressing, given the many planned dams, their potential to impair connectivity between Andean headwaters and the Amazon lowlands, and the possibility of international conflicts surrounding water rights.

Despite effective coordination among Amazon countries over protected areas, there is still very limited engagement in developing a broader, higher-level integrated regional vision for the Amazon, which should include further policy and legal aspects of river protection. Project planning and licensing processes tend to focus more on economic and political interests, without accounting enough for associated environmental and social costs. There is thus an urgent need for legal and policy instruments capable of evaluating the social and environmental impacts at larger geographical scales and in longer time frames. WWF has developed one such tool, a Living Amazon decision support system (also called HIS-ARA) that enables integration of ecological information to obtain a regional vision of terrestrial and aquatic ecosystem conservation. This needs to be completed with the social elements. The Strategic Environmental Assessment (SEA) has emerged within financial



institutions as another instrument with the potential to integrate results into broader regional planning and serve as an input for understanding long-term impacts and projecting future development needs. Despite these advances, the Amazon Region would greatly benefit from development of an overarching policy framework for freshwater ecosystem management and conservation.

Key recommendations

- **Step up efforts to improve compliance with existing legislation on ecosystem protection, with particular attention to freshwater ecosystems.** To accomplish this, governments and project developers should strengthen monitoring and enforcement, while creating financial incentives (or disincentives) aimed at reducing deforestation and freshwater ecosystem degradation.
- **Implement policies and voluntary standards aimed at achieving zero net ecosystem conversion and degradation (including deforestation, forest degradation and transformation of freshwater ecosystems) by 2020.** Given the intimate connections between Amazon terrestrial and freshwater ecosystems, national governments must have the political resolve to make and sustain long-term changes through national programmes to control ecosystem conversion and degradation, cross-sector policies, and international agreements. The private and financial sectors should likewise take steps to curb deforestation in support of a shared regional vision for the Amazon.
- **Evaluate the cumulative ecological and social impact of dams and associated infrastructure on whole river basins as part of the viability and environmental impact assessments of infrastructure projects.** This includes the full range of impacts associated with building and operating hydropower plants, including road construction, land-cover changes and other planned development projects in the same river basins (e.g. hidrovias).
- **Assess the potential ecological impacts of the full portfolio of proposed government projects, in terms of both hydrological alteration and forest loss.** Given the absence of detailed ecological information and the increasing pace of threats to freshwater ecosystems, it is important for governments to develop methods for large-scale systematic conservation planning and prioritization. Examples include the WWF Living Amazon decision support system (also called HIS-ARA) and integrated approaches for hydropower planning.
- **Address the drivers of ecosystem conversion and ecological degradation through multi-stakeholder dialogue, exchange of lessons learned and coordinated action across political boundaries.** Terrestrial and aquatic resource managers, as well as public and private finance agencies, should strive for effective communication, integrated planning and conflict resolution between upstream and downstream water users.

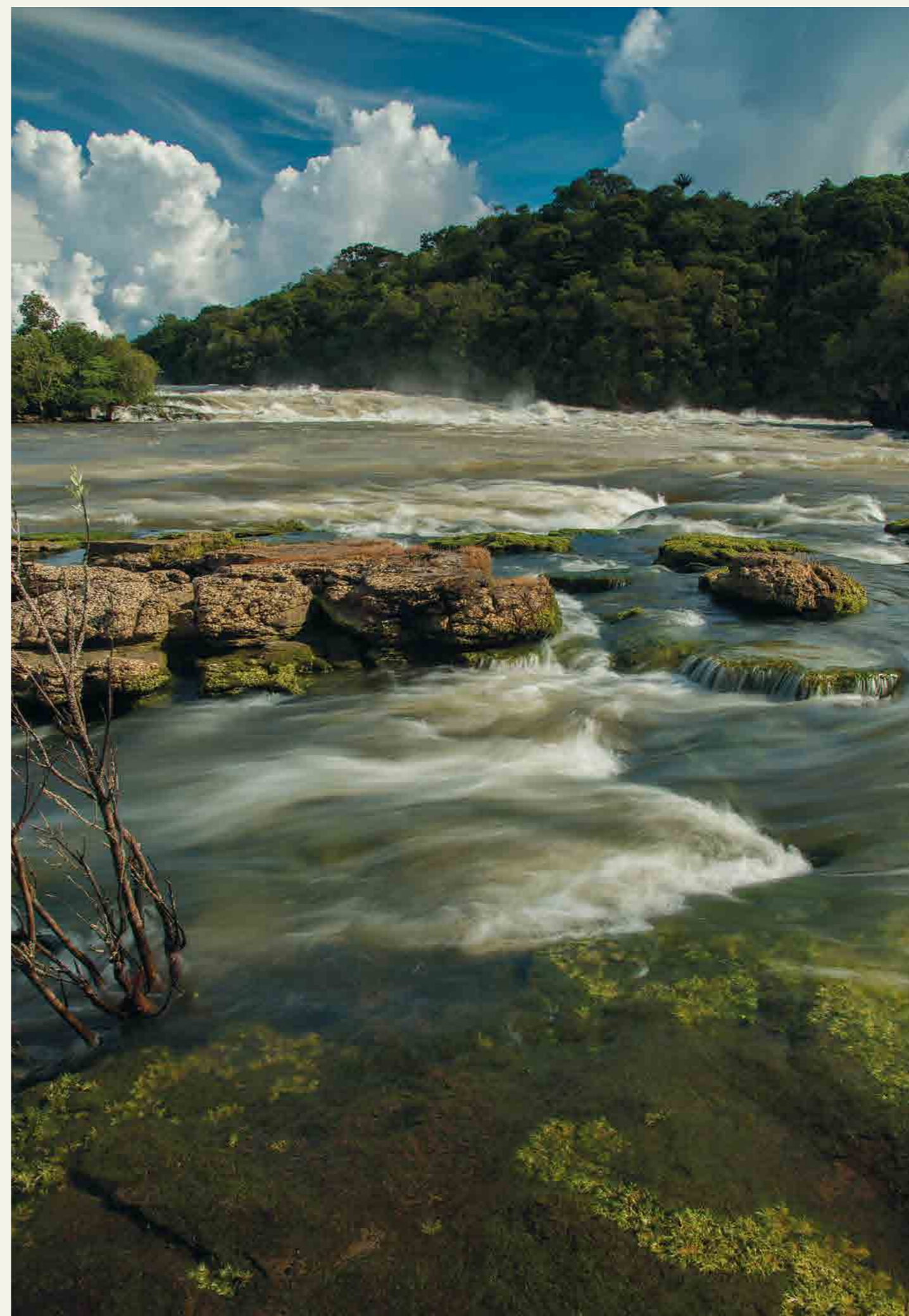
- **Identify and address the ongoing deficiencies that undermine environmental licensing processes.** This will enable Amazon countries to carry out a more robust, transparent and balanced assessment of the economic, social and environmental impacts of large infrastructure projects, including hydropower projects.

7.4. MONITORING AND EVALUATION

Although a considerable body of research exists on the main stem of the Amazon River and its floodplains, studies are generally limited in scope, focusing on specific regions, species or drivers of change. Managing the hydrological connectivity of Amazon freshwater ecosystems will ultimately require practical indicators of ecological integrity and social conditions to facilitate environmental planning and monitoring over large areas. Land- and water-use maps, coupled with environmental modelling and satellite observations, can provide useful proxies of ecological impacts that are difficult to monitor directly. This includes assessments of inundation dynamics, ecological flows and other functional metrics of freshwater connectivity. Simply mapping the full suite of threats to hydrological connectivity can provide insights into the cumulative degradation (or exposure) of a given watershed or conservation target. Today remote sensing enables tracking of forest conversion, degradation and regeneration over large areas in near-real time, while geographic information systems facilitate data sharing and enable spatially and temporally explicit mapping of threats at multiple scales.

Key recommendations

- **Support scientific institutions, strengthening their ability to generate and disseminate reliable and consistent ecological, social and potential impact data for monitoring ecosystem health and social rights and sustainable development, including at the Amazon-wide level.** Amazon governments can thus promote awareness and better-integrated monitoring and management of freshwater ecosystem connectivity in the region.
- **Produce better ecological and social baseline data to evaluate the impacts of dams, other infrastructure and projects, and deforestation on Amazon connectivity.** Amazon governments will thus be able to quantify the true costs of these activities. Full cost accounting of the impacts of human activities on freshwater ecosystems will require data integration on species distribution, multispecies fishery yields, water quality and other indicators of environmental health.
- **Develop meaningful, measurable ecological, social and economic indicators.** These might include protected areas that include ecological representation, riparian vegetation, natural flooded areas, long-distance migratory fish, hydrological connectivity, inundation dynamics, nesting and spawning areas, and restricted-range species or ecoregions, all including for free-flowing and free-flooding rivers.



São Simão Falls, Juruena River, Brazil.

WWF LIVING AMAZON INTEGRATED APPROACHES FOR A MORE SUSTAINABLE DEVELOPMENT IN THE PAN-AMAZON

By Cláudio C. Maretti, Sandra Charity, Denise Oliveira,
Tarsicio Granizo, André S. Dias, Karen Lawrence.*

Since its launch in 2008, WWF's Living Amazon Initiative (LAI) has been working to collaborate with decision-makers regarding the planning and implementation of water resource and freshwater ecosystem management programmes and processes. Over this period, the LAI has achieved a better understanding of those processes and how they affect Amazon nature, interacted with most if not all relevant stakeholders, and developed tools and methodologies that can assist governments in the countries of the Amazon Biome as well as companies and public and private financiers of hydropower infrastructure in making

better decisions and help find sustainable solutions for infrastructure and energy development in the region.

In the long term, WWF aims to help transform the way hydropower programmes and projects are planned and implemented in Amazon basins, by promoting the development of sustainable hydropower programmes and associated terrestrial development plans that minimize freshwater and terrestrial fragmentation and integrate biodiversity conservation. This includes the identification of no-go rivers and zones for infrastructure and energy through the application of robust decision support system (DSS) tools. This work has focused on key pilot Amazon basins with high hydropower potential and seeks to promote a constructive social dialogue among local communities, civil society, the hydropower industry, the finance sector and governments about future conservation scenarios for these basins (generated by the application of Living Amazon DSS). The methodology, tools and lessons learned from these pilot cases are being developed for replication and scale-up, and to enhance the negotiation of sustainable hydropower and other development programmes in other parts of the Amazon.

The key to sustainable and socially beneficial decision-making for energy infrastructure planning in the Amazon Region is for planners, project developers and financiers to adopt integrated approaches to the planning and implementation of hydropower development programmes and engage different stakeholders, sectors and countries, all of which have shared but differentiated responsibilities across sectors, social groups and interest groups. In addition to engaging governments, project developers and financiers, this approach needs to involve local communities, NGOs and wider civil societies at the national level and, most importantly, through multi-stakeholder dialogues at the transboundary level.

We have identified four main areas where cross-sectorial and transboundary integrated approaches can be particularly beneficial for ensuring more effective conservation and management of freshwater ecosystems and a more sustainable development model for the Amazon Region: 1) monitoring; 2) land- and water-use planning; 3) social inclusion; and 4) hydropower development planning.

* WWF Living Amazon Initiative



Cast netting. Fisherman with caught fish on Marajo, an island in the Amazonas Delta, Brazil.

Considering the Amazon's importance and particularly its functioning as an integrated ecological system, all planning, decision-making and implementation should be conducted within the framework of nationally defined Amazon plans alongside an agreed-upon Pan-Amazon vision, which acts as an umbrella framework for all ecological, social, transboundary and economic considerations within an integrated sustainable development agenda for the region.

1) Integrated approach to monitoring

Based on learnings from the relatively successful efforts by some countries to curb deforestation in the Amazon through robust monitoring systems over the past decade, as well as on the findings of this report, WWF believes that an **integrated approach to monitoring Amazon freshwater ecosystems** can lead to improved conservation and sustainable use of these areas, as well as to the maintenance of hydrological connectivity in the region.



Planners and managers need to:

- a. **Develop indicators and indexes for Amazon freshwater connectivity and the health of its rivers and basins**, tracking variables such as conversion of riparian vegetation, flood pulses and flooding areas, social and cultural needs, fish in the food supply of Amazon people, and compliance with legislation and policies, among others.
- b. Use monitoring, communication of results and awareness-raising to create enabling conditions to **propose and develop national, subnational and transboundary integrated policies** to prevent new conversion of freshwater ecosystems and promote their sustainable use and conservation. Use monitoring, including in a participatory way, as a key part of always improving adaptive management for the programmes associated with those policies.
- c. **Focus monitoring on the meso scale (sub-basins or parts of sub-basins)**, which is generally considered a suitable scale of analysis for most large infrastructure projects. This is also an appropriate level to promote a more direct interaction between relevant social actors, including governments, through their engagement in a broad social dialogue on planned hydropower programmes and solutions for freshwater conservation.
- d. At the same time, **keep sight of the macro scale** (the Amazon Basin and larger biome, including the Amazon Caribbean river basins of the Guianas), aiming to maintain at least some larger free-flowing rivers so as to ensure that the Amazon continues to function as a single hydrological system.

2) Integrated approach to land- and water-use planning

Building on the learnings from conventional land-use planning processes commonly used in several Amazon countries, as well as on the findings of this report, WWF believes that an **integrated approach to planning the use and occupation of Amazon landscapes (both terrestrial and freshwater)** is key to the conservation and sustainable management of these areas. Planners and managers need to take the following elements into account:

- a. **Conventional land-use planning approaches need to be adapted and applied to freshwater ecosystems**, including the development of a clear set of rules and regulations that take into account the characteristics of these areas.
- b. **Integrate existing protected areas** (mostly IUCN categories I and II) **into land-use and water-use planning**, aiming to conserve a representative sample of biodiversity and to safeguard natural processes and ecosystem services.
- c. **Also integrate lands and freshwater ecosystems managed or co-managed by traditional communities and indigenous peoples into land-use plans** in areas designated as sustainable use reserves (mostly IUCN category VI).
- d. **The degazettement, downsizing or downgrading of protected areas (PADDD) and indigenous territories resulting from poorly planned land use (and water use) needs to be avoided at all costs**. These areas represent the “safety net” for maintaining the biodiversity, the critical terrestrial and freshwater ecosystems, and the essential environmental services they provide and can help secure hydrological connectivity in the Amazon.



- e. **Promote sustainable commercial management of forest and fisheries resources** that do not compromise forest cover or integrity of freshwater ecosystems or the ecosystem services they provide.
- f. **Businesses and governments of all sectors operating in the Amazon Region, in particular those engaged in unsustainable economic activities such as ranching, plantations, hydropower and other water-related infrastructure, mining, oil and gas exploration, and transportation (particularly roads) must shift their objectives toward achieving “net positive impact”**. This concept is increasingly being adopted by companies in the global productive sector; these companies redefine their corporate goals to go beyond productivity and profit, incorporating the need to achieve clear social and environmental benefits as part of their overall mission.
- g. **Integrated approaches to land- and water-use planning need to take into account wider regional and global conservation and development goals** as well as national and subnational conservation and sustainable development objectives.
- h. **Government authorities and companies engaged in planning and implementing land- and water-use strategies (in particular hydropower infrastructure) need to strictly adhere to the widely accepted and internationally adopted “mitigation hierarchy”** for infrastructure development projects (avoid, minimize, restore, offset), where offsetting is viewed as a “last resort” (after all reasonable measures have been taken first to avoid or minimize the impact of a development project and then restore biodiversity on-site).

3) Integrated approach to social inclusion (especially of indigenous and other traditional communities)

Governments of the Amazon countries need to respect the individual and collective rights of **indigenous peoples and other local or traditional communities** to their lands, waters and natural resources through granting official recognition of their territories and ensuring access to the natural resources and ecosystems they depend on (both terrestrial and freshwater). The processes required to recognize indigenous territories (ITs) and formalize land- and water-use rights of local or traditional communities would benefit from an integrated approach involving all relevant government departments (indigenous affairs, agriculture, justice, home office) and wider stakeholders (farmers, the oil and gas sector, mining companies, banks, etc.). Such an approach should be based on the following principles:

- a. **Respect and apply the rights of indigenous peoples and other traditional communities to give or withhold their prior informed consent to projects and activities that affect their traditional way of life, cultural diversity and beliefs, lands, rivers, and associated natural resources**. Special attention should be given to indigenous peoples in voluntary isolation in order to respect and ensure their decision and right to live as they decide. Give full recognition to community conserved areas (CCAs).
- b. **Support indigenous peoples and other traditional communities in improving the management of their territories, developing sustainable economic activities (non-timber forest products, fisheries, forest management) and establishing effective links with local, national, regional and global markets**, and publicize the important role of ITs and CCAs for nature conservation, local economies and ecosystem integrity (ecosystem services, biodiversity, carbon storage, hydrological connectivity, etc.).

4) Integrated approach to hydropower development planning

In order to make hydropower development in the Amazon Region more sustainable environmentally and socially, and based on its experience in recent years of engaging with hydropower development processes in the Pan-Amazon, WWF has developed proposals for an **integrated approach to planning hydropower development in the Amazon**. The recommended approach is premised on the need to question the hydropower expansion plans of several Amazon countries, making a case for a stronger focus on energy efficiency (in the generation, transport and consumption of electricity) and greater diversification and decentralization of energy sources (solar, wind and biomass; urban and rural generation; avoiding fossil fuels and nuclear). In addition, the energy needs of the Amazon Region have to be assessed in terms of the most appropriate and sustainable alternatives for the region (small-scale locally provided energy, as opposed to large-scale exported energy). This would require a fundamental shift in government thinking and business practice through cross-sectorial dialogue, integration and political will.

If a compelling argument is made in favour of the construction of more dams in the Amazon, the following principles would need to be incorporated into planning their expansion in the region:

- a. **Infrastructure and energy development must fulfil the social needs of people living in the region itself and benefit local economies**, contributing to the sustainable development of the area or sub-region itself (and not simply satisfy the needs of industry and urban development in far-flung regions or nations).
- b. **Integrate the conservation of biodiversity and maintenance of ecosystem services within infrastructure and energy planning processes** and promote the integration of the energy sector with the conservation of the region (safeguarding ecological representation, ecological flows, forest-river interaction, etc.) through the use of systematic conservation planning (SCP) approaches and DSS tools for identifying ecosystem-based solutions.
- c. **Ensure that the planning, assessment, consultation and decision-making processes relating to the energy and infrastructure needs in the region are conducted at the basin level** given the critical importance of assessing the cumulative impacts of multiple hydropower projects in the basin, and avoid project-by-project planning.
- d. **Hydropower planning decisions must not be made based on electricity generation potential alone**. The inventory stage of any hydropower planning process needs to go beyond simply defining energy generation potential of alternative dam sites, and should give early consideration to the maintenance of ecological flows in the river basin and to the potential multiple uses of water and reservoirs.
- e. **Conduct Amazon Basin-wide integrated assessments of the cumulative environmental and social impacts of whole portfolios of projects** (i.e. access roads, hydro-ways and mining projects, and hydropower) on the main stem of the Amazon River, its tributaries and their tributaries. Transboundary integrated assessments will require bilateral or trilateral cooperative agreements between countries.

- f. **Conduct assessments that consider not only the direct impacts of hydropower projects, but also their indirect impacts**, such as: the indirect impacts of dam construction on deforestation resulting from the establishment of construction sites for workers, which later become permanent settlements; access roads; and provoke in-migration.
- g. **Engage all affected stakeholders early on in the planning process, in particular indigenous peoples and other traditional communities**, discussing site options and other alternatives through open, broad-ranging democratic debates rooted in the principle of free, prior and informed consent.
- h. Advocate for strict adherence of the hydropower sector to the “mitigation hierarchy” for infrastructure development projects (avoid, mitigate, restore, offset), and influence companies to carry out **“net positive impact”** forecasting – where the positive impacts of mitigation actions are expected to outweigh the negative impacts of the project.
- i. The environmental licensing stage of hydropower planning should address the means for avoiding and reducing the environmental damage caused by the project, and the resulting **mitigation measures need to be defined prior to investments being made** and initial project implementation.

Aerial shot of a winding river, Amazon rainforest, Loreto region, Peru.



© Brent Stirton / Getty Images

WWF's vision for the Amazon Region is an ecologically healthy Amazon Biome that maintains its environmental and cultural contributions to local peoples, the countries of the region, and the world, within a framework of social equity, inclusive economic development and global responsibility.

WWF's Living Amazon Initiative (LAI) of the WWF Network targets key transboundary, regional and global actors to reduce deforestation and freshwater ecosystem fragmentation, while simultaneously securing ecological representation and social benefits through the integration of protected areas and indigenous territories within a biome-wide vision of the region.

WWF BELIEVES THAT:

Water is fundamental to life on earth. Healthy freshwater ecosystems provide resources and services our societies rely on: food, water, energy, economic activity and cultural value. Ultimately our well-being depends on how we manage our rivers and water resources. WWF strives for a water-secure world for people and nature, where flowing rivers nourish resilient and healthy freshwater ecosystems that sustainably provide ecosystem services for human development.

Freshwater ecosystems are under threat. Nearly 60,000 large dams have caused considerable environmental and social damage. Together with associated activities such as irrigated agriculture and municipal and industrial uses, these dams have been a major contributor to the dramatic global decline in freshwater biodiversity, mainly through flow alteration and severed connectivity. Also, countless small dams severely fragment river systems with potentially significant cumulative impact. As demand for services provided by dams grows, especially for irrigation and hydropower, the pressure on freshwater ecosystems is increasingly acute. The impacts of climate change exacerbate this situation¹.

¹The 2014 edition of the World Register of Large Dams (<http://www.icold-cigb.org/>) includes 58,266 dams. By definition, a large dam is a structural dam of a height above its foundation not less than 15 meters.

WWF's Living Planet Index (LPI) for freshwater, which measures trends in thousands of vertebrate species populations, shows a decline of 76 per cent between 1970 and 2010.

Information according to WWF Global Position on Dams (including reference to the WWF 2014 Living Planet Report).

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STATE OF THE AMAZON: FRESHWATER CONNECTIVITY AND ECOSYSTEM HEALTH

9 COUNTRIES

share the Amazon biome (Bolivia, Brazil, Colombia, Ecuador, Guyana, Peru, Suriname, Venezuela and French Guiana).

6.9 MILLION KM²

is the Amazon watershed; the largest river system in the world.

100,000 KM

of rivers and streams contain the largest number of freshwater fish species in the world.

300 KM

wide is the mouth of the Amazon River which discharges about 200,000 m³ per second of freshwater into the Atlantic, roughly 20% of global surface river flows.



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To stop the degradation of the planet's natural environment and to build a future in which humans live in harmony with nature.

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